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CHO Members

John Armstrong
Armstrong Wealth Mgmt.

Jeanne Armstrong
Community Advocate

Dr. Christine Benson, EdDCommunity Advocate

Brian Bressner

City of Ottawa Fire Chief

Colleen Burns, MHSA

Licensed Real Estate Broker

Mike Cheatham

Ottawa Chief of Police

Wayne Eichelkraut
Ottawa Commissioner

Robert M. Eschbach, JD Mayor of Ottawa, 1999-2019

Tom Ganiere, JDOttawa Commissioner

Robert Hasty

Mayor of Ottawa

Ron Henson Business Owner

Maribeth Manigold
Community Advocate

Drew McConvilleCommunity Advocate

Jay McCracken
Executive Director, Ottawa
Area Chamber of Commerce

Dave Noble, PE CFM Economic & Community Development Director

Geri PerryCommunity Advocate

Margaret "Peg" Reagan Community Advocate

Dr. Brian Rosborough, MDFormer OSF VP Chief Medical
Officer at SEMC-Ottawa

Maeanne Stevens, RN, MSN Former OSF VP Chief Nursing Officer at SEMC-Ottawa

Nikki Thrush
Community Advocate

October 28, 2025



IL Health Facilities & Services Review Board ("IHFSRB") Attn: Debra Savage, Chairwoman 525 West Jefferson, 2nd Floor Springfield, IL 62761

RE: PACKET 2: Community Opposition Letters for OSF St. Elizabeth Medical Center, Ottawa – Discontinuation of 5-bed Intensive Care Unit & 14-bed Obstetrics Unit (Labor & Delivery)

Dear Chairwoman & State Planning Board Members:

Citizens for Healthcare in Ottawa ("CHO") has collected the enclosed opposition letters from members of our community in regards to OSF's plans to eliminate OB and ICU services from St. Elizabeth Medical Center in Ottawa, IL. This is the second packet of mailed letters that you should be receiving from CHO.

As we've shared previously, CHO is a grass roots organization of civic leaders and engaged citizens from Ottawa, IL. In July 2025, CHO requested the Office of the Illinois Attorney General ("OAG") to open a civil investigation into certain health care operations and practices within the OSF HealthCare System ("OSF"), as we have profound concerns about the propriety of OSF's actions and plans to consolidate access to health care in the more affluent portions of Hospital Planning Area C0-2 (as established by the Illinois Health Facilities and Services Review Board ("HFSRB")), which will have the net effect of depriving residents in the eastern part of this planning area timely and effective access to critical health care services.

OSF is a Catholic-sponsored health system benefitting from federal and state taxexemption as a charitable organization; it adheres to the Religious and Ethical Directives for Catholic Health Care Services published by the U.S. Conference of Catholic Bishops ("ERDs"). OSF operates 17 hospitals in Illinois, along with many other health care services.

As described below (and with more detail in previously submitted materials), we believe OSF now has monopoly power through a series of acquisitions that seemingly have not undergone antitrust scrutiny. In 2024, OSF filed two Certificate of Need ("CON") permit applications with HFSRB designed to further consolidate health care services in the more affluent part of Planning Area CO-2, thereby depriving residents of Ottawa and the eastern portions of this planning area access to essential health care services.

Continued on following page



<u>Project 24-11</u> proposed the replacement of OSF Saint Elizabeth Medical Center-Ottawa ("Ottawa Hospital") with a downsized hospital that would eliminate ICU and OB services and dramatically downsize medical-surgical beds. <u>Project 24-13</u> proposed the discontinuation of the Ottawa Hospital upon opening of the downsized replacement facility. As a general proposition, OSF proposed that ICU and OB services be relocated to its recently acquired Peru, Illinois hospital, which is 17 miles distant from Ottawa and even more distant from eastern portions of Planning Region. Both projects received intense opposition from the Ottawa community (and surrounding communities), and at the request of OSF, consideration of both applications has been repeatedly deferred.

Most recently OSF sought (and received in March 2025) from HFSRB a 12-month deferral on these two projects. At the insistence of HFSRB, however, OSF has conducted and reported to HFSRB on monthly community meetings about the plans for the Ottawa Hospital. However, no meaningful changes to the original plans have been made by OSF in response to community input, and the community remains staunchly opposed. OSF has also cancelled scheduled meetings with the City of Ottawa officials and community members that had been planned for October and November.

In 2025, OSF filed <u>Project 25-13</u>, which proposes to discontinue all ICU and OB services at the Ottawa hospital. This Project 25-13 which is now scheduled to be heard at the November 18, 2025 HFSRB meeting. Projects 24-13 and 24-11 remain pending, subject to the deferral described above.

