

BEFORE THE HEALTH FACILITIES & SERVICES
REVIEW BOARD

IN THE MATTER OF THE)
APPLICATION OF:)
) Project No. 25-012
SURGICAL PARTNERS &)
ASSOCIATES, LLC.)

TRANSCRIPT OF PUBLIC HEARING

May 21, 2025

12:30 p.m.

At the Mount Zion Village Hall
1400 Mount Zion Parkway
Mt. Zion, Illinois 62549

Review Board Members Present:
JOHN KNIERY, Administrator
GEORGE ROATE, Program Reviewer

Court Reporter:
Brenda Zeitler, CSR
License No. 084-004062
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1 MR. ROATE: Good afternoon. My name is
2 George Roate. I'm accompanied by Mr. John Kniery,
3 Administrator for the Illinois Health Facilities &
4 Services Review Board. We are from the Illinois
5 Department of Public Health and represent the Illinois
6 Health Facilities & Services Review Board. We're here
7 to conduct a public hearing on the proposed project
8 known as Project 25-012, Mt. Zion Center for Surgery,
9 Mt. Zion.

10 As per the rules of the Illinois Health
11 Facilities and & Services Review Board, I would like
12 to read the legal notice into record.

13 In accordance with the requirements of the
14 Illinois Health Facilities Planning Act, notice is
15 given of receipt of a request for a public hearing for
16 project 25-012, Mt. Zion Center for surgery, Mt. Zion.
17 The Applicants propose to establish a limited
18 specialty ambulatory surgery treatment center in Mt.
19 Zion, Illinois. Project cost is \$11,342,258.

20 A public hearing will be conducted by the
21 staff of the Illinois Health Facilities & Services
22 Review Board on Wednesday, May 21, beginning at 1:00
23 p.m. at the Mt. Zion Village Hall, 1400 Mt. Zion
24 Parkway, Mt. Zion, Illinois, 62549.

1 The public hearing is to be held by the
2 Illinois Department of Public Health pursuant to the
3 Illinois Health Facilities Planning Act. The hearing
4 is open to the public and will afford an opportunity
5 for parties with interest to present written or verbal
6 comment relevant to the project.

7 All allegations or assertions should be
8 relevant to the need for the proposed project and be
9 supported with two copies of documentation or
10 materials that are printed or typed on paper sized
11 8 1/2 by 11 inches.

12 Consideration by the State Board has been
13 tentatively scheduled for the August 12, 2025,
14 Illinois Health Facilities & Services Review Board
15 meeting.

16 If you have not done so, please sign in
17 using the appropriate registration forms. One form is
18 for individuals who wish to provide testimony in favor
19 or opposition to the project. The other form is for
20 individuals to register their attendance who do not
21 wish to testify.

22 To ensure that the Illinois Health
23 Facilities & Services Review Board public hearings
24 protect the privacy and maintain the confidentiality

1 of an individual's self-information, covered entities
2 as defined by the Health Insurance Portability Act of
3 1996 such as facilities, hospital providers, health
4 plans, and health care clearing houses submitting oral
5 or written testimony that discloses protected health
6 information of individuals shall have a valid written
7 authorization from that individual. The authorization
8 shall allow the covered entity to share the
9 individual's protected information at this hearing.

10 Those of you who came with prepared text for
11 your presentation may choose to submit the text
12 without giving testimony; however, if you are giving
13 oral testimony, please be as brief as possible. Due
14 to the number of individuals who have expressed an
15 interest in providing testimony, we ask that you limit
16 your testimony to three minutes.

17 As per the legal notice, we appreciate two
18 copies of your testimony. When you make your
19 presentation, please give the court reporter the
20 correct and complete spelling of your name. If there
21 is a chief spokesperson for the Applicant, we would
22 like that individual to make the first presentation.
23 The remaining testimony will be taken in the order of
24 the names on the registers. Please hold all questions

1 until all testimony is presented. Thank you.

2 At this time, the Board would like to ask
3 Mr. Jacob Sams to approach.

4 DR. JACOB SAMS: Good afternoon. I'm
5 Dr. Jacob Sams. And with my partner, Dr. Nick
6 Sullivan, we are the ones interested in building this
7 ambulatory surgery center. I want to thank the staff
8 for putting on this public hearing.

9 Since we started Decatur Orthopedic Center
10 now coming up on 12 years ago, it has always been our
11 dream to offer the latest and greatest musculoskeletal
12 care, and that has always included the dream of having
13 a surgery center.

14 We have pushed ourselves and our community,
15 our hospital partners, to provide the highest level of
16 orthopedic care. We believe that this is the natural
17 progression, that a surgery center is the modern day
18 location to offer the right care and the right setting
19 and is the best thing for our community.

20 We are very excited about this opportunity.
21 As we continue to lead our community in orthopedics, I
22 can tell you that one of the things that we need to
23 consider is the recruitment of additional physicians.
24 A surgery center is going to allow us to recruit more

1 highly qualified musculoskeletal experts to care for
2 our current generation and future generation.

