



STATE OF ILLINOIS
HEALTH FACILITIES AND SERVICES REVIEW BOARD

525 WEST JEFFERSON ST, SPRINGFIELD, ILLINOIS 62761 • (217) 782-3516 FAX: (217) 785-4111

| | | | |
|---|---|------------------------------|----------------------|
| DOCKET NO: H-01 | BOARD MEETING: March 21, 2023 | PROJECT NO: 22-044 | PROJECT COST: |
| FACILITY NAME: Trinity Services | | CITY: Joliet | Original: \$0 |
| TYPE OF PROJECT: Substantive | | | HSA: IX |

DESCRIPTION: The Applicants are asking the State Board to approve the establishment of a 16-bed ICF/DD facility in Joliet, Illinois. There is no cost to this project.

Information regarding this Application for Permit can be found at this link:
<https://www2.illinois.gov/sites/hfsrb/Projects/Pages/22-044-Trinity-Services.aspx>



STATE OF ILLINOIS
HEALTH FACILITIES AND SERVICES REVIEW BOARD

525 WEST JEFFERSON ST, SPRINGFIELD, ILLINOIS 62761 • (217) 782-3516 FAX: (217) 785-4111

EXECUTIVE SUMMARY
TRINITY SERVICES
#22-044

I. PROJECT

Trinity Services is proposing renovations of two ICF/DD homes in Joliet, Illinois. Renovations include replacing roof, windows, flooring, kitchen cabinets, and painting throughout the two homes. These renovations will be done one home at a time. To do these renovations Trinity Services needs to temporarily move the 16 residents to a licensed ICF/DD Home. The Home in which these residents will be moved is located at 3360 Francis Lane, Joliet, Illinois. The 3360 Francis Lane Home was licensed as an ICF/DD from 1990 to 2016. In 2016, Trinity transitioned the home at 3360 Francis Lane Home to a Community Integrated Living Arrangement, a CILA, through the Department of Human Services. In 2021 the house was closed in anticipation of renovations to the two existing ICF/DD homes. According to the Applicants no internal changes have been made to this Home and according to the Applicant the Home is following ICF/DD rules and regulations.

The purpose of this Application for Permit is to obtain licensure for the Trinity Services home located at 3360 Francis Lane, Joliet, Illinois. This will allow Trinity Services to move the 16 persons residing at 3360 Ugtand Drive (Phase 1) and 3302 Horseshoe Lane (Phase 2), both which are ICF/DD homes, while their homes are renovated. Upon completion of the project (the modernization of these two homes) the Applicant will relinquish **the license (See Letter at end of this report).**

State Board Staff Note: The renovations of the two ICF/DD Homes are approximately \$1.1 million which is below the capital expenditure threshold of \$8,887,349, therefore the renovations of those two ICF/DD Homes do not require approval of the State Board.

II. APPLICANT

Trinity Services, Inc. is a not-for-profit organization whose mission is to help individuals with disabilities live full and abundant lives. Trinity is the largest provider of residential services for persons with developmental and intellectual disabilities in the state of Illinois. Trinity Services offers a range of living options to people with developmental disabilities and mental illness in the Southwest Suburbs of Chicago. Settings include group homes (also referred to as community-integrated living arrangements, or CILAs), apartments, intermediate care facilities or ICF/DDs (the Trinity Living Centers), and opportunities for shared living arrangements. Some of the towns or cities where residences are located include Braidwood, Crest Hill, Crete, Elwood, Frankfort, Homer Glen, Joliet, Lockport, Manhattan, Matteson, Mokena, New Lenox, Olympia Fields, Sauk Village and Wilmington.

III. Summary of Findings

- A. The State Board Staff finds the proposed project is in conformance with the provisions of Part 1110.
- B. The State Board Staff finds the proposed project is not applicable with the provisions of Part 1120.

IV. **Purpose of the Project**

The Applicants state the purpose of this project is recertifying the license at the 3360 Francis Lane home is to assist with Phase 1 and Phase 2 of the renovation project for 3360 Uglan Ave. and 3302 Horseshoe Lane Homes. Trinity is not looking to expand ICF/DD services to the community. This is being done to safely renovate/update the ICF/DD homes, Trinity is seeking to license an existing home that previously was an ICF/DD Home from 1990 to 2016 located at 3360 Francis Lane. By licensing this location, it will give the current residents, in the home to be renovated/updated, a safe location/house during the project. The purpose it to obtain a license for the 3360 Francis Lane Home.

V. **Alternatives to the Proposed Project**

In response to this criterion the Applicants stated Based on the timeline and housing availability, it made sense to utilize the 3360 Francis Lane location as it serves the purpose to meet the needs of the residents that reside at the homes that need renovations.

