

FINANCIAL STATEMENTS
AND
INDEPENDENT AUDITORS' REPORTS

JACKSON COUNTY, ILLINOIS

FISCAL YEAR ENDED NOVEMBER 30, 2010



JACKSON COUNTY, ILLINOIS
FISCAL YEAR ENDED NOVEMBER 30, 2010

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JACKSON COUNTY, ILLINOIS

FISCAL YEAR ENDED NOVEMBER 30, 2010

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INTRODUCTORY SECTION



OFFICE OF COUNTY BOARD JACKSON COUNTY, ILLINOIS

November 30, 2010

To the Chairman of the Jackson County Board, Members of the Jackson County Board, Elected Officeholders of Jackson County, and Citizens of Jackson County:

State law requires that all general-purpose local governments publish within six months of the close of each fiscal year a complete set of financial statements presented in conformity with generally accepted accounting principles (GAAP) and audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants. Pursuant to that requirement, we hereby issue the comprehensive annual financial report of Jackson County for the fiscal year ended November 30, 2009.

This report consists of management's representations concerning the finances of Jackson County. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these representations, management of Jackson County has established a comprehensive internal control framework that is designed both to protect the government's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of Jackson County's financial statements in conformity with GAAP. Because of the cost of internal controls should not outweigh their benefits, Jackson County's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

Jackson County's financial statements have been audited by Kerber, Eck & Braeckel, and a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of Jackson County for the fiscal year ended November 30, 2010, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unqualified opinion that Jackson County's financial statements for the fiscal year ended November 30, 2009, are fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report.

The independent audit of the financial statements of Jackson County was part of a broader, federally mandated "Single Audit" designed to meet the special needs of federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the audited government's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of federal awards.

GAAP require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement MD&A. Jackson County's MD&A can be found immediately following the report of the independent auditors.

Profile of the Government

Jackson County, incorporated January 10, 1816, is located in the southwestern part of the State of Illinois. Jackson County currently occupies a land area of 588 square miles and serves a population of 59,627 (2000 census). Jackson County is empowered to levy a property tax on real property located within its boundaries.

Jackson County operates under the county board form of government. Policy-making and legislative authority are vested in the county board consisting of fourteen members, two members representing each of the counties seven districts. The county board is responsible, among other things, for passing resolutions/ordinances, adopting the budget, and appointing committees. Board members serve four-year staggered terms, with seven county board members elected every two years.

Jackson County consists of the following publicly elected constitutional offices: County Clerk & Recorder, County Coroner, County Treasurer, Circuit Clerk, Sheriff, State's Attorney, and Superintendent of Schools. Jackson County provides a full range of services, including: animal & rabies control; supervisor of assessments and board of review; the construction of roads, bridges, and other infrastructure; emergency & disaster services; ambulance service; health department; and a rehab and care center.

The annual budget serves as the foundation for Jackson County's financial planning and control. All departments and agencies of Jackson County are required to submit requests for appropriation to the accounting coordinator upon request of the Finance Committee in August of each year. The accounting coordinator uses these requests as the starting point for developing a proposed budget. The accounting coordinator then presents this proposed budget to the Finance Committee for review. The Finance Committee and accounting coordinator hold budget meetings with all elected officeholders and department heads. The county board is required to hold a special board meeting on the proposed budget and to adopt a final budget by no later than November 30, the close of Jackson County's fiscal year. The appropriated budget is prepared by fund (e.g. county general), and department (e.g. Sheriff's Department). Elected Officeholders and department heads may request adjustments to the final budget, however, the adjustments require approval of the Finance Committee and the full Jackson County Board. Budget-to-actual comparisons are provided to all elected office holders and department heads monthly, as well as in this report for which an appropriated annual budget has been adopted.

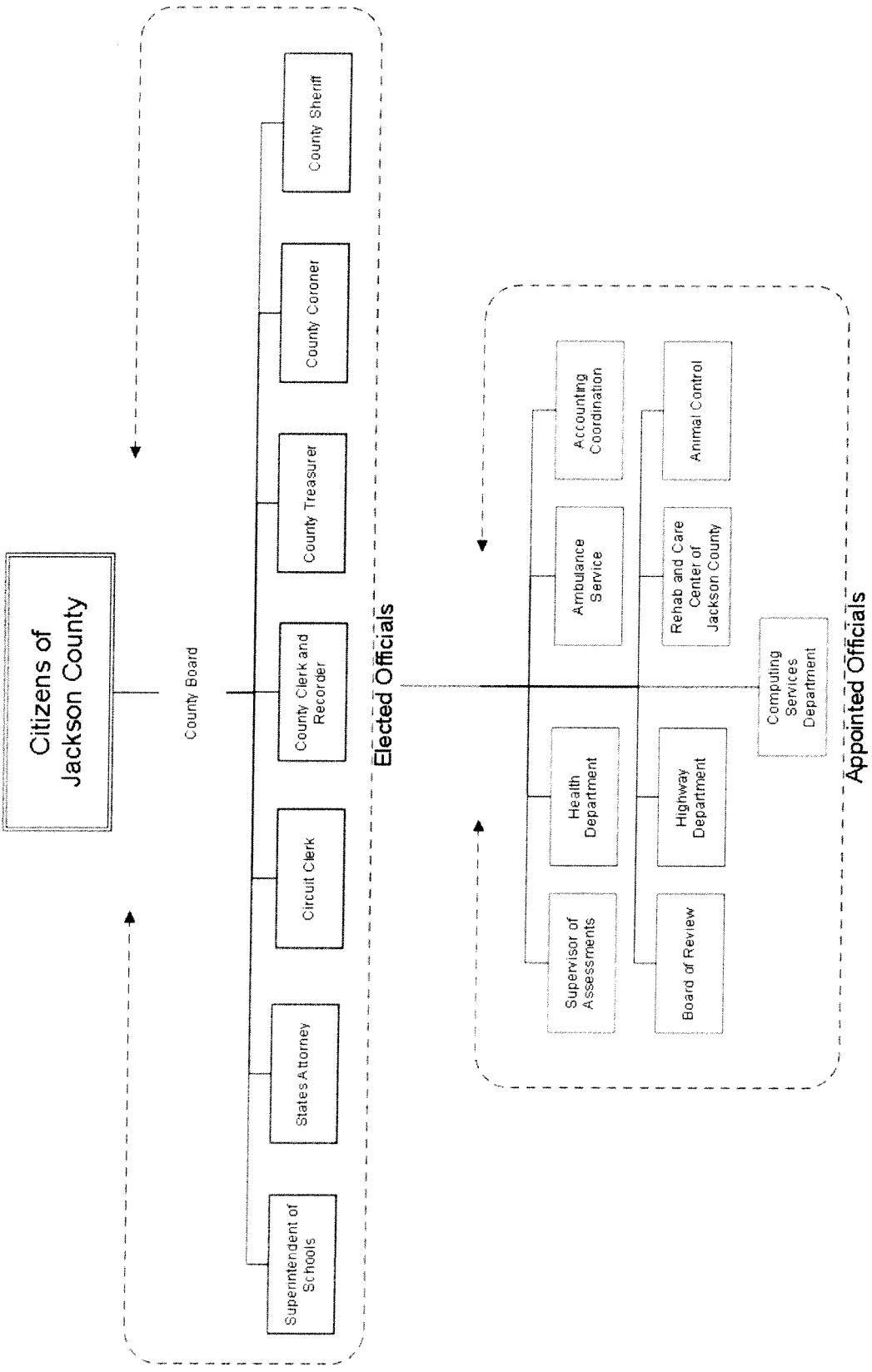
Acknowledgements

The preparation of this report would not have been possible without the efficient and dedicated services of the Accounting Coordinator, Jackson County Treasurer's Office, Jackson County Ambulance Service, Jackson County Health Department, Jackson County Highway Department, and the Rehab & Care Center of Jackson County. I would like to express my appreciation to all members of the departments who assisted and contributed to the preparation of this report. Credit also must be given to the Chairman of the Jackson County Board and the Jackson County Board members for their unfailing support for maintaining the highest standards of professionalism in the management of Jackson County's finances.

Respectfully submitted,

A handwritten signature in black ink, appearing to read 'William W. Alstat', with a long horizontal flourish extending to the right.