3 Again, we are very excited about this
4 opportunity and look forward to bringing it to life.
5 Thank you.

6 MR. ROATE: Next, the Board would like to
7 call Mr. Dan Lawler.

8 MR. LAWLER: My name is Dan Lawler,
9 L-a-w-l-e-r. I am the Certificate of Need Counsel for
10 St. Mary's Hospital, and I speak in opposition to the
11 proposed Project.

12 Under the Illinois Health Facilities
13 Planning Act, a purpose of this process is to avoid
14 the unnecessary duplication of facilities. With
15 respect to operating rooms, the State's regulations
16 identify unnecessary duplication based on the
17 utilization of operating rooms at existing facilities.

18 The State has determined that operating
19 rooms should be utilized at 80% capacity and average
20 1,500 hours per year per room. This number represents
21 the level at which surgical services are cost
22 effective. Cost containment is another central tenet
23 of the Health Facilities Planning Act.

24 Here, the permit application itself

1 establishes that the project would create unnecessary
2 duplication and impair cost-efficient surgeries at
3 four area hospitals. The two Decatur hospitals and
4 two critical access hospitals in nearby towns are
5 currently below target utilization. The application
6 shows this project will drive utilization even lower
7 by redirecting hundreds of surgical procedures away
8 from these hospitals and into the surgery center.

9 The Review Board has a specific rule to
10 prevent this damaging impact of new surgery centers on
11 existing hospitals. The regulation requires a surgery
12 center applicant to document that the new facility
13 will not lower to a further extent the utilization of
14 other facilities operating below target utilization.

15 The Applicants did not document this. They
16 documented the opposite. They documented that they
17 will lower to a further extent the utilization of
18 other facilities already below target utilization.
19 The application proves this project is unnecessary
20 duplication under the Board's regulations and impairs
21 the cost-efficient operation of four area hospitals.
22 It should be denied.

23 MR. ROATE: Next, the Board would like to
24 call Mr. Chad Markham.

1 MR. MARKHAM: Good afternoon. My name is
2 Chad Markham, M-a-r-k-h-a-m, and I serve as the Chief
3 Operating Officer for HSHS Central Illinois, which
4 includes St. Mary's. I appreciate the opportunity to
5 speak to everybody, and I'm here to formally oppose
6 this Certificate of Need Application, which proposes a
7 new ambulatory surgical treatment center here in Mt.
8 Zion.

9 We estimate up to 84% of St. Mary's
10 orthopedic cases to be diverted to the proposed
11 facility and would also significantly divert cases
12 from other area hospitals, including, as you heard,
13 two critical access hospitals.

14 St. Mary's was recently approved by the
15 Review Board for a \$90 million modernization project,
16 which put a main emphasis on renovating operating
17 rooms for surgical services. The significant threat
18 this ASTC project poses to positive-margin procedures
19 like orthopedic outpatients would call into question
20 our project's viability.

21 Since that project was approved, our
22 financial position has worsened due to the
23 ever-changing uncertainty in the healthcare industry.
24 Over the last five years, our operating losses now

1 exceed \$76 million, and we're averaging more than \$15
2 million a year in annual losses, partly due to
3 population decline and also payer mix.

4 We have a plan to overcome these losses that
5 is predicated on the growth of surgical services and
6 increasing the utilization of our new ORs. Removing
7 key outpatient services like orthopedics would further
8 destabilize our hospital at a time when we're fighting
9 to sustain essential services like our emergency
10 department and care for uninsured and underinsured
11 patients.

12 We are also deeply concerned about the
13 impact this project will have on the already strained
14 healthcare workforce. Staffing shortages are a
15 reality in the region. My colleague will address this
16 further in her remarks.

17 Let me be clear, HSHS is not opposed
18 specifically to this provider group and appreciate all
19 that they do as integrated members of the local
20 communities they serve. But this proposal threatens
21 to fragment an already fragile system. It also fails
22 to meet the criteria of the Planning Act and puts
23 vital safety nets services at risk like those provided
24 at St. Mary's and other local hospitals.

1 For these reasons, we respectfully urge the
2 Board to deny the CON Application 25-012. Thank you
3 for your time and consideration.

4 MR. ROATE: Next, the Board would like to
5 call Bev Dondeville.

6 MS. DONDEVILLE: Good afternoon. My name is
7 Bev Dondeville, D-o-n-d-e-v-i-l-l-e.

8 I have lived in the Mt. Zion area for the
9 past 30 years. I'm a retired registered nurse, and 40
10 of my years were spent in a clinical and surgical
11 setting with experience in those areas. I'm
12 supportive of the ambulatory surgery center. The
13 remarks I'm making today are in no way disparaging to
14 St. Mary's or DMH.

15 Although I realize a surgery center is not
16 for every ortho surgery or those patients with
17 co-existing health conditions, it certainly would be a
18 safer more economical option for many people.

19 I have three main reasons for supporting
20 this. One is trust. I trust the surgeons who are
21 requesting this center. For the last 11, almost 12
22 years, they have developed quite an orthopedic surgery
23 care group for this area. They have even brought in
24 other surgeons who helped with other orthopedic needs.