VI. **Section 1125.720 - Specialized Long-Term Care**

- A) **Facility Size. The maximum unit size is 100 beds, unless the project is for a State-operated facility or for the long-term medical care for children category of service.**

The facility size will be 16-beds.

- B) **Community Related Functions. The applicant shall document the written endorsement of community groups.**

Letters were received from Senator Meg Loughran Cappel, Representative Natalie Manley, Senator Michael Hastings, The Institute of Public Policy for People with Disabilities, and Suburban Access. Letters are included at the end of this report.

- C) **Availability of Ancillary and Support Programs.** An applicant proposing the establishment of an ICF/DD facility of 16 beds or fewer must document that the community has the necessary support services available to provide care to the proposed facility's residents.

In response to the Criterion the Applicants stated the following: *“Trinity Services has a variety of Community Day Services in which the persons living at the two homes that will*

be renovated participate. No additional beds will be added with this license application. Trinity provides transportation to and from day services and all community interactions. Persons served utilize the same services of that of community members. Persons served utilize the same activities of those who live in the community. They also could participate in the Joliet Park District Special Recreation program if they chose to. Work- shops are no longer offered as options for day services. Persons served utilize community day services in Frankfort, Elwood and Joliet, IL, through Trinity Services.”

D) Recommendations from State Departments An applicant proposing a facility for the developmentally disabled must document contact with the Department of Human Services and the Department of Healthcare and Family Services.

Letters informing the Illinois Department of Health Care and Family Services and Illinois Department of Human Services of this Application is attached at the end of the report. Trinity is not expanding services. Trinity is requesting the approval to provide a safe environment during the renovations of the two current homes. The State Board did not receive letters responding to this request.

E) Zoning

The facility has been properly zoned for its intended use.

F) Establishment of Beds, Developmentally Disabled-Adult Category of Service

This project proposes to allow Trinity Services to modernize two existing ICF/DD facilities. Once the modernization is completed the licensure will be discontinued.

February 10, 2023

Health Facilities and Service Review Board
525 West Jefferson Street
Springfield, Illinois 62761

c/o Mike Constantino

As you know, Trinity is in the process of seeking licensure for the 3360 Francis Lane home in Joliet. This is a two-phase project. Currently the individuals from 3360 Uglan Drive are residing at 3360 Francis Lane, while the home is under renovations. Once the renovations are complete and people move back to their home, the individuals from TLC 2 located at 3302 Horseshoe Lane will then move in until their home renovations are completed.

Upon completion of the renovations, Trinity Services will relinquish the license for the 3360 Francis Lane home.

If further information is needed, please contact me at (815) 463-8465 or my cell at (815) 354-4495.

Thank You



Lisa Dillon
Network Director
Trinity Services, Inc
100 N. Gougar Rd.
Joliet, IL 60432

December 30, 2022

Sarah Myerscough-Mueller
Interim Director
Illinois Department of Human Services
401 S. Clinton, Chicago, IL 60607

RE: Project 22-044 Trinity Services, Inc.

Dear Sarah,

Trinity Services would like to renovate the 2 existing ICF/DD facilities that we currently operate. The modernization of the Trinity Living Centers is essential to providing quality services. This project will include remodeling the bathrooms, kitchen, bedrooms, flooring, windows, and roof. This project addresses key areas of accessibility, safety, and sustainability required for these sites to continue to provide a home for many years to come.

In order to do the renovations, Trinity must relocate the program participants to ensure there is minimal impact to them during the construction. We currently have a building that had been licensed as an ICF/DD program until 2016 at which time it was converted to a CILA. Currently, the building is unoccupied and would be an excellent building to house the program participants during construction. However, in order to utilize the building, Trinity must reapply with the Department of Public Health through the Illinois Health Facilities and Services Review Board to re-obtain our license for this property as an ICF/DD.

Currently, we are in process of submitting a Certificate of Need Permit for a Specialized Long Term application as part of applying for licensure. As a part of the process, under section 1125.720 (d) of the application; Recommendations from State Department, applicants proposing a facility for the developmentally disabled are required to obtain letters from the Department of Human Services and the Department of Healthcare and Family Services.

The Illinois Health Facilities and Services Review Board require specific information be provided in the letter. This includes: determining the project's consistency with the long-range goals and objectives of DHS and HFS and requesting the identification of individuals in need of service. The letters should address on a statewide and a planning area basis, whether the proposed project meets the planning objectives regarding the size, type and number of beds proposed, whether the project conforms or does not conform to each Department's plan and how the project assists or hinders each Department in achieving its planning objective.