William W. Alstat
Finance Committee Chairman
Jackson County Board



JACKSON COUNTY, ILLINOIS
LIST OF ELECTED OFFICIALS
NOVEMBER 30, 2010

JACKSON COUNTY ELECTED OFFICIALS

County Clerk & Recorder	Larry Reinhardt
Circuit Clerk	Cindy Svanda
Treasurer	Shirley Booker
Sheriff	Robert Burns
State's Attorney	Michael Wepsiec
Regional Superintendent of Schools	Donna Boros
Coroner	Thomas Kupferer

JACKSON COUNTY BOARD MEMBERS

District 1	William Alstat
District 2	Orval Rowe
District 3	Dan Bost
District 4	Mark Holt
District 5	Frank Puttman
District 6	Mary Korando
District 7	Darnecea Moultrie
	Bob Lorinskas
	Don Barrett
	John Rendleman
	Gerald Compton
	Tom Redmond
	John Evans
	Allen Cissell

JACKSON COUNTY APPOINTED OFFICIALS

Ambulance Service Director	Dottie Miles
Animal Control Officer	Lloyd Nelson
Board of Review	Jim Pribble
	Kenneth Jarrett
	John Vallino
Emergency & Disaster Services	Derek Misener
Health Department Administrator	Miriam Link-Mullison
Highway Engineer	Grant Guthman
Rehab & Care Center Administrator	Merle Taylor
Supervisor of Assessments	Maureen Berkowitz

FINANCIAL SECTION



OFFICE OF COUNTY BOARD JACKSON COUNTY, ILLINOIS

Management's Discussion and Analysis

As management of Jackson County, we offer readers of Jackson County's financial statements this narrative overview and analysis of the financial activities of Jackson County for the fiscal year ended November 30, 2010. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal. All amounts, unless otherwise indicated, are expressed in thousands of dollars.

Financial Highlights

- Jackson County borrowed \$2,170,000 from its Solid Waste Management program in fiscal year 2009 with the intent to repay half in fiscal year 2010 and the remaining half in fiscal year 2011. The county postponed the repayment plan by a year as a result of a reduction in revenue sources and the untimely reimbursements from the state.
- Jackson County transferred \$1,005,000 to its partially self-funded health insurance account due to the unanticipated amount of claims incurred.
- Jackson County researched the viability of utilizing Recovery Zone Economic Development Bonds, and Build America Bonds for various county capital projects.

Overview of the Financial Statements

This discussion and analysis are intended to serve as an introduction to Jackson County's basic financial statements. Jackson County's basic financial statements comprise of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains federal financial assistance information in addition to the basic financial statement themselves.

Government-Wide Financial Statements

The government-wide financial statements are designed to provide readers with a broad overview of Jackson County's finances, in a manner similar to a private-sector business.

The statement of net assets presents information on all of Jackson County's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of Jackson County is improving or deteriorating.

The statement of activities presents information showing how the government's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows.

Both of the government-wide financial statements distinguish functions of Jackson County that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of Jackson County include general government, public safety, roads and bridges, and solid waste. The business-type activities of Jackson County include a rehab & care center and ambulance service.

The government-wide financial statements include not only Jackson County itself (known as the primary government), but also a legally separate health department, tuberculosis department, and mental health (708) department for which Jackson County is financially accountable. Financial information for these component units are reported separately from the financial information presented for the primary government itself.

The government-wide financial statements can be found on pages 12-13 of this report.

Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Jackson County, like other county, state, and local governments, use fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of Jackson County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

Jackson County maintains three individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances.

Jackson County adopts an annual appropriated budget for its general fund. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with this budget.

The basic governmental fund financial statements can be found on pages 13-16 of this report.

Proprietary funds

Jackson County maintains one type of proprietary fund. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. Jackson County uses enterprise funds to account for its ambulance services and for its rehab and care center.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the ambulance service and for the rehab and care center, both of which are considered to be major funds of Jackson County.

The basic proprietary fund financial statements can be found on pages 18-20 of this report.

Fiduciary funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the government.

The basic fiduciary fund financial statements can be found on page 20 of this report.

Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

The notes to the financial statements can be found on pages 21-42 of this report.

Other Information

In addition to the basic financial statements and accompanying notes, this report also presents all federal financial assistance awarded to Jackson County.

The required supplementary information can be found on pages of 43-45 of this report.

Requests for Information

This financial report is designed to provide a general overview of Jackson County's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Office of the County Board: Accounting Coordinator, 1001 Walnut Street, Jackson County Courthouse, Murphysboro, Illinois, 62966, or by calling 618-687-7241.



Kerber, Eck & Braeckel LLP

CPAs and
Management Consultants

1116 W. Main Street
Carbondale, IL 62901-2335
ph 618.529.1040
fax 618.549.2311
www.kebcpa.com

INDEPENDENT AUDITORS' REPORT

Jackson County Board
Courthouse
Murphysboro, Illinois

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Jackson County, Illinois as of and for the year ended November 30, 2010, which collectively comprise the County's basic financial statements as listed in the table of contents. These financial statements are the responsibility of Jackson County, Illinois management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the general purpose financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall general purpose financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Jackson County, Illinois as of November 30, 2010, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued a report dated May 19, 2011 on our consideration of the Jackson County, Illinois' internal control structure over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information on pages 6 through 8 and 43 through 45 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers

operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Jackson County, Illinois financial statements as a whole. The introductory section and combining and individual nonmajor fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is also not a required part of the financial statements. The combining and individual nonmajor fund financial statements and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole. The introductory section has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

Kerben, Eck & Brueckel LLP

Carbondale, Illinois
May 19, 2011

BASIC FINANCIAL STATEMENTS

JACKSON COUNTY, ILLINOIS
STATEMENT OF NET ASSETS
NOVEMBER 30, 2010

	Primary Government			Component Units
	Governmental Activities	Business-type Activities	Total	Total
Assets:				
Cash	\$ 6,455,011	\$ 2,101,664	\$ 8,556,675	\$ 1,096,570
Investments	-	-	-	21,615
Accounts receivable:				
Consumers	-	2,089,415	2,089,415	-
Other governmental units and agencies	2,126,743	-	2,126,743	936,081
Property taxes	5,110,663	1,586,641	6,697,304	965,544
Other receivables	-	-	-	1
Due from other funds	2,273,779	8,189	2,281,968	5,426
Due from others	66,124	-	66,124	-
Due from agencies	40,220	-	40,220	-
Prepayments	-	9,055	9,055	9,541
Inventories	-	61,337	61,337	111,897
Restricted assets:				
Cash	3,774,953	-	3,774,953	-
Investments	101,002	-	101,002	-
Accounts receivable:				
Property taxes	2,499,282	-	2,499,282	-
Capital assets, net	<u>22,160,973</u>	<u>2,114,804</u>	<u>24,275,777</u>	<u>1,419,335</u>
Total Assets	<u>44,608,750</u>	<u>7,971,105</u>	<u>52,579,855</u>	<u>4,566,010</u>
Liabilities:				
Accounts payable	679,879	265,716	945,595	56,408
Accrued payroll	162,661	350,038	512,699	71,739
Current portion - compensated absences	559,345	286,259	845,604	94,739
Current portion - notes payable	62,091	-	62,091	33,115
Due to other funds	2,209,734	72,612	2,282,346	5,048
Due to others	-	353,235	353,235	-
Due to agencies	1,180	-	1,180	-
Deferred revenue	5,057,076	1,644,205	6,701,281	988,693
Restricted liabilities				
Accounts payable	14,432	-	14,432	-
Deferred revenue	2,270,344	-	2,270,344	-
Due to others	261,381	-	261,381	-
Noncurrent liabilities:				
Compensated absences	1,271,534	-	1,271,534	85,033
Notes payable	216,719	-	216,719	52,095
Net OPEB obligation	<u>699,584</u>	<u>-</u>	<u>699,584</u>	<u>-</u>
Total Liabilities	<u>13,465,960</u>	<u>2,972,065</u>	<u>16,438,025</u>	<u>1,386,870</u>
NET ASSETS				
Invested in capital assets, net of related debt	21,882,163	2,114,804	23,996,967	1,333,679
Restricted assets	3,829,080	-	3,829,080	-
Designated	7,096,089	-	7,096,089	-
Unrestricted	<u>(1,664,542)</u>	<u>2,884,236</u>	<u>1,219,694</u>	<u>1,845,461</u>
Total Net Assets	<u>\$ 31,142,790</u>	<u>\$ 4,999,040</u>	<u>\$ 36,141,830</u>	<u>\$ 3,179,140</u>

The accompanying notes are an integral part of this statement.