1 Even the outside sign on their clinic says,
2 "Orthopedic with hope," highlighted.

3 I know so many people -- sorry. This is
4 nerve wracking. I know so many people who have been
5 helped with that, who thought that their pain and
6 their immobility was a permanent condition. And I am
7 very confident this center would be operated with the
8 most meticulous standards and quality, well-trained
9 staff.

10 Number two is safety. By safety, I'm
11 talking about the infection rate. Ambulatory surgery
12 centers are only for healthy patients. There would
13 not be any infectious diseases. From experience, with
14 some orthopedic surgery, infections are devastating.
15 We've had quite a problem with an infection in our
16 family. They cost money. They delay healing, delay
17 recovery time, and oftentimes result in death, loss of
18 life. So number two reason for me is safety.

19 Number three is cost. For those of us on a
20 fixed income, this is a big deal. In fact, for
21 everybody, this is a big deal. Health care costs have
22 skyrocketed. The ambulatory patient goes in, does not
23 have a hospital setting charge, and is discharged to
24 their own home in their own bed and not worrying about

1 the daily costs.

2 On a personal note, my husband is scheduled
3 for left total knee replacement coming up soon. When
4 talking about this and scheduling this, I asked, first
5 of all, do you have the surgery center ready? Is it
6 ready to go? And I was disappointed to find out that
7 it was not.

8 I used my same three reasons for choosing
9 the place where we're going to go. Trust: I trust
10 the surgeons who know the best surgical options for
11 us. Safety: Less chance of infection. And cost.

12 And unfortunately, we will not be having our
13 surgery locally. We are looking for an ambulatory
14 surgery center so that the rate of infection is much,
15 much lower.

16 Thank you for listening to me. I appreciate
17 your time.

18 MR. ROATE: Next, the Board would like to
19 call Holly Kesterson.

20 MS. KESTERSON: Good afternoon. My name is
21 Holly Kesterson -- that's K-e-s-t-e-r-s-o-n -- and I
22 serve as the Senior Human Resources Business Partner
23 at HSHS St. Mary's Hospital and St. Francis Hospital
24 in Litchfield. I appreciate the opportunity to speak

1 today to express opposition to the Certificate of Need
2 for the proposed Mt. Zion Center for surgery.

3 From a workforce planning perspective, this
4 project raises serious concerns. Our region is
5 already experiencing severe shortage of healthcare
6 professionals, especially in nursing, anesthesiology,
7 and surgical support staff. These are exactly the
8 types of roles that are needed to operate a surgical
9 center like the one being proposed.

10 The application lacks a clear plan for how
11 Surgical Partners & Associates intend to staff the
12 facility. Given our ongoing recruitment efforts, I
13 can say with confidence that the pool of qualified
14 candidates is already extremely limited. This
15 proposal risks pulling professionals away from
16 existing hospitals that are already stretched as they
17 deliver essential 24/7 care.

18 In Decatur and the surrounding areas,
19 hospitals like St. Mary's are grappling with
20 persistent vacancies, rising labor costs, and a
21 shrinking population that makes recruitment even
22 harder.

23 For example, we currently have 12 jobs at
24 St. Mary's in the surgery department that have been

1 open for longer than 60 days. Being even more
2 specific, there are two surgical nurse positions that
3 have been open since June of 2024. Additionally, of
4 the current 7 open surg tech positions, 2 have been
5 open since February of 2024. That's over a year and
6 three months.

7 St. Mary's and HSHS have numerous programs
8 to grow our own workforce, knowing the national
9 shortage issue. This CON application does not
10 indicate any intention to implement training programs;
11 therefore, it feels that they will just redistribute
12 existing resources, weakening the stability of
13 healthcare across the region.

14 I appreciate the Board's time today and ask
15 that you take these viewpoints into consideration when
16 discerning the CON application. Thank you.

17 MR. ROATE: Next, the Board would like to
18 call Teran Stephenson.

19 MS. STEPHENSON: Hi. My name is Teran
20 Stephenson. It's S-t-e-p-h-e-n-s-o-n.

21 I'm the parent of four very active children.
22 Between sports, school activities, and everyday life,
23 we have certainly seen our fair share of bumps,
24 bruises, and unexpected medical needs.

1 When one of my children needed care, Dr.
2 Sohail and the doctors at the DOC provided exceptional
3 treatment. He was knowledgeable, compassionate, and
4 truly took the time to make us feel informed and
5 supported throughout the entire process. It was a
6 reminder to us how critical it is to have trusted
7 medical professionals close to home and how rare that
8 level of care can be when you have to travel far to
9 find it.

10 For families like mine, access to
11 affordable, high quality healthcare isn't a luxury.
12 It's a necessity. And building a surgery center right
13 here in Mt. Zion would give our community a much-
14 needed option for receiving excellent care without the
15 high costs that are so often associated with
16 hospitals.

17 In addition, the Center would help attract
18 and retain talented doctors and medical professionals.
19 It really positions our area as a forward-thinking and
20 desirable place to live and work, something that
21 benefits us all, from business owners to schools to
22 families who are planning their futures right here.