We would greatly appreciate it if you could provide a letter indicating your support for our current project and providing the information requested by the Illinois Health Facilities and Services Review Board. If you have any questions or require any additional information, please feel free to contact me.

Sincerely,



Tina Fogarty
Chief Operating Officer
Trinity Services

December 30, 2022

Theresa Eagleson
Director of HFS
Prescott Bloom Building
201 South Grand Avenue, East
Springfield, Illinois 62763
RE: Project 22-044 Trinity Services, Inc.

Dear Theresa,

Trinity Services would like to renovate the 2 existing ICF/DD facilities that we currently operate. The modernization of the Trinity Living Centers is essential to providing quality services. This project will include remodeling the bathrooms, kitchen, bedrooms, flooring, windows, and roof. This project addresses key areas of accessibility, safety, and sustainability required for these sites to continue to provide a home for many years to come.

In order to do the renovations, Trinity must relocate the program participants to ensure there is minimal impact to them during the construction. We currently have a building that had been licensed as an ICF/DD program until 2016 at which time it was converted to a CILA. Currently, the building is unoccupied and would be an excellent building to house the program participants during construction. However, in order to utilize the building, Trinity must reapply with the Department of Public Health through the Illinois Health Facilities and Services Review Board to re-obtain our license for this property as an ICF/DD.

Currently, we are in process of submitting a Certificate of Need Permit for a Specialized Long Term application as part of applying for licensure. As a part of the process, under section 1125.720 (d) of the application; Recommendations from State Department, applicants proposing a facility for the developmentally disabled are required to obtain letters from the Department of Human Services and the Department of Healthcare and Family Services.

The Illinois Health Facilities and Services Review Board require specific information be provided in the letter. This includes: determining the project's consistency with the long-range goals and objectives of DHS and HFS and requesting the identification of individuals in need of service. The letters should address on a statewide and a planning area basis, whether the proposed project meets the planning objectives regarding the size, type and number of beds proposed, whether the project conforms or does not conform to each Department's plan and how the project assists or hinders each Department in achieving its planning objective.

We would greatly appreciate it if you could provide a letter indicating your support for our current project and providing the information requested by the Illinois Health Facilities and Services Review Board. If you have any questions or require any additional information, please feel free to contact me.

Sincerely,



Tina Fogarty
Chief Operating Officer
Trinity Services



Meg Loughran Cappel
SENATOR • 49th SENATE DISTRICT
WWW.SENATORLOUGHRANCAPPEL.COM

Springfield Office:
M118 Capitol Building
Springfield, IL 62706
(217) 782-0052

District Office:
2009 S IL Route 59
Plainfield, IL 60586
(815) 267-6119

November 1, 2022

Illinois Health Facilities and Services Review Board
525 West Jefferson Street, 2nd Floor
Springfield, IL 62761

To Whom It May Concern:

As an advocate for people with developmental disabilities and mental health issues, it is my pleasure to provide this letter of support for Trinity's current project to remodel their existing ICF/DD homes.

Trinity Services is a well-respected member of the disability field, providing valuable and necessary services to meet the needs of a vulnerable population by providing a wide array of program options including residential, day, counseling and employment services.

The ICF/DD homes provide a valuable resource to the community and individuals with intellectual and developmental disabilities. Families and guardians often struggle to find the appropriate services for their loved ones. The ICF/DD homes provide a valuable and needed residential option for these families.

If you need any additional information, please feel free to contact to me.

Sincerely,
Senator Meg Loughran Cappel

A handwritten signature in cursive script that reads "Meg Loughran Cappel".

Meg Loughran Cappel
Illinois State Senator District 49

CAPITOL OFFICE:
300 STATE HOUSE
SPRINGFIELD, IL 62706
(217) 782-3316



DISTRICT OFFICE:
1050 W. ROMEO RD.
SUITE 101
ROMEDEVILLE, IL 60446
(815) 725-2741

ILLINOIS HOUSE OF REPRESENTATIVES
98TH DISTRICT

Natalie Manley
Assistant Majority Leader

November 1, 2022

Illinois Health Facilities and Services Review Board
525 West Jefferson Street, 2nd Floor
Springfield, IL 62761

To Whom It May Concern:

As a champion for people with disabilities, I have had the pleasure of collaborating with Trinity Services on a variety of legislative issues to help make life better for people with developmental disabilities and mental illness.

Trinity Services is a well-respected member of the disability field, providing valuable and necessary services to meet the needs of a vulnerable population by providing a wide array of program options including residential, day, counseling and employment services.