STATEMENT OF ACTIVITIES

FOR THE FISCAL YEAR ENDED NOVEMBER 30, 2010

Functions/Programs	Program Revenues			Net (Expense) Revenue and Changes in Net Assets		
	Expenses	Service Charges, Permits, and Fees	Operating Grants and Contributions	Capital Grants and Contributions	Primary Government	
					Governmental Activities	Business-Type Activities
Primary government:						
Governmental activities:						
General government	\$ 8,728,488	\$ 2,447,574	\$ 129,825	\$ -	\$ (6,151,089)	\$ (6,151,089)
Public Works	4,160,343	-	732,565	-	(3,427,778)	(3,427,778)
Public Safety	5,747,874	496,655	255,866	3,046,728	(1,948,625)	(1,948,625)
Interest on long term debt	23,279	-	-	-	(23,279)	(23,279)
Total governmental activities	18,659,984	2,944,229	1,118,256	3,046,728	(11,550,771)	(11,550,771)
Business-Type activities:						
Rehab & Care	8,869,265	7,127,849	-	-	-	(1,741,416)
Ambulance	3,459,707	2,456,753	-	-	-	(1,002,954)
Total Business-Type activities	12,328,972	9,584,602	-	-	(2,744,370)	(2,744,370)
Total Primary Government	\$ 30,988,956	\$ 12,528,831	\$ 1,118,256	\$ 3,046,728	-	-
Component Units:						
Health Department	\$ 3,680,380	\$ 760,301	\$ 2,447,243	\$ -	-	-
Tuberculosis	61,879	-	-	-	-	(472,836)
Mental Health 708 Board	225,137	-	-	-	-	(61,879)
Total Component Units	\$ 3,967,396	\$ 760,301	\$ 2,447,243	\$ -	-	(225,137)
						(759,852)
General Revenues:						
Taxes:						
General property taxes					4,864,901	1,417,876
Property taxes, restricted					2,036,213	217,128
Sales and service taxes					2,097,579	-
Motor fuel tax					926,114	-
State Income Tax					1,542,928	-
Replacement Tax					641,072	-
Inheritance Tax					810	-
Local Use Tax					253,409	-
County Hotel Tax					7,870	-
Investment earnings					21,621	4,976
State grant					-	-
Miscellaneous					90,489	-
Total general revenues					12,483,006	1,700,911
Change in net assets					932,235	(1,043,459)
Net assets - beginning					30,210,555	6,042,499
Net assets - ending					\$ 31,142,790	\$ 4,999,040
					\$ 36,141,830	\$ 3,179,140

The accompanying notes are an integral part of this statement.

JACKSON COUNTY, ILLINOIS
BALANCE SHEET
GOVERNMENTAL FUNDS
NOVEMBER 30, 2010

	General Fund	County Highway Fund	Solid Waste Management Fund	Other Governmental Funds	Total Governmental Funds
ASSETS					
Cash	\$ 347,719	\$ 968,386	\$ 1,219,628	\$ 3,919,278	\$ 6,455,011
Accounts receivable:					
Other governmental units and agencies	1,518,196	164,874	-	443,673	2,126,743
Property taxes	4,359,515	751,148	-	-	5,110,663
Due from other funds	99,607	4,172	2,170,000	-	2,273,779
Due from others	1,840	-	64,284	-	66,124
Due from agencies	-	16,683	-	23,537	40,220
Prepayments	-	-	-	-	-
Restricted assets					
Cash	3,774,953	-	-	-	3,774,953
Investments	101,002	-	-	-	101,002
Accounts receivable:					
Property taxes	2,499,282	-	-	-	2,499,282
Total Assets	<u>\$ 12,702,114</u>	<u>\$ 1,905,263</u>	<u>\$ 3,453,912</u>	<u>\$ 4,386,488</u>	<u>\$ 22,447,777</u>
LIABILITIES					
Liabilities:					
Accounts payable	\$ 320,254	\$ 40,498	\$ -	\$ 319,127	\$ 679,879
Accrued payroll	155,683	6,978	-	-	162,661
Compensated absences	481,298	78,047	-	-	559,345
Due to other funds	2,174,473	13,077	22,142	42	2,209,734
Due to agencies	-	-	-	1,180	1,180
Deferred revenue	3,971,576	682,500	-	403,000	5,057,076
Restricted liabilities					
Accounts payable	14,432	-	-	-	14,432
Deferred revenue	2,270,344	-	-	-	2,270,344
Due to others	261,381	-	-	-	261,381
Total liabilities	<u>9,649,441</u>	<u>821,100</u>	<u>22,142</u>	<u>723,349</u>	<u>11,216,032</u>
Fund Balances:					
Reserved for:					
Restricted assets	3,829,080	-	-	-	3,829,080
Debt service	-	-	-	(1,180)	(1,180)
Designated	-	-	3,431,770	3,664,319	7,096,089
Unreserved, undesignated	(776,407)	1,084,163	-	-	307,756
Total fund balances	<u>3,052,673</u>	<u>1,084,163</u>	<u>3,431,770</u>	<u>3,663,139</u>	<u>11,231,745</u>
Total Liabilities and Fund Balances	<u>\$ 12,702,114</u>	<u>\$ 1,905,263</u>	<u>\$ 3,453,912</u>	<u>\$ 4,386,488</u>	<u>\$ 22,447,777</u>

The accompanying notes are an integral part of this statement.

JACKSON COUNTY, ILLINOIS
RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET
TO THE STATEMENT OF NET ASSETS
NOVEMBER 30, 2010

Total fund balances for governmental funds	\$	11,231,745
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Total net assets reported for governmental activities in the statement of net assets is different because:

Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds. Those assets consist of:

Construction in progress	4,670,749	
Land	150,000	
Land improvements, net of \$104,929 accumulated depreciation	447	
Buildings, net of \$4,167,929 accumulated depreciation	3,416,225	
Building improvements, net of \$537,370 accumulated depreciation	510,238	
Fixed equipment, net of \$221,010 accumulated depreciation	48,137	
Major movable equipment, net of \$1,322,995 accumulated depreciation	195,796	
Vehicles, net of \$2,153,966 accumulated depreciation	276,935	
Computers, net of \$922,640 accumulated depreciation	23,826	
Infrastructure, net of \$4,273,527 accumulated depreciation	<u>12,868,620</u>	
Total capital assets		22,160,973

The OPEB obligation resulting from contributions less than the annual required contribution are not financial liabilities and, therefore, are not reported in the funds.		(699,584)
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Long-term liabilities applicable to the County's governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities. All liabilities, both current and long-term, are reported in the statement of net assets. Long-term liabilities consist of:

Notes payable	(278,810)	
Compensated absences	<u>(1,271,534)</u>	
Total long-term liabilities		<u>(1,550,344)</u>

Total net assets of governmental activities	\$	<u>31,142,790</u>
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The accompanying notes are an integral part of this statement.