23 This Center is a step towards making our
24 community healthier, stronger, and more sustainable;

1 and it is why that, in my opinion, a new state-of-the-
2 art surgical center is exactly what our community
3 needs.

4 MR. ROATE: Next, the Board would like to
5 call Bre Lemmon.

6 MS. LEMMON: Hi. My name is Bre Lemmon. I
7 work as a professional hairdresser at Signature Swan.
8 I am here today to voice support of the Mt. Zion
9 Center for Surgery. In my profession, we are on our
10 feet all the time, and these types of surgeries occur
11 often. I would be much more comfortable having
12 surgery at a surgery center instead of a hospital
13 where there are many diseases and sick people.

14 It will help lower healthcare costs for
15 patients like me, who have to pay private healthcare
16 insurance, and insurers by offering procedures at a
17 lower price than traditional hospital settings without
18 compromising on quality or safety. This makes
19 essential care more accessible and affordable for our
20 community.

21 Our community deserves a facility like a
22 surgery center, where we can receive top-notch
23 healthcare without the risk of infection and other
24 hospital-acquired diseases.

1 The Mt. Zion Center for Surgery can also
2 lead to shorter wait times for procedures, allowing
3 residents of our community to receive timely care and
4 recover more quickly.

5 As my parents are getting to the age of
6 retirement, it is more important to me to have access
7 to efficient, affordable healthcare to ensure they can
8 enjoy their lives as grandparents without the burden
9 of hefty medical bills.

10 Thank you.

11 MR. ROATE: Next, the Board would like to
12 call Rachel Hull.

13 MS. HULL: I'm here today to express my
14 unequivocal support for the proposed state-of-the-art
15 surgery center in our community, championed by our
16 dedicated local surgeons.

17 As the wife of a small business owner here
18 in Mt. Zion, I have a direct and pressing
19 understanding of the ever-increasing burden of
20 healthcare costs both personally and professionally.
21 This new surgery center presents a vital opportunity
22 to help mitigate these rising expenses for families
23 and businesses alike.

24 Beyond the immediate relief it promises, the

1 continued expansion of healthcare facilities such as
2 the proposed surgery center directly contributes to
3 the growth and prosperity of our community. Over the
4 past several years, we have witnessed the positive
5 impact of such developments, which have consistently
6 provided increased employment opportunities as new
7 facilities translate to more jobs, offering stable and
8 well-paying positions for residents.

9 A thriving healthcare sector contributes
10 significantly to our local tax base, funding essential
11 public services, community growth, and development.

12 The presence of cutting-edge medical
13 facilities enhances the overall appeal and viability
14 of our community, attracting new residents and
15 businesses.

16 Therefore, I stand before you today to
17 respectfully urge the State of Illinois to approve
18 this project. It is an investment not only in the
19 health and well-being of our citizens, but also the
20 economic vitality and future growth of Mt. Zion.

21 Thank you for your time and consideration.

22 MR. ROATE: Next, the Board would like to
23 call Amalraj Roche.

24 MR. ROCHE: Good afternoon, everyone. I am

1 Father Amalraj Roche. My last name is spelled
2 R-o-c-h-e. I am a Catholic priest. I was ordained in
3 the archdiocese of Madurai in southern India, And I
4 came to the United States in the year 2006. I am here
5 to speak in favor of HSHS Hospital System.

6 I began my work with HSHS as a chaplain in
7 hospitals in Wisconsin, in Eau Claire, in the year
8 2021; but I lost my job because those hospitals were
9 unfortunately closed. The hospitals closed because
10 there were already three health system in town of Eau
11 Claire, and then the physician group built a surgical
12 hospital. The surgical hospital took many of the
13 patients. Having a surgical hospital was not needed
14 in the small town of Eau Claire. Our hospitals were
15 no longer sustainable and had to close.

16 It was not easy on the last day when we had
17 to leave the hospital. The hospital was there for
18 over 100 years, and everyone was incredibly sad.
19 Unfortunately, I was on vacation in Florida when I
20 heard announcement. My vacation was not fun at all,
21 to be honest with you.

22 I really love working for HSHS, and the
23 Sisters have done an amazing job. I came to work at
24 St. Mary's Hospital this past July of 2024 after those

1 hospitals were closed.

2 The mission of St. Mary's is really a good
3 thing for the Decatur community. The mission of the
4 Hospital Sisters Health System is to reveal and embody
5 Christ's healing love for all people through
6 compassionate care. And that's what we are all here
7 for, to give compassionate care.

8 At St. Mary's, we are a Catholic hospital,
9 and our core mission is to provide care to all persons
10 regardless of their economical status, even if they
11 are poor patients or if they do not have any good
12 insurance. We care for those patients and all
13 patients who come to us.

14 Our mission is also to care for the whole
15 person: body, mind, and spirit. As a priest and
16 chaplain myself, I ensure that we care for the
17 patients' not only physical needs, but also the
18 spiritual needs and live our mission, the Sisters'
19 mission, each and every day of our hospital ministry.

