



STATE OF ILLINOIS

HEALTH FACILITIES AND SERVICES REVIEW BOARD

525 WEST JEFFERSON ST, SPRINGFIELD, ILLINOIS 62761 • (217) 782-3516 FAX: (217) 785-4111

September 30, 2025

TRANSMITTED VIA ELECTRONICALLY AND/OR CERTIFIED MAIL

Jacob M. Axel, President
Axel & Associates, Inc.
348 Chicory Lane
Buffalo Grove, IL. 60089

jacobmaxel@msn.com

Jacob D. Sams, M.D.
Chief Executive Officer
Surgical Partners & Assoc., LLC
120 Southbrooke Court
Decatur, IL 62521

Re: Project Number: #25-012
Facility Name: Mt. Zion Center for Surgery
Facility Address: 1645 State Highway 121, Mt. Zion, Illinois
Applicants: Surgical Partners and Associates, LLC, Agility Properties, LLC
Project Description: Establish Limited-Specialty ASTC (Orthopedic, Podiatry)
Permit Amount: \$11,342,258
Permit Conditions: None
Financial Commitment Date: September 25, 2026
Project Completion Date: August 12, 2027
Annual Progress Report Due Date: September 25, 2026

Dear Dr. Sams and Mr. Axel:

On September 25, 2025, the Illinois Health Facilities and Services Review Board (HFSRB) approved the permit application for the above-referenced project. This approval was based on substantial conformance with the applicable standards and criteria outlined in the Illinois Health Facilities Planning Act [20 ILCS 3960] and 77 Ill. Adm. Code Sections 1110 and 1120.

In arriving at a decision, the HFSRB considered the staff report and findings, as well as the application materials, public hearing testimony, public comments (oral and written), testimony presented before the HFSRB, and any additional relevant materials requested by the HFSRB staff.

This letter confirms the issuance of the permit following approval at the HFSRB meeting. This permit is valid only for the specified construction or modification, site, permit amount, project completion date, and the named permit holder (as outlined in the application and the HFSRB open meeting), and, except as outlined in the Planning Act, is **not transferable or assignable**.

Should the scope of the approved project change, a timely alteration request must be submitted in accordance with the regulatory provisions in 77 Ill. Adm. Code 1130.750 must be submitted to HFSRB staff.



Under the provisions of the Planning Act, the permit remains valid until the project is completed, provided that all post-permit requirements have been fulfilled, as outlined in 77 Ill. Adm. Code 1130. The Permit Holder must comply with all applicable requirements outlined in 77 Ill. Adm. Code 1130 includes, without limitation, the following criteria to maintain a valid permit. Failure to comply with the requirements may result in, without limitation, the invalidation of the permit, the filing of a new permit application and fee, as well as sanctions, fines, and/or HFSRB action to revoke the permit for Project #25-012.

1. FINANCIAL COMMITMENT 77 Ill. Adm. Code 1130.720

The project must be obligated by the above-referenced **Financial Commitment Date** unless the permit holder obtains an “Extension of the Financial Commitment Period” as provided in 77 Ill. Adm. Code 1130.730. The Financial Commitment is to be reported as part of the first annual progress report for permits requiring financial commitment within twelve (12) months after issuance. For major construction projects that need financial commitment within twenty-four (24) months after permit issuance, financial commitment must be reported as part of the second annual progress report. If project completion is required before the respective annual progress report referenced above, the project obligation must be reported as part of the notice of project completion. The reporting of financial commitment must reference a specific date by which at least 33% of total funds assigned to project costs were expended or committed to be expended by signed contracts or other legal means.

2. ANNUAL PROGRESS REPORT-SECTION 77 Ill. Adm. Code 1130.760

Each permit holder shall submit annual progress reports to HFSRB staff every 12 months from the permit issuance date until the project is completed. *A permit holder must submit annual progress reports no earlier than 30 days before and no later than 30 days after each anniversary date of the Board's approval of the permit until the project is completed.*

3. PROJECT COMPLETION REQUIREMENTS-SECTION 77 Ill. Adm. Code 1130.770

The requirements for a compliant Final Realized Costs Report are defined in the State Board's regulations under 77 Ill. Adm. Code 1130.770. This letter serves as notice of the permit holder's obligation to comply with all post-permitting requirements, including, but not limited to, the project completion notification and the final costs realized report.

This permit does not exempt the Project or Permit Holder from licensing and certification requirements, including the approval of applicable architectural plans and specifications before construction.

Please note that the Illinois Department of Public Health will not license the facility until all permit requirements outlined in the applicable sections of Title 77 of the Illinois Administrative Code have been fulfilled.



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If you have any questions, contact HFSRB staff at (217) 782-3516 or via email at DPH.HFSRB@illinois.gov.

Sincerely,

Debra Savage, Chairwoman
Illinois Health Facilities and Services Review Board



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Certificate of Service

Sharie Ryan, HFSRB Office Coordinator, under penalties as provided by law pursuant to §1-109 of the Code of Civil Procedure (735 ILCS 5/1-109), certifies that the statements set forth in this certificate of service are true and correct, except as to matters therein stated to be on information and belief and as to such matters the undersigned certifies as aforesaid that they verily believe the same to be true and that they have served a copy of the above-mentioned documents from the foregoing Illinois Health Facilities & Services Review Board on September 30, 2025 to the below-referenced Applicant(s), by U.S. Post Office Certified Mail to the following:

Jacob M. Axel, President
Axel & Associates, Inc.
348 Chicory Lane
Buffalo Grove, IL. 60089

jacobmaxel@msn.com

Dr. Jacob D. Sams
CEO
Surgical Partners & Assoc., LLC
120 Southbrooke Court
Decatur, IL 62521

By: s/ Sharie Ryan
HFSRB Office Coordinator