JACKSON COUNTY, ILLINOIS
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
GOVERNMENTAL FUNDS
FOR THE FISCAL YEAR ENDED NOVEMBER 30, 2010

	General Fund	County Highway Fund	Solid Waste Management Fund	Other Governmental Funds	Total Governmental Funds
Revenues - Unrestricted Funds:					
General property taxes	\$ 3,842,172	\$ 642,186	\$ -	\$ 380,543	\$ 4,864,901
Sales and service taxes	2,097,579	-	-	-	2,097,579
Intergovernmental revenue	2,814,296	2,296,728	-	1,977,434	7,088,458
Use of money and property	6,377	867	1,544	7,002	15,790
Service charges, permits and fees	2,071,648	-	-	-	2,071,648
Sanitation fees	-	-	431,245	-	431,245
Other revenue	-	95,255	-	4,749	100,004
Total Unrestricted Fund Revenues	10,832,072	3,035,036	432,789	2,369,728	16,669,625
Expenditures - Unrestricted Funds					
Current:					
General government	5,547,574	-	-	-	5,547,574
Public safety	5,508,300	-	-	-	5,508,300
Public health	-	-	451,550	-	451,550
Public works	-	1,403,402	-	342,500	1,745,902
Capital improvements	-	2,179,040	-	2,995,462	5,174,502
Debt Service	-	-	-	80,896	80,896
Total Unrestricted Fund Expenditures	11,055,874	3,582,442	451,550	3,418,858	18,508,724
Excess (Deficiency) of Revenues Over Expenditures - Unrestricted Funds	(223,802)	(547,406)	(18,761)	(1,049,130)	(1,839,099)
Revenues - Restricted Funds:					
General property taxes	2,036,213	-	-	-	2,036,213
Other revenues	886,381	-	-	-	886,381
Total Restricted Fund Revenues	2,922,594	-	-	-	2,922,594
Expenditures - Restricted Funds:					
General property taxes	2,232,250	-	-	-	2,232,250
Other expenditures	845,788	-	-	-	845,788
Total Restricted Fund Expenditures	3,078,038	-	-	-	3,078,038
Excess of Revenues Over Expenditures - Restricted Funds	(155,444)	-	-	-	(155,444)
Other Financing Sources (Uses):					
Operating transfers in	-	524,364	-	80,896	605,260
Operating transfers out	(80,896)	-	-	(524,364)	(605,260)
Total Other Financing Sources (Uses)	(80,896)	524,364	-	(443,468)	-
EXCESS (DEFICIENCY) OF REVENUES AND OTHER FINANCING SOURCES OVER EXPENDITURES AND OTHER FINANCING USES	(460,142)	(23,042)	(18,761)	(1,492,598)	(1,994,543)
FUND BALANCES, BEGINNING OF YEAR	3,512,815	1,107,205	3,450,531	5,155,737	13,226,288
FUND BALANCES, END OF YEAR	\$ 3,052,673	\$ 1,084,163	\$ 3,431,770	\$ 3,663,139	\$ 11,231,745

The accompanying notes are an integral part of this statement.

JACKSON COUNTY
RECONCILIATION OF THE STATEMENT OF REVENUES,
EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS
TO THE STATEMENT OF ACTIVITIES
FOR THE FISCAL YEAR ENDED NOVEMBER 30, 2010

Net change in fund balances - total governmental funds	\$ (1,994,543)
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The change in net assets reported for governmental activities in the statement of activities is different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays (\$3,761,877) exceeds depreciation (\$850,955) in the current period.	2,910,922
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Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental fund:

Change in compensated absences	(41,761)
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The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on the change in net assets. Also, governmental funds report the effect of issuance costs, premiums, discounts and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.

Repayment of long-term debt	57,617
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The increase in OPEB obligation resulting from contributions less than the annual required contribution is not a financial liability and is not reported in the funds.

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Change in net assets of governmental activities	\$ <u>932,235</u>
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The accompanying notes are an integral part of this statement.

JACKSON COUNTY, ILLINOIS
STATEMENT OF NET ASSETS
PROPRIETARY FUNDS
NOVEMBER 30, 2010

	Enterprise Funds		
	Rehab & Care Center Fund	Ambulance Fund	Total
ASSETS			
Cash	\$ 490,440	\$ 1,611,224	\$ 2,101,664
Accounts receivable:			
Consumers	1,380,284	709,131	2,089,415
Property taxes	533,948	1,052,693	1,586,641
Due from other funds	2,440	5,749	8,189
Prepayments	9,055	-	9,055
Inventories	9,496	51,841	61,337
Capital Assets:			
Land and improvements	350,770	160,835	511,605
Buildings and improvements	8,023,618	630,402	8,654,020
Vehicles and equipment	2,147,025	1,931,096	4,078,121
Construction in progress	46,088	-	46,088
Accumulated depreciation	<u>(9,050,360)</u>	<u>(2,124,670)</u>	<u>(11,175,030)</u>
Total Assets	<u>3,942,804</u>	<u>4,028,301</u>	<u>7,971,105</u>
LIABILITIES			
Accounts payable	198,857	66,859	265,716
Accrued payroll	292,569	57,469	350,038
Compensated absences	197,183	89,076	286,259
Due to other funds	27,612	45,000	72,612
Due to third party payors	330,911	-	330,911
Due to patient trust fund	22,324	-	22,324
Restricted liabilities:			
Deferred revenue	<u>692,047</u>	<u>952,158</u>	<u>1,644,205</u>
Total Liabilities	<u>1,761,503</u>	<u>1,210,562</u>	<u>2,972,065</u>
NET ASSETS			
Invested in capital assets, net of related debt	1,517,141	597,663	2,114,804
Unrestricted	<u>664,160</u>	<u>2,220,076</u>	<u>2,884,236</u>
Total Net Assets	<u>\$ 2,181,301</u>	<u>\$ 2,817,739</u>	<u>\$ 4,999,040</u>

The accompanying notes are an integral part of this statement.

JACKSON COUNTY, ILLINOIS
STATEMENT OF REVENUES, EXPENSES, AND
CHANGES IN FUND NET ASSETS
PROPRIETARY FUNDS
FOR THE FISCAL YEAR ENDED NOVEMBER 30, 2010

	Enterprise Funds		
	Rehab & Care Center Fund	Ambulance Fund	Total
Operating Revenues:			
Charges for services	\$ 7,073,786	\$ 2,456,753	\$ 9,530,539
Other operating revenues	<u>54,063</u>	<u>-</u>	<u>54,063</u>
Total Operating Revenues	<u>7,127,849</u>	<u>2,456,753</u>	<u>9,584,602</u>
Operating Expenses:			
Personnel services	6,168,566	2,376,432	8,544,998
Commodities	784,472	297,265	1,081,737
Contractual	1,274,476	249,925	1,524,401
Maintenance	39,610	15,695	55,305
Other charges	5,114	72,643	77,757
Bad debts	316,562	277,273	593,835
Depreciation	<u>280,465</u>	<u>170,474</u>	<u>450,939</u>
Total Operating Expenses	<u>8,869,265</u>	<u>3,459,707</u>	<u>12,328,972</u>
Operating Loss	<u>(1,741,416)</u>	<u>(1,002,954)</u>	<u>(2,744,370)</u>
Nonoperating Revenues (Expenses):			
General property taxes	694,330	940,674	1,635,004
Use of money and property	894	4,082	4,976
Miscellaneous revenue	<u>1,434</u>	<u>59,497</u>	<u>60,931</u>
Total Nonoperating Revenues	<u>696,658</u>	<u>1,004,253</u>	<u>1,700,911</u>
Net income (loss)	(1,044,758)	1,299	(1,043,459)
Net assets - beginning of year	<u>3,226,059</u>	<u>2,816,440</u>	<u>6,042,499</u>
Total net assets - ending	<u>\$ 2,181,301</u>	<u>\$ 2,817,739</u>	<u>\$ 4,999,040</u>

The accompanying notes are an integral part of this statement.

JACKSON COUNTY, ILLINOIS
STATEMENT OF CASH FLOWS
PROPRIETARY FUNDS
FOR THE FISCAL YEAR ENDED NOVEMBER 30, 2010

	Enterprise Funds		
	Rehab & Care Center Fund	Ambulance Fund	Total
CASH FLOWS FROM OPERATING ACTIVITIES			
Receipts from patients and third party payors	\$ 7,049,816	\$ 2,339,930	\$ 9,389,746
Payments to suppliers	(2,390,627)	(861,795)	(3,252,422)
Payments to employees	(6,159,147)	(2,359,384)	(8,518,531)
Net cash used in operating activities	(1,499,958)	(881,249)	(2,381,207)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES			
Property tax support	694,330	940,674	1,635,004
Miscellaneous revenue	1,434	59,497	60,931
Net cash provided by noncapital financing activities	695,764	1,000,171	1,695,935
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES			
Acquisition and construction of capital assets	(84,598)	(137,385)	(221,983)
Net cash used in capital and related financing activities	(84,598)	(137,385)	(221,983)
CASH FLOWS FROM INVESTING ACTIVITIES			
Investment income	894	4,082	4,976
Net cash provided by investing activities	894	4,082	4,976
NET INCREASE (DECREASE) IN CASH	(887,898)	(14,381)	(902,279)
CASH, BEGINNING OF YEAR	1,378,338	1,625,605	3,003,943
CASH, END OF YEAR	\$ 490,440	\$ 1,611,224	\$ 2,101,664
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH FLOWS FROM OPERATING ACTIVITIES			
Operating Loss	\$ (1,741,416)	\$ (1,002,954)	\$ (2,744,370)
Items not requiring (providing) cash:			
Depreciation	280,465	170,474	450,939
Changes in:			
Accounts receivable	(27,294)	(123,364)	(150,658)
Due from other funds	-	1,186	1,186
Prepaid expenses	148	10,809	10,957
Inventories	44	(4,202)	(4,158)
Accounts payable	(13,503)	10,804	(2,699)
Accrued payroll	29,877	11,587	41,464
Accrued vacation	(20,458)	5,461	(14,997)
Due to other funds	3,230	38,950	42,180
Due to third parties	(12,470)	-	(12,470)
Deferred revenue	1,419	-	1,419
NET CASH USED IN OPERATING ACTIVITIES	\$ (1,499,958)	\$ (881,249)	\$ (2,381,207)

The accompanying notes are an integral part of this statement.