20 St. Mary's is really a special place for me,
21 and it is very good for the Decatur community. I hope
22 that you will see that our mission is good for the
23 Decatur community, and I hope you will also see that
24 we do not need an additional surgery center here. I

1 can personally tell you this will be bad for the
2 Decatur community.

3 This Board can ensure that what happened in
4 Wisconsin doesn't happen in Decatur community and be
5 sad community. Thank you for your opportunity.

6 MR. ROATE: Next, the Board would like to
7 call Jeffrey Sams.

8 MR. JEFFREY SAMS: Good afternoon. I'm
9 Jeffrey Sams, S-a-m-s. I wanted to just speak and
10 just kind of address a few things that I think is
11 obvious. I don't have a lot of notes, because I think
12 it's pretty much common sense.

13 What we have here is a hospital that I've
14 had great experience with through surgeries, through
15 children being born; and it was my hospital of choice,
16 to be honest. I hope that they find a way to continue
17 to be a great hospital.

18 But what we have here today is a situation
19 where, for whatever reason, it's really about
20 competition. I don't hear St. Mary's saying they're
21 going to get better. I don't recall there being a
22 great meeting like this when they decided to close
23 wing after wing after wing. I don't know how many
24 floors are there. I don't know how many are still

1 active. But I know this surgery center had nothing to
2 do with all the different programs and medical care
3 leaving, leaving our great community.

4 To the Father's respect, this has already
5 started. Let's say this doesn't happen for Mt. Zion,
6 and next year they decide they're not making any
7 money. Do they go to the Board and say we're going to
8 do without our surgery center even though it sounded
9 like a great idea back in May? We have no guarantee
10 as a community.

11 Whereas, we have some people that are
12 willing to invest their own money, not getting money
13 from some other entity that may be in Eau Claire or
14 some other place in the United States. They get their
15 own money, and they put their heart and soul into
16 something to make it better for the community.

17 And here is the thing. We still have the
18 option if we want to go -- let's just call them apples
19 -- if we want to go to Apple Green -- let's call that
20 DMH -- or Apple Red -- St. Mary's, but maybe we want
21 an orange. In America, what's wrong with everybody
22 competing?

23 I've been in the healthcare insurance
24 business for over 40 years. I can't even imagine if I

1 could have said how many people I want to come into
2 this county and oppose me in the insurance business.
3 I didn't have that freedom. I had to compete. I had
4 to get better.

5 And if St. Mary's wants to get better and
6 convince people to not use DOC, to use St. Mary's,
7 that's America; and I don't think DOC is opposed to
8 that. I don't know why St. Mary's is opposed to that.

9 So from where I'm at, a lot of people can
10 say a lot of things, and I'm not getting paid to stand
11 up here. I think a lot of people in this room aren't
12 getting paid to be here today. But that's a fact.
13 There are people here because their employment depends
14 on it. I just think it's best for Mt. Zion and the
15 whole surrounding area.

16 I know there's people from Effingham coming
17 up here today. I know there's people that -- doctors
18 in this community that bring their parents from New
19 Jersey, not to go to St. Mary's and not to go to DMH,
20 but because they want these surgeons to work on their
21 parents.

22 So to rob the community of that kind of
23 service is a crime. And you're in the healthcare
24 business to want to do better for the people.

1 One other thing. To say it's shrinking?
2 There's more people turning 65 today in America than
3 are being born. So why is it shrinking? No. They're
4 just choosing to go somewhere else. That's where you
5 got to get better.

6 So the facts are the facts. You check it
7 out. There's more people turning 65 today than ever
8 in our country; and the older you are, the sicker you
9 are. So get better and try to get them to come to
10 your hospital, not just step on your competition
11 because you're the big bully. That makes no sense.

12 Thank you very much.

13 MR. ROATE: Next, the Board would like to
14 call Julie Miller.

15 MS. MILLER: My name is Julie Miller,
16 M-i-l-l-e-r. I'm here speaking today on behalf of the
17 Mayor of Mt. Zion and myself and the rest of the Board
18 of Trustees. He couldn't be here today. He's out of
19 town.

20 I'm here to express our support for the
21 proposed Mt. Zion Center for Surgery in Mt. Zion,
22 Illinois. As Village Administrator, I believe this
23 project is both timely and necessary to meet the
24 growing healthcare needs of our community.

1 Mt. Zion has experienced significant growth
2 in recent years, and with that growth comes increased
3 demand for accessibility to high-quality outpatient
4 surgical care.

5 In addition to our growth, surgical services
6 in nearby communities have been cut and/or reduced.
7 The Mt. Zion Center for Surgery would help fill a
8 critical gap by providing convenient, cost-effective
9 and efficient surgical services closer to home for
10 many residents who currently must travel considerable
11 distances for such care.

12 Ambulatory surgery centers like the one
13 proposed today reduce healthcare costs and improve
14 patient outcomes through specialized care and shorter
15 recovery times.

16 This facility will also support the local
17 healthcare infrastructure by attracting and retaining
18 skilled professionals and offering more choices to
19 patients.