Our concerns with OSF can be summarized into the following key topics:

- 1. Monopolistic Behavior: OSF operates as a health care monopoly in the region, and under the restrictions in the ERD pertaining, among other things, to reproductive health care services. Using this monopoly power, they have taken recent actions to reduce access to OB and ICU services, which will have a drastic adverse impact on patient safety, quality of care, and health care worker welfare in the rural communities located in eastern Planning Area CO-2.
- 2. Profits Over Patients: As a tax-exempt, charitable organization, OSF appears to be abandoning the health care needs of the Ottawa community (and eastern Planning Area CO-2, which includes Eastern LaSalle County) in favor of continued robust profit growth. Years of sustained OSF asset growth supports our concern that OSF is accumulating excessive assets and reserves, without clear plans to utilize them in furtherance of its tax-exempt mission through expenditures in support of the region's most pressing community health needs.
- 3. Reducing Access to Health Services: OSF intends to eliminate the OB and ICU services in Ottawa, as well as severely reduce medical/surgical capacity in favor of moving those inpatient services to a more affluent area in Peru, IL which is 17 miles away from Ottawa. This distance is even greater for those living beyond Ottawa's borders in Eastern LaSalle County. Additionally, OSF has taken steps to relocate outpatient clinics and services from Ottawa to Peru. It plans to do so despite concerns from police, fire and EMS leadership.
- 4. Future of Donated Assets: OSF acquired the assets of Ottawa Hospital in 2012. OSF paid no purchase price for the hospital's assets (including the land), but the valuation at the time was \$58 million. OSF's plans are to demolish the hospital that was given to them, but without providing a clear intended use of the site following demolition. There is no way to know if the land will be repurposed to meet the community's needs (health care related or otherwise). Prior to demolition, CHO believes the community has a right to know if another willing and able operator would be interested in maintaining hospital services in Ottawa.



5. Operating Without Regulatory Approvals: Despite the HFSRB's clear direction for OSF to work with community members to develop an updated plan for the delivery of health care services in Ottawa that meets community needs and garners support from key stakeholders (such as emergency medical services and police), OSF has done little to reconsider any element of their chosen approach. Frankly, OSF leaders have had a sustained arrogance that they will not be challenged by valid concerns, stating they only seek to "educate" the public that what they have planned for the region is sufficient – despite data-driven concerns to the contrary.

Lastly, our community is not opposed to OSF's plans simply because of a blind allegiance to our lovely town. Our opposition lies in the fact that we have had a high-quality hospital that has served our rural community well for over a century become unilaterally dismantled by a financially robust organization that benefits both from monopoly power and tax-exempt charitable status. Ottawa's Hospital has garnered several industry awards that attest to the quality of care provided here, in addition to being a financially profitable facility for many years. OSF often speaks about the plight of rural health care — but here it has a gem, an anomaly if you will — that OSF appears poised to sacrifice in favor of continued consolidation. For these reasons, we are so grateful that the HFSRB has challenged OSF to work with our city and key stakeholders to develop a plan that will best serve our regional health care needs.

In line with the community letters included herein, we urge the state board to deny OSF's permit applications that would close the ICU and OB units in Ottawa.

Sincerely,

Colleen Burns, MHSA

Co-Founder, Citizens for Healthcare in Ottawa

Enc: Community Opposition Letters for OSF St. Elizabeth Medical Center, Ottawa -- Discontinuation of 5-bed Intensive Care Unit & 14-bed Obstetrics Unit (Labor & Delivery)



RE: Opposition Letter for CON Project #25-013: OSF St. Elizabeth Medical Center, Ottawa – Discontinuation of 5-bed Intensive Care Unit & 14-bed Obstetrics Unit (Labor & Delivery)

Dear Chairwoman:

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And yet, OSF later submitted a fourth CON application to the HFSRB (CON #25-013) in an attempt to piecemeal their plans and seek approval to close Ottawa's OB and ICU units prior to the scheduled review of these (deferred) plans in March 2026.

The data that OSF has shared in regards to these projects, when analyzed, does not show a compelling argument to discontinue ICU and OB services in Ottawa. In fact, the data supports both the OB and ICU units remaining in Ottawa – either as the "hub" facility, or in addition to the units planned for Peru. Some key data points include:

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There are simply too many data-driven concerns for the HFSRB to approve of OSF's plans to discontinue OB and iCU services at Ottawa's hospital. I sincerely hope the board denies OSF this permit application.

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IL Health Facilities & Services Review Board ("HFSRB") Attn: Debra Savage, Chairwoman 525 West Jefferson, 2nd Floor Springfield, IL 62761

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KooMleen P	assoni	(Printed Name) _	Must	AM Asignature

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Thankyou, Lethie Lucas	(Printed Name)	defri Lycas	(Signature)
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There are simply too many data-driven concerns for the HFSRB to approve of OSF's plans to discontinue OB and ICU services at Ottawa's hospital. I sincerely hope the board denies OSF this permit application.

Angelica Klinefelter (Printed Name) angelica Signature)

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