JACKSON COUNTY, ILLINOIS
STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES
FIDUCIARY FUNDS
NOVEMBER 30, 2010

	<u>Agency Funds</u>
ASSETS	
Cash	\$ 6,170,977
Investments	355,853
Due from other funds	-
Due from debt service	<u>1,180</u>
Total assets	<u>6,528,010</u>
LIABILITIES	
Due to others	1,158,520
Due to other funds	40,220
Due to individuals	708,195
Due to taxing units	4,545,626
Accrued interest	<u>75,449</u>
Total liabilities	<u>6,528,010</u>
NET ASSETS	<u>\$</u>

The accompanying notes are an integral part of this statement.

NOTES TO THE FINANCIAL STATEMENTS

JACKSON COUNTY, ILLINOIS
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
NOVEMBER 30, 2010

NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

1. Reporting Entity

Jackson County, Illinois is governed by an elected board of fourteen members. The accounting policies of the County conform to generally accepted accounting principles (GAAP) as applicable to governments. As required by GAAP, these financial statements present the government and its component units and entities for which the government is considered to be financially accountable. A blended component unit, although legally a separate entity, in substance, is a part of the government's operations and data from this unit is combined with data from the primary government. A discretely presented component unit, on the other hand, is reported in a separate column in the combined financial statements to emphasize it is legally separate from the government.

The following are the County's discretely presented component units:

The Health Department is responsible for providing various health services to the residents of Jackson County. The members of the Health Department Board are appointed by the County Board. The County Board sets the annual tax levy and approves the Health Department's budget. The Health Department is presented as a governmental fund type.

The Tuberculosis Fund is responsible for providing medication and counseling for individuals with tuberculosis. The Directors of the Tuberculosis Fund are appointed by the County Board. The County Board sets the annual tax levy and approves the Tuberculosis Fund's budget. The Tuberculosis Fund is presented as a governmental fund type.

The Mental Health (708) Board is responsible for providing grants to other social service agencies in Jackson County. The Mental Health Board members are appointed by the County Board. The County Board sets the annual tax levy and approves the 708 Board's budget. The 708 Board Fund is presented as a governmental fund type.

Complete financial statements for the discrete component units may be obtained from the respective units.

At November 30, 2010, the County did not have any blended component units.

In fiscal year 2003, the County implemented GASB Statement No. 34, *Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments* (GASB Statement No. 34), GASB Statement 37, *Basic Financial Statement - and Management's Discussion and Analysis - for State and Local Governments: Omnibus* which provides additional guidance for the implementation of GASB Statement 34, and GASB Statement No. 38, *Certain Financial Statement Disclosures* which changes not disclosure requirements for governmental entities.

GASB Statement No. 34 established a new financial reporting model for state and local governments that included the addition of management's discussion and analysis, county-wide financial statements, required supplementary information and the elimination of the effects of internal service activities and the use of account groups to the already required fund financial statements and notes.

The GASB determined that fund accounting has and will continue to be essential in helping governments to achieve fiscal accountability and should, therefore, be retained. The GASB also determined that county-wide financial statements are needed to allow user's of financial reports to assess a government's operational accountability. The new GASB model integrates fund-based financial reporting and county-wide financial reporting as complementary components of a single comprehensive financial reporting model.

JACKSON COUNTY, ILLINOIS
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
NOVEMBER 30, 2010

NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

In fiscal year 2005, the County adopted GASB Statement No. 40, *Deposits and Investments Risk Disclosures and Amendment of GASB Statement No. 3*, which provides improved information about risks that may potentially impact the ability to provide services and pay future debt obligations. The disclosures required by this standard are presented in Note B to the County's financial statements.

2. Basis of Presentation - Fund Accounting

The accounts of the County are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues and expenditures or expenses. Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

The various funds are summarized by type in the financial statements. The following fund types are used by the County:

- A. Governmental Fund Types - Governmental funds are those through which most governmental functions of the County are financed. The acquisition, use and balances of the County's expendable financial resources and the related liabilities (except those accounted for in proprietary funds) are accounted for through governmental funds.

The following are the County's governmental fund types:

- a. The General Fund is used to account for all financial transactions which are not required to be accounted for in another fund. This fund accounts for the general operating transactions of the County including police protection, administration, judiciary and court services.
 - b. Special Revenue Funds are used to account for the proceeds of specific revenue sources (other than expendable trusts and major capital projects) that are legally restricted to expenditures for specified purposes.
 - c. Debt Service Funds are used to account for the accumulation of resources for, and the payment of, general long-term debt principal, interest and related costs.
- B. Proprietary Fund Types - Proprietary funds are used to account for the County's ongoing organizations and activities which are similar to those often found in the private sector. The County consistently follows all FASB pronouncements issued after November 30, 1989 for its proprietary fund activities. The measurement focus is upon the determination of net income. The following is the County's proprietary fund type:
- a. Enterprise Funds are used to account for operations that are financed and operated in a manner similar to private business enterprises; that is, where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis are financed or recovered primarily through user charges; or where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes.

JACKSON COUNTY, ILLINOIS
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
NOVEMBER 30, 2010

NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

C. Fiduciary Fund Types - Fiduciary funds are used to account for assets held by the County in a trustee capacity or as an agent on behalf of others. The following is the County's fiduciary fund type:

a. Agency Funds are custodial in nature and do not present results of operations or have a measurement focus. Agency funds are accounted for using the modified accrual basis of accounting. These funds are used to account for assets that the government holds for others in an agency capacity.

3. Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the non-fiduciary activities of the County and its component unit. Governmental activities, which are normally supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities presents the direct expenses of a given function, segment or program offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function, segment or program.

Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from the goods or services of a program and 2) grants and standard revenues that are restricted to meeting the operational or capital requirements of a particular function, segment or program. Taxes and other items not properly included in program revenues are reported as general revenues.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues are charges to customers for sales and services.

4. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary funds and fiduciary fund financial statements. Revenues and additions are recorded when earned and expenses and deductions are recorded when a liability is incurred. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual, i.e., both measurable and available. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Expenditures, other than compensated absences and principal and interest on long-term debt which are recorded when due, are recorded when the related liability is incurred.

In applying the susceptible to accrual concept to intergovernmental revenues, the legal and contractual requirements of the numerous individual programs are used as guidance. The County considers intergovernmental revenues available if they are collected within 90 days after a year end. Licenses and permits, charges for services, fines and forfeitures, and miscellaneous revenues (except investment earnings) are recorded as revenues when received in cash because they are generally not measurable until actually received. Investment earnings are recorded as earned since they are measurable and available. See Note D for property tax accrual policy.

JACKSON COUNTY, ILLINOIS
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
NOVEMBER 30, 2010

NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

5. Legal Compliance - Budgetary Control and Budgetary Accounting

As required by state statutes, the annual operating budget is prepared and adopted by the County Board. The elected officials are authorized to transfer budget amounts between departments within any fund. Any supplemental appropriations that amend the total expenditures of any fund require County Board resolution. Budgetary appropriations lapse at the end of the fiscal year. The budget must be filed with the County Clerk so that it can be available to the public for inspection fifteen days prior to adoption. The budget must be adopted prior to December 1 of each year.