20 The Mt. Zion Center for Surgery represents a
21 responsible investment in the health and well-being of
22 our region. I respectfully urge the Illinois
23 Department of Public Health and the Review Board to
24 approve the project and allow it to move forward to

1 serve the people of Mt. Zion and the surrounding
2 communities.

3 MR. ROATE: Next, the Board would like to
4 call Shelly Phillips.

5 MS. PHILLIPS: Hi, I'm Shelly Phillips.
6 It's P-h-i-l-l-i-p-s. I had a speech I was going to
7 give, but I want to piggyback on Jeff Sams' comments.

8 I've worked in the medical field for 30
9 years prior to opening my own business here in Mt.
10 Zion. The village of Mt. Zion has been wonderful to
11 work with. That's why we came to Mt. Zion, is because
12 of the ease of creating a new business here. I want
13 the same to happen with these two gentlemen here.

14 I worked for a physician who was very
15 proactive in trying to recruit orthopedic surgeons
16 into this community, and I can tell you it was very
17 difficult. We had multiple physicians come in and no
18 surgery centers. They didn't want to work in the
19 hospital. So all of our surgeries were going to
20 Springfield, Champaign, Peoria, all these other areas.

21 I just want the community to realize what a
22 value these two are bringing. Their staff is amazing.
23 And anyone that's going to spend \$12 million to try to
24 help people get better, they got my vote. I support

1 it, and I hope you guys consider giving them this
2 approval. Thank you.

3 MR. ROATE: Next -- I'll have to spell the
4 last name -- J-e-n-n-i-a-n?

5 DR. JENNINGS: You probably can't read my
6 handwriting. That's because I'm a doctor. I spent
7 years perfecting that signature.

8 MR. ROATE: My apologies, sir.

9 DR. JENNINGS: Thank you for the opportunity
10 to speak to you today. I'm Dr. Ryan,
11 R-y-a-n, Jennings, J-e-n-n-i-n-g-s. I appreciate the
12 opportunity to speak to you today.

13 So I have the privilege of serving both St.
14 Mary's as well as three other hospitals in Central
15 Illinois as the Chief Medical Officer. I've been in
16 the role for several years and truly value the care
17 that St. Mary's delivers.

18 I agree with what's previously been stated.
19 The proposed ambulatory surgery center represents an
20 addition to the healthcare environment that, at its
21 very basis, goes beyond the volumes that are
22 recognized by the State's utilization requirements.
23 The need simply isn't there.

24 It would impact the stability of our

1 recruiting for employees. It impacts our ability to
2 continue to serve our emergency departments and
3 supplement the other portions of the facility with
4 income that only comes from surgery. If we don't have
5 surgery, we don't have a hospital. And it's pretty
6 clear that we desperately need to have our hospital.

7 As the Board knows, St. Mary's doesn't take
8 this responsibility lightly. We're putting \$90
9 million into the facility that was previously approved
10 through the Health Facilities Review Board to expand
11 upon the services that we're able to offer and to
12 invest in exactly what we're talking about, which is
13 the latest and the greatest technology, a large
14 portion of which, is going into surgical services.
15 And that's truly an enormous investment and one that
16 we can be very proud that we're able to support with
17 the Health Facilities Review Board's approval and
18 recognition that it was a need within the community.

19 That being said, I think that, when we talk
20 about the quality conversation -- you know, I get the
21 privilege of speaking to this quite frequently.
22 Truly, our quality story is fantastic. We have some
23 of the lowest mortality rates and readmission rates
24 and surgical infection rates.

1 And many kudos to the guys that are sitting
2 right here for that exact work. That isn't any one
3 individual's work. That's everyone's work. And we
4 can be extremely proud of the quality that St. Mary's
5 brings forward.

6 In closing, I don't need to reiterate the
7 whole story. We have tremendous respect for the
8 Applicants. We appreciate the work that they bring to
9 our facility every single day and want to continue
10 with that partnership; but based upon the previously
11 determined recommendations of what the Healthcare
12 Facility Review Board uses as occupancy rates and
13 surgical services, the need is not present within the
14 community. And for that reason, I oppose this
15 application.

16 Thank you.

17 MR. ROATE: Is there anyone who wishes to
18 testify who has not had an opportunity? Okay. Sir,
19 we're going to let you come up first and then followed
20 by you. Please give the court reporter the spelling
21 of your full name, and you'll need to sign in also.
22 You can do that after your testimony.

23 MR. SCOTT DETERS: Good afternoon. I'm
24 Scott Deters, S-c-o-t-t, and last name is D-e-t-e-r-s.

1 I'm here today to support the Decatur Orthopedic
2 Center's plan to build a new state-of-the-art surgery
3 center right here in Mt. Zion.

4 I know firsthand the toll that chronic
5 orthopedic pain can take. I've been living with a
6 rare hip condition from childhood into adulthood, and
7 I finally found relief with a joint replacement
8 surgery performed by Dr. Sullivan at the Decatur
9 Orthopedic Center in the spring of 2024.