It is my pleasure to provide this letter of support for Trinity's current project to remodel their existing ICF/DD homes. Families and guardians often struggle to find the appropriate services for their loved ones, which the renovated ICF/DD homes would provide. These homes are an indispensable resource to the individuals with intellectual and developmental disabilities within our communities.

Respectfully,

A handwritten signature in cursive script that reads "Natalie A. Manley".

Natalie A. Manley
Assistant Majority Leader
District 98 State Representative

ILLINOIS STATE SENATE



Committees

- Energy & Public Utilities (Chairman)
- Education
- Executive
- Insurance
- Judiciary

DISTRICT OFFICE:
 20855 South LaGrange Road
 Suite 102
 Frankfort, IL 60423
 (815) 464-5431

SPRINGFIELD OFFICE:
 118 Capitol Building
 Springfield, IL 62706
 (217) 782-9595
www.SenatorHastings.com

Michael E. Hastings
 STATE SENATOR · 19th DISTRICT

Sub-Committees

- Critical Energy Infrastructure & Grid Reliability (Chairman)
- Executive – Government Consolidation (Chairman)

October 31, 2022
 Illinois Health Facilities and Services Review Board
 525 West Jefferson Street, 2nd Floor
 Springfield, IL 62761

To Whom It May Concern:

As a champion for people with disabilities, I have had the pleasure of collaborating with Trinity Services on a variety of legislative issues to help make life better for people with developmental disabilities and mental illness.

Trinity Services is a well-respected member of the disability field, providing valuable and necessary services to meet the needs of a vulnerable population by providing a wide array of program options including residential, day, counseling, and employment services.

It is my pleasure to provide this letter of support for Trinity’s current project to remodel their, existing ICF/DD homes. The ICF/DD homes provide a valuable resource to the community and individuals with intellectual and developmental disabilities. Families and guardians often struggle to find the appropriate services for their loved ones. The ICF/DD homes provide a valuable and needed residential option for these families.

If you need any additional information, please feel free to contact to me.

Sincerely,

Senator Michael Hastings



October 24, 2022

Illinois Health Facilities and Services Review Board
525 West Jefferson Street, 2nd Floor
Springfield, IL 62761

To Whom It May Concern:

The Institute for Public Policy for People with Disabilities is a non-profit organization dedicated to supporting individuals with disabilities so they can live independently in our community. For nearly three decades we have provided support and resources to direct service providers in the State of Illinois. We have long been a respected voice in the Illinois disability policy arena.

Our mission is to create a better, more inclusive world for adults living with intellectual & developmental disabilities and our vision is a world where all adults living with disabilities see a world of possibility for themselves.

The Institute for Public Policy has collaborated and partnered with Trinity Services for many years. Trinity continues to be a very well respected member of the disability field; collaborating and working with The Institute, community providers, the State of Illinois, Public Health and the leaders in the municipalities in which they provide services. Trinity assists individuals with intellectual & developmental disabilities and mental illness through a variety of programs including, residential, day, counseling and employment services.

The Institute is very supportive of Trinity's current project to remodel their existing ICF/DD homes. The ICF/DD homes provide a valuable resource to the community and individuals with intellectual & developmental disabilities. Often families and guardians struggle with finding the appropriate services for their loved ones. The ICF/DD homes provides a valuable and needed residential option for these families.

If you need any additional information please feel free to reach out to me.

Sincerely,

Kathy Carmody
Chief Executive Officer
The Institute for Public Policy for People with Disabilities

Illinois Health Facilities and Services Review Board
525 West Jefferson Street, 2nd Floor
Springfield, IL 62761

To Whom It May Concern:

Suburban Access partners with an extraordinary network of individuals, groups, and agencies. Together, we strive to make an impact in our area and beyond. Our specially trained coordinators partner with families who have a member who has an intellectual disability, our provider agencies, and the Department of Human Services to develop individualized service plans, to arrange for delivery of services, and to ensure access to services. Suburban Access and its staff emphasize the worth, interests, and abilities of persons who have intellectual disabilities and advance their independence, productivity, and integration in their communities through service coordination

Suburban Access has collaborated and partnered with Trinity Services for many years. Trinity is a respected community provider; assisting individuals with developmental disabilities and mental illness through a variety of programs including, residential, day, clinical and employment services. We appreciate and support their efforts to remodel their current ICF/DD homes. The ICF/DD homes provide a valuable resource to the community and individuals with intellectual and developmental disabilities. Families, guardians or individuals who are interested in receiving services in an ICF/DD can be referred to Trinity to help to meet their on-going needs.

If you need any additional information please feel free to reach out to me.

Sincerely,



Patty O'Brien
Suburban Access