6. Encumbrances

The County does not maintain an encumbrance accounting system. Therefore, no reservations of fund balance have been made for outstanding purchase orders, contracts or other commitments.

7. Investments

Investments are reported at fair value.

8. Inventories and prepaids

Inventories are valued at cost using the first in/first out (FIFO) method.

9. Capital Assets

Capital assets, which include property, plant, equipment and infrastructure assets (i.e., roads, bridges and other similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets for the Highway Fund are defined as assets with an initial, individual cost of more than \$20,000 and an estimated useful life in excess of one year.

Capital assets for Governmental and Enterprise Funds are defined by the County as assets with an initial, individual cost of \$1,000 or more and an estimated useful life. Such assets are valued at cost or estimated original cost. Depreciation has been provided using the straight-line method over the estimated useful life of each asset.

The estimated useful lives are as follows:

a. Land improvements	25-40 years
b. Buildings	20-40 years
c. Machinery & equipment	5-10 years
d. Infrastructure	40-50 years

10. Compensated Absences

Accumulated unpaid vacation and leave time are accrued when incurred in proprietary funds. County General and County Highway accrue unpaid vacation, vested sick pay and compensatory time. All other funds accrue unpaid vacation as a current liability for amounts to be expected to be used in the coming year. The long-term portion is reported in the government-wide financial statements.

JACKSON COUNTY, ILLINOIS
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
NOVEMBER 30, 2010

NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

11. Long-Term Liabilities

In the government-wide financial statements and proprietary fund types, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities or proprietary fund type financial statements.

In the fund financial statements long-term debt is recognized as a liability of a governmental fund when due or when resources have been accumulated in the Debt Service Fund for payment early in the following year. For other long-term obligations, only that portion expected to be financed from expendable available financial resources is reported as a liability of a governmental fund.

NOTE B - DEPOSITS AND INVESTMENTS

Deposits

At November 30, 2010, the carrying amount of the County's deposits with financial institutions was \$13,550,815 and the bank balances were \$13,614,442.

Custodial Credited Risk - Custodial risk is the risk that in the event of a bank failure, the County's deposits may not be returned to the County. The County does have a policy to require banks to collateralize balances over the FDIC insured amount. As of November 30, 2010, the County has no uninsured/uncollateralized deposits.

At November 30, 2010, the bank balance of \$20,439,294, including fiduciary funds, \$1,454,158 was covered by federal depository insurance, \$5,656,176 were collateralized by pledged bank assets in the County's name, \$12,916,344 was deposited in the Illinois Funds, a state investment pool, and \$412,626 was uninsured/uncollateralized. Due to the nature of the Illinois Funds, they are included as deposit balances on the balance sheet.

Investments

As of November 30, 2010, the County had the following investments and maturities.

<u>Investment Type</u>	<u>Fair Value</u>	<u>6-12 Months</u>	<u>1-3 Years</u>
Certificates of deposit	\$ 122,617	\$ 21,615	\$ 101,002

Interest Rate Risk - Interest rate risk is the risk that the fair value of an investment will decline as interest increase. The County's investment policy is described in the paragraph below. Due to the County's type of investments at November 30, 2010, certificates of deposits and U.S. Government Securities, interest rate risk is not significant.

Credit Risk - Credit risk is the risk that the financial counter party will fail to meet its defined obligations. State statutes authorize the County to invest only in direct obligations of the U.S. Governments or its agencies; direct obligations of any financial institution that is insured by the Federal Deposit Insurance Corporation; short-term obligations of corporations rated A or better by at least two standard rating services; obligations of the State of Illinois and its political subdivisions; insured accounts of credit unions located in the State of Illinois; The Illinois Funds; certain money market mutual funds where the portfolio if limited to U.S. Government securities; and certain repurchase agreements. Credit quality ratings disclosures do not apply to debt securities of the U.S. government.

JACKSON COUNTY, ILLINOIS
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
NOVEMBER 30, 2010

NOTE B - DEPOSITS AND INVESTMENTS - CONTINUED

Custodial Credit Risk – For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the County will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. At November 30, 2010, the County's U.S. government securities were being held by the Agency's investment safekeeping agent in the name of the Agency.

Fair Value Measurement

The Fair Value Measurements Topic of the FASB Accounting Standards Codification (FASB ASC 820) addresses fair value measurement standards in financial statements prepared according to Generally Accepted Accounting Principles. FASB ASC 820 establishes a principles-based framework for measuring fair value of both assets and liabilities and clarifies the definition of fair value. The definition of fair value is clarified by FASB ASC 820 to be the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurements date. FASB ASC 820 established a three-level hierarchy for fair value measurements based upon the inputs to the valuation of an assets or liability.

Level 1 - Valuation is based on quoted prices in active markets for identical assets and liabilities.

Level 2 - Valuation is determined from quoted prices for similar assets or liabilities in active markets, quoted prices for identical or similar instruments in markets that are not active or by model-based techniques which significant inputs are observable in the market.

Level 3 - Valuation is derived from model-based techniques in which at least on significant input is unobservable and based on the Company's own estimates about the assumptions that market participants would use to value the asset or liability.

A summary of the County and its component unit's assets at November 30, 2010 measured at estimated fair value on a receiving basis as follows:

<u>Investment Category</u>	<u>Fair Value</u>	<u>Level 1 Inputs</u>	<u>Level 2 Inputs</u>	<u>Level 3 Inputs</u>
Certificates of deposits	\$ 21,615	-	\$ 21,615	-

A summary of the County's fiduciary fund's assets at November 30, 2010 measured at estimated fair value on a receiving basis were as follows:

<u>Investment Category</u>	<u>Fair Value</u>	<u>Level 1 Inputs</u>	<u>Level 2 Inputs</u>	<u>Level 3 Inputs</u>
Certificates of deposits	\$ 355,853	-	\$ 355,853	-

The County's other financial instruments are as follows:

Cash and cash equivalents
Accounts receivable
Accounts payable and accrued expenses

The carrying amount reported in the balance sheet for the financial instruments approximates fair value.

JACKSON COUNTY, ILLINOIS
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
NOVEMBER 30, 2010

NOTE C - ACCOUNTS RECEIVABLE AND CREDIT RISK

The County grants credit without collateral to the patients and residents of the Ambulance Fund and Rehab and Care Center Fund respectively, most of whom are area residents and are insured under third-party payor agreements. At November 30, 2010, accounts receivable in the Enterprise Fund totaled \$2,089,415 which is net of contractual allowances and provisions for bad debts of \$2,129,658.

NOTE D - PROPERTY TAXES

The County's property tax is levied as of January 1 each year on the assessed value listed as of the prior January 1 for all real property in the County. The County Clerk's Office determines necessary tax rates and extends the taxes based upon the equalized assessed values. Assessed values are established by the County Assessment Department at 33 1/3% of assumed market value.

Property taxes are normally due in two installments, the first installment is due 30 days after bills are issued and the second installment is due 30 days after the first installment due date. Interest at a maximum of 1 1/2% per month attaches to delinquent taxes. There is not a specific lien date; however, any property with taxes still delinquent is subject to the property tax sale.

Property taxes are recognized as revenue when they become available to finance expenditures. This occurs when the taxes have been collected.

The 2009 assessed valuation for property taxes collected in Fiscal Year 2010 was \$704,476,118. The tax levy for 2009, which represents the property taxes collected in Fiscal Year 2010, was \$131,509 per \$100 assessed valuation.