10 That procedure changed my life. I'm now
11 pain free, active with my kids, and fully present at
12 work and home. Yet, to this day, one year later, I'm
13 still paying the cost of that procedure.

14 This new surgery center would allow
15 procedures like mine -- joint replacements,
16 arthroscopies, fracture care -- to be done in a safer,
17 more efficient, and lower-cost setting. Had my joint
18 replacement been performed in a surgery center, I
19 could have saved nearly 50% on the cost and likely
20 finished paying off my procedure today.

21 With reduced infection risks, faster access
22 to care, and significant savings for patients, the
23 center would mean peace of mind for our community. It
24 would also help attract and retain top surgical talent

1 here in Central Illinois.

2 I've experienced the difference this team
3 has made. This isn't just about convenience. It's
4 about care, lower cost, and improved quality of life
5 for countless patients. I respectfully urge you to
6 approve this Certificate of Need. Our community
7 deserves it. Thank you.

8 MR. LINDGREN: My name is William Lindgren,
9 L-i-n-d-g-r-e-n. Obviously, I'm an old man, okay? So
10 convenience is important to me. And I don't know if
11 anyone has had experience with a surgical center, but
12 I have in Springfield. I know Springfield, Champaign,
13 and Bloomington all have surgery centers in their
14 communities. Why the big opposition to this, I do not
15 know. But having experienced that and being able to
16 walk in the front door from about 25 or 30 feet as
17 opposed to the south forty of both hospitals, that
18 would be great for senior citizens.

19 I know that one of the things that is very
20 important to me is the physical therapy part of
21 things. Having had 3 surgeries from Dr. Sams over the
22 past 12 years and my wife having one last year, being
23 able to go to the modern physical therapy that we have
24 across the street, if the surgical center is approved,

1 would be advantageous to myself and many other people.

2 I realize that the pickle ball explosion has
3 obviously increased the orthopedic surgeons that we
4 have now, which unfortunately I can't take advantage
5 of because of my adverse age.

6 Having said that, I did a little research.
7 I think we're down to five bone doctors in the city of
8 Decatur, and two of them are 65-plus-plus years old.
9 You know, if this surgical center is approved, I think
10 the recruitment will improve because of the community
11 that we have here in Mt. Zion and the surrounding
12 area. So that would be a definite plus.

13 Having gone through a head-on collision
14 seven weeks ago, I need to see a spine doctor. We
15 have one in the city of Decatur, who refuses to take
16 Workers' Comp and also refuses to take me as a
17 patient; so now I have to travel to Springfield.

18 I think, in future years or months, these
19 two guys sitting in front have the ability to attract
20 a good spine surgeon. Can they do care in an
21 ambulatory building? Probably not 100 percent, but
22 I'll guarantee they can do some. It would sure help
23 out the community, and I definitely would like to see
24 that happen.

1 I've been to St. Mary's since they were on
2 Wood Street many, many years ago. It's my hospital of
3 choice. If I had a recommendation, the best thing to
4 happen with them and Memorial both would be to somehow
5 figure out a way to increase the emergency room
6 services that we have. It would be advantageous for
7 them to definitely go more into that, if they could.
8 I know a lot of people are going to Kirby Clinic right
9 now for emergency care because they don't want to go
10 and sit for nine hours in Decatur.

11 Having said that, I am definitely in support
12 of these two guys. If they're going to put their
13 butts on the line for \$12 million, I think we should
14 be able to support them. Thank you.

15 MS. THACKER: I'll break the ice a tad bit.
16 I wrote something out last night, pdf. I went back to
17 copy it right before I came here, and the power went
18 out; so I couldn't print it. But I could access my
19 computer, and here I am. I don't want to read from my
20 phone, and I don't like when people look at phones all
21 the time, but here we go. I'll make it short.

22 Hello, my name is Robin Thacker,
23 T-h-a-c-k-e-r. I'm a real estate broker licensed by
24 the State of Illinois. My work in real estate is in

1 all of Macon County and surrounding counties. I
2 represent people who live and work here, who purchase
3 real estate here in Central Illinois. I am invested
4 in the communities of Mt. Zion, Decatur, Forsyth, and
5 all other communities in Macon County and the
6 surrounding counties.

7 As I have lived in Central Illinois my
8 entire life, I am certain I will continue to reside in
9 Central Illinois as my family has continued to live
10 and work in this local community in the medical field,
11 firefighting, education, businesses, churches, and
12 farming.

13 I fully support an ambulatory surgery center
14 here in our local community. I am only one of many
15 who cares deeply for the community I live and work in.
16 I want and care for improvements. I want and care for
17 healthcare, as I am not younger. I too will continue
18 to need healthcare and services, and I expect good
19 choices. For orthopedic care, Decatur Orthopedic
20 Center is the best option. With the addition of an
21 ambulatory surgery center, the patient wins every
22 time. Dr. Sams and Dr. Sullivan have invested in this
23 community and strive to better the opportunities for
24 their patients and future patients.