NOTE E - RESTRICTED ASSETS - GENERAL FUND

Certain resources are classified as restricted assets on the balance sheet because their use is limited to a specific purpose. A summary of restricted assets at November 30, 2010 is as follows:

<u>Restricted Assets</u>	<u>General</u>
Tort Liability	
Cash	\$ 54,195
Property tax receivable	568,587
Workers' Compensation	
Cash	193,899
Property tax receivable	128,974
Unemployment Insurance	
Cash	280,789
Property tax receivable	82,178
Social Security	
Cash	433,228
Property tax receivable	685,053

JACKSON COUNTY, ILLINOIS
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
NOVEMBER 30, 2010

NOTE E - RESTRICTED ASSETS - GENERAL FUND - CONTINUED

Illinois Municipal Retirement Fund	
Cash	1,004,704
Property tax receivable	1,034,490
Sheriff Drug Fund	
Cash	9,733
DUI Sheriff Law Enforcement Equipment	
Cash	29,917
Sheriff Drug Asset Fund	
Cash	96,151
Court Supervision	
Cash	8,663
Court Assessment	
Cash	454,131
Kids in the Court	
Cash	499
Law Library	
Cash	60,653
Treasurer - Court Ordered Funds	
Cash	56
Treasurer Inheritance Tax	
Cash	204
State's Attorney Drug Asset Fund	
Cash	42,784
State's Attorney Victim Assist Fund	
Cash	933
County Clerk Revenue Stamps	
Cash	119,729
Circuit Clerk Child Support Admin Fund	
Cash	133,461
Circuit Clerk Abandoned Property	
Cash	4,422

JACKSON COUNTY, ILLINOIS
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
NOVEMBER 30, 2010

NOTE E - RESTRICTED ASSETS - GENERAL FUND - CONTINUED

Automation and Capital Improvement	
Cash	787,773
Investments	101,002
Prisoner Trust Accounts	
Cash	53,528
County Board Unclaimed Monies	
Cash	3,028
Dispute Resolution	
Cash	<u>2,473</u>
	<u>\$ 6,375,237</u>

NOTE F - CAPITAL ASSETS

Capital asset activity for the year ended November 30, 2010 was as follows:
General Government

	Balance November 30, 2009	Additions	Deductions and Transfers	Balance November 30, 2010
Governmental activities:				
Capital assets, not being depreciated:				
Land	\$ 150,000	\$ -	\$ -	\$ 150,000
Construction in progress	<u>4,651,071</u>	<u>3,760,343</u>	<u>(3,740,665)</u>	<u>4,670,749</u>
Total capital assets, not being depreciated:	<u>4,801,071</u>	<u>3,760,343</u>	<u>(3,740,665)</u>	<u>4,820,749</u>
Capital assets, being depreciated:				
Land improvements	105,376	-	-	105,376
Buildings	7,584,154	-	-	7,584,154
Building improvements	1,047,608	-	-	1,047,608
Fixed equipment	269,147	-	-	269,147
Major movable equipment	1,517,391	2,400	-	1,519,791
Vehicles	2,430,901	-	-	2,430,901
Computers	947,332	-	(866)	946,466
Infrastructure	<u>13,401,482</u>	<u>3,740,665</u>	<u>-</u>	<u>17,142,147</u>
Total capital assets being depreciated	27,303,391	3,743,065	(866)	31,045,590
Less accumulated depreciation for:				
Land improvements	(104,035)	(894)	-	(104,929)
Buildings	(3,987,796)	(180,133)	-	(4,167,929)
Building improvements	(469,566)	(67,804)	-	(537,370)
Fixed equipment	(211,985)	(9,025)	-	(221,010)
Major movable equipment	(1,185,903)	(138,092)	-	(1,323,995)
Vehicles	(2,029,166)	(124,800)	-	(2,153,966)
Computers	(889,152)	(33,488)	-	(922,640)
Infrastructure	<u>(3,976,808)</u>	<u>(296,719)</u>	<u>-</u>	<u>(4,273,527)</u>

JACKSON COUNTY, ILLINOIS
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
NOVEMBER 30, 2010

NOTE F - CAPITAL ASSETS - CONTINUED

Total accumulated depreciation	<u>(12,854,411)</u>	<u>(850,955)</u>	<u>-</u>	<u>(13,705,366)</u>
Total capital assets, being depreciated, net	<u>14,448,980</u>	<u>2,892,110</u>	<u>(866)</u>	<u>17,340,224</u>
Governmental activities capital assets, net	<u>\$19,250,051</u>	<u>\$6,652,453</u>	<u>\$ (3,741,531)</u>	<u>\$ 22,160,973</u>
	Balance November 30, 2009	Additions	Deductions and Transfers	Balance November 30, 2010
Business-Type Activities:				
Capital assets, not being depreciated:				
Land	\$ 76,458	\$ -	\$ -	\$ 76,458
Construction in progress	<u>-</u>	<u>46,088</u>	<u>-</u>	<u>46,088</u>
Total capital assets, not being depreciated:	<u>76,458</u>	<u>46,088</u>	<u>-</u>	<u>122,546</u>
Capital assets, being depreciated:				
Land improvements	426,782	8,365	-	435,147
Buildings and improvements	8,634,045	19,974	-	8,654,019
Vehicles and equipments	<u>3,951,822</u>	<u>193,424</u>	<u>(67,125)</u>	<u>4,078,121</u>
Total capital assets being depreciated	13,012,649	221,763	(67,125)	13,167,287
Less accumulated depreciation for:				
Land improvements	(252,442)	(15,171)	-	(267,613)
Buildings and improvements	(7,197,491)	(231,804)	-	(7,429,295)
Vehicles and equipment	<u>(3,295,414)</u>	<u>(203,964)</u>	<u>21,257</u>	<u>(3,478,121)</u>
Total accumulated depreciation	<u>(10,745,347)</u>	<u>(450,939)</u>	<u>21,257</u>	<u>(11,175,029)</u>
Total capital assets, Being depreciated, net	<u>2,267,302</u>	<u>(229,176)</u>	<u>(45,868)</u>	<u>1,992,258</u>
Business-type activities Capital assets, net	<u>\$ 2,343,760</u>	<u>\$ (183,088)</u>	<u>\$ (45,868)</u>	<u>\$ 2,114,804</u>

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities:	
General government	\$ 232,584
Public Safety	238,707
Public works	<u>379,664</u>
Total depreciation expense - governmental activities	<u>\$ 850,955</u>
Business-type activities:	
Rehab & Care Center	\$ 170,474
Ambulance	<u>280,465</u>
Total depreciation expense - business-type activities	<u>\$ 450,939</u>

JACKSON COUNTY, ILLINOIS
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
NOVEMBER 30, 2010

NOTE F - CAPITAL ASSETS - CONTINUED

Capital asset activity of the component unit for the year ended November 30, 2010 follows:

	Balance November 30, <u>2009</u>	<u>Additions</u>	Deductions And <u>Transfers</u>	Balance November 30, <u>2010</u>
Capital assets, not being depreciated:				
Land	\$ 49,500	\$ -	\$ -	\$ 49,500
Total capital assets, not being depreciated	49,500	-	-	49,500
Capital assets, being depreciated:				
Land improvements	78,448	-	-	78,448
Buildings and improvements	1,929,724	32,197	-	1,961,921
Equipment	<u>419,695</u>	<u>6,178</u>	<u>(3,866)</u>	<u>422,007</u>
Total capital assets being depreciated	2,427,867	38,375	(3,866)	2,462,376
Less accumulated depreciation for:				
Land improvements	(38,980)	(4,077)	-	(43,057)
Buildings and improvements	(626,301)	(55,946)	-	(682,247)
Equipment	<u>(356,381)</u>	<u>(12,938)</u>	<u>2,082</u>	<u>(367,237)</u>
Total accumulated depreciation	<u>(1,021,662)</u>	<u>(72,961)</u>	<u>2,082</u>	<u>(1,092,541)</u>
Total capital assets, being depreciated, net	<u>1,406,205</u>	<u>(34,586)</u>	<u>(1,784)</u>	<u>1,369,835</u>
Component unit, capital assets, net	\$ <u>1,455,705</u>	\$ <u>(34,586)</u>	\$ <u>(1,784)</u>	\$ <u>1,419,335</u>

NOTE G - LONG-TERM DEBT

Governmental Activity Long-Term Debt Notes Payable

The County has financed certain capital expenditures through an installment agreement at November 30, 2010 as follows:

Installment agreement, due in monthly installments of \$ 6,741.31
Beginning in December 2004 through November 2014 including
interest at 7.5%

\$ 278,810

JACKSON COUNTY, ILLINOIS
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
NOVEMBER 30, 2010

NOTE G - LONG-TERM DEBT - CONTINUED

The annual requirements to amortize all governmental activity long-term debt notes payable as of November 30, 2010 are as follows:

<u>Year Ending November 30</u>	<u>Principal</u>	<u>Interest</u>
2011	62,091	18,805
2012	66,911	13,985
2013	72,105	8,790
2014	<u>77,703</u>	<u>3,193</u>
	<u>\$ 278,810</u>	<u>\$ 44,773</u>