1 My personal experience and knowledge of
2 Dr. Jacob Sams and the surgeons who are attempting to
3 build this new state-of-the-art facility are positive.
4 They offer exceptional care and are invested in
5 people. Within 11 years, they have brought in more
6 surgeons to this community than any other facility,
7 and they have enhanced orthopedic care for all of
8 Macon County and beyond.

9 However, there is a truth to the difficulty
10 of recruiting surgeons, doctors, and medical
11 professionals. I have experienced a small portion of
12 this difficulty. I host local tours to recruiting
13 prospects, which has become less and less due to the
14 difficulty of recruiting of this caliber. A surgery
15 center will be desirable for surgeons and medical
16 professionals. All in all, another positive for this
17 community.

18 An ambulatory surgery center would offer
19 safe care outside of the hospital and a much more
20 affordable rate for the patient, savings on a scale to
21 cost less than 50% of the same care cost provided at a
22 hospital. This type of surgery center would save our
23 local businesses hundreds, thousands, and more and, at
24 the same time, offer a better experience to our local

1 community and beyond and also more employment
2 opportunities, a positive win.

3 In real estate, when local businesses
4 dwindle or close, buildings become vacant. Homes then
5 decrease in value and are not cared for. The
6 negativity continues to cause a downward effect to
7 housing, morale, workforce, and ultimately health.

8 I expect investments in my community. The
9 Mt. Zion Center for Surgery as an ambulatory surgery
10 center will be a positive investment to this
11 community. I fully recommend the State of Illinois
12 approve this project.

13 I'll end with: My mother and my husband
14 also -- my mother has had two knee replacements and a
15 shoulder replacement -- Dr. Sams. The ease of just
16 the doctors facility and the abilities they have there
17 -- she was so comforted. And she's in her 80s and did
18 very well.

19 I already told her last night that I was
20 coming here for this purpose, because she has a
21 relationship there. And she said, "Wow, a surgery
22 center." Her fear of the hospitals was the unknown,
23 is what I would say. Thank you.

24 MR. ROATE: Is there anyone else who wishes

1 to testify who has not had an opportunity?

2 Ma'am, if you would like to step up?

3 MS. DAY: Sherrie Day, D-a-y.

4 Being an active part of the medical
5 community, it's very important to advocate for the
6 patient's best interests. Having an outpatient
7 surgery center would benefit the patient not only
8 emotionally, financially, but in their healing,
9 knowing the lower risk of infection would be offered
10 to them there at the Center.

11 Patients will be provided high quality care
12 by the surgeons and the staff while staying within
13 their zip code. Thank you.

14 MR. ROATE: Is there anyone who wishes to
15 testify who has not had an opportunity?

16 (No response.)

17 MR. ROATE: Seeing none, is there anyone who
18 has testified who wishes to provide additional
19 testimony?

20 (No response.)

21 MR. ROATE: I would remind everyone to
22 submit your written comments to us so that we may have
23 this information for our record.

24 Also, this project is scheduled for

1 consideration by the Illinois Health Facilities &
2 Services Review Board at its August 12, 2025, meeting.
3 The meeting will be held at Embassy Suites Hotel, 100
4 East Conference Center Drive, East Peoria, Illinois.

5 The public has until July 23, 2025, to
6 submit written comments. These comments can be sent
7 to my attention at the Illinois Health Facilities &
8 and Services Review Board, care of the Illinois
9 Department of Public Health, 525 West Jefferson
10 Street, second floor, Springfield, Illinois, 62761.

11 If you prefer, you may email your comments.
12 Our email address is www.dph.hfsrb.Illinois.gov.

13 Are there any questions?

14 (No response.)

15 MR. ROATE: Seeing that there are no
16 additional comments or questions, I deem this public
17 hearing adjourned. Thank you.

18

19 (Hearing concluded at 2:00 p.m.)

20

21

22

23

24

9 I do hereby certify that I am a
disinterested person in this cause of action, that I
10 am not a relative of any party or any attorney of
record in this cause or an attorney for any party
11 herein or otherwise interested in the event of this
action, and that I am not in the employ of the
12 attorneys for either party.

IN WITNESS WHEREOF, I have hereunto set my hand
this 4th day of June, 2025.

Brenda Zeitler

Brenda Zeitler, CSR



Magna Key Contacts



Schedule a Deposition:

Scheduling@MagnaLS.com | 866-624-6221

Order a Transcript:

CustomerService@MagnaLS.com | 866-624-6221

General Billing Inquiries:

ARTeam@MagnaLS.com | 866-624-6221

Scheduling Operations Manager:

Patricia Gondor (E: PGondor@MagnaLS.com | C: 215-221-9566)

Customer Care:

Cari Hartley (E: CHartley@MagnaLS.com | C: 843-814-0841)

Director of Production Services:

Ron Hickman (E: RHickman@MagnaLS.com | C: 215-982-0810)

National Director of Discovery Support Services:

Carmella Mazza (E: CMazza@MagnaLS.com | C: 856-495-1920)

Billing Manager:

Maria Capetola (E: MCapetola@MagnaLS.com | C: 215-292-9603)

Director of Sales Operations:

Kristina Moukina (E: KMoukina@MagnaLS.com | C: 215-796-5028)

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