Component Unit Notes Payable

The component unit funds notes payable at November 30, 2010, are described as follows:

Term bank loan, for the construction of a new building,
due in monthly installments of \$3,064 beginning in June,
2000 through May, 2013 including interest at 5.00% \$ 85,210

The annual requirements to amortize all component unit fund notes payable at November 30, 2010, are as follows:

<u>Year Ending November 30,</u>	<u>Principal</u>	<u>Interest</u>
2011	33,115	3,652
2012	34,956	1,811
2013	<u>17,139</u>	<u>240</u>
	<u>\$ 85,210</u>	<u>\$ 5,703</u>

During the year ended November 30, 2010, the following changes occurred in long-term liabilities reported in the government-wide financial statements of primary government:

	Balance November 30, <u>2009</u>	<u>Additions</u>	<u>Reductions</u>	Balance November 30, <u>2010</u>	<u>Due Within One Year</u>
Notes Payable	\$ 336,427	\$ -	\$ 57,617	\$ 278,810	\$ 62,091
Compensated absences	<u>1,732,149</u>	<u>98,730</u>	<u>-</u>	<u>1,830,879</u>	<u>559,345</u>
	<u>\$2,068,576</u>	<u>\$ 98,730</u>	<u>\$ 57,617</u>	<u>\$ 2,109,689</u>	<u>\$ 621,436</u>

JACKSON COUNTY, ILLINOIS
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
NOVEMBER 30, 2010

NOTE G - LONG-TERM DEBT - CONTINUED

During the year ended November 30, 2010, the following changes occurred in long-term liabilities reported in the government-wide financial statements within the Component Unit Fund:

	Balance November 30, 2009	Additions	Reductions	Balance November 30, 2010	Due Within One Year
Notes payable	\$ 117,003	\$ -	\$ 31,793	85,210	\$ 33,115
Compensated absences	<u>184,857</u>	<u>-</u>	<u>5,085</u>	<u>179,772</u>	<u>94,739</u>
	<u>\$ 301,860</u>	<u>\$ -</u>	<u>\$ 36,878</u>	<u>\$ 264,982</u>	<u>\$ 127,854</u>

NOTE H - RETIREMENT PLANS

The employees of the County are covered by the Illinois Municipal Retirement Fund (IMRF) defined benefit pension plan. The Illinois Municipal Retirement Fund is a multiple-employer agent PERS (Public Employee Retirement System). The Illinois Municipal Retirement Fund is not included in the balances shown in the financial statements, except for the contributions made during the year and charged to operating expenditures or expenses. Except for the Rehab and Care Center, County contributions to these pension plans are funded with property taxes.

Illinois Municipal Retirement Fund - Countywide:

Plan Description. The County's defined benefit pension plan for Regular employees provides retirement and disability benefits, post retirement increases, and death benefits to plan members and beneficiaries. Your employer plan is affiliated with the Illinois Municipal Retirement Fund (IMRF), an agent multiple-employer plan. Benefit provisions are established by the statute and may only be changed by the General Assembly of the State of Illinois. IMRF issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained on-line at www.imrf.org.

Funding Policy. As set by the statute, the County's Regular plan members are required to contribute 4.50 percent of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The employer contribution rate for calendar year 2008 was 0.90 percent of annual covered payroll. The County benefits, death benefits and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by the IMRF Board of Trustees, while the supplemental retirement benefits rate is set by statute.

Annual Pension Cost. For fiscal year ending December 31, 2009, the County's annual pension cost of \$109,903 for the Regular plan was equal to the County's required and actual contributions. The required contribution for 2008 was determined as part of the December 31, 2007, actuarial valuation using the entry age normal actuarial cost method. The actuarial assumptions at December 31, 2007, included (a) 7.5 percent investment rate of return (net of administrative and direct investment expenses), (b) projected salary increases of 4.00% a year, attributable to inflation, (c) additional projected salary increases ranging from 0.4% to 10% per year depending on age and service, attributable to seniority/merit, and (d) post retirement benefit increases of 3% annually. The actuarial value of the County Regular plan assets was determined using techniques that spread the effects of short-term volatility in market value of investments over a five-year period with a 15% corridor between the actuarial and market value as assets. The County Regular plan's unfunded actuarial accrued liability is being amortized as a level percentage of projected payroll on a closed basis. The remaining amortization period at the December 31, 2007, valuation was 23 years.

JACKSON COUNTY, ILLINOIS
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
NOVEMBER 30, 2010

NOTE H - RETIREMENT PLANS - CONTINUED

Funded Status and Funding Progress. As of December 31, 2009, the most recent actuarial valuation date, the Regular plan was 82.15 percent funded. The actuarial accrued liability for benefits was \$38,185,863 and the actuarial value of assets was \$31,370,330, resulting in an underfunded actuarial accrued liability (UAAL) of \$6,815,533. The covered payroll (annual payroll of active employees covered by the plan) was \$12,211,423 and the ratio of the UAAL to the covered payroll was 56 percent. In conjunction with the December 2009 actuarial valuation the market value of investments was determined using techniques that spread the effect of short-term volatility in the market value of investments over a five-year period with a 20% corridor between the actuarial and market value of assets. In 2010, the unfunded actuarial accrued liability is being amortized on a level percentage of projected payroll on an open 30 year basis.

The schedule of funding progress, presented as RSI following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

Illinois Municipal Retirement Fund - Sheriff Law Enforcement Personnel:

Plan Description. The County's defined benefit pension plan for Sheriff's Law Enforcement Personnel employees provides retirement and disability benefits, post retirement increases, and death benefits to plan members and beneficiaries. The County plan is affiliated with the Illinois Municipal Fund (IMRF), an agent multiple-employer plan. Benefit provisions are established by statute and may only be changed by the General Assembly of the State of Illinois. IMRF issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained on-line at www.imrf.org.

Funding Policy. As set by statute, Sheriff's Law Enforcement Personnel plan members are required to contribute 7.50 percent of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The County contribution rate for calendar year 2009 was 19.06 percent of annual covered payroll. The County also contributes for disability benefits, death benefits and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by the IMRF Board of Trustees, while the supplemental retirement benefits rate is set by statute.

Annual Pension Cost. For fiscal year ending December 31, 2009, the County's annual pension cost of \$585,833 for the Sheriff's Law Enforcement Personnel plan was equal to the County's required and actual contributions. The required contribution for 2009 was determined as part of the December 31, 2007, actuarial valuation using the entry age normal actuarial cost method. The actuarial assumptions at December 31, 2007, included (a) 7.5 percent investment rate of return (net of administrative and direct investment expenses), (b) projected salary increases of 4.00% a year, attributable to inflation, (c) additional projected salary increases ranging from 0.4% to 10% per year depending on age and service, attributable to seniority/merit, and (d) post retirement benefit increases of 3% annually. The actuarial value of the County Sheriff's Law Enforcement Personnel plan assets was determined using techniques that spread the effects of short-term volatility in market value of investments over a five-year period with a 15% corridor between the actuarial and market value as assets. The County Sheriff's Law Enforcement Personnel plan's unfunded actuarial accrued liability is being amortized as a level percentage of projected payroll on a closed basis. The remaining amortization period at the December 31, 2007, valuation was 23 years.

Funded Status and Funding Progress. As of December 31, 2009, the most recent actuarial valuation date, the Sheriff's Law Enforcement Personnel plan was 50.61 percent funded. The actuarial accrued liability for benefits was \$8,196,704 and the actuarial value of assets was \$4,148,646, resulting in an underfunded actuarial accrued liability (UAAL) of \$4,048,058. The covered payroll (annual payroll of active employees covered by the plan) was \$3,073,626 and the ratio of the UAAL to the covered payroll was 132 percent. In conjunction with the December 2009 actuarial valuation the market value of investments was determined using techniques that spread the effect of short-term volatility in the market value of investments over a five-year period with a 20% corridor between the actuarial and market value of assets. In 2010, the unfunded actuarial accrued liability is being amortized on a level percentage of projected payroll on an open 30 year basis.

JACKSON COUNTY, ILLINOIS
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
NOVEMBER 30, 2010

NOTE H - RETIREMENT PLANS - CONTINUED

The schedule of funding progress, presented as RSI following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of plan assets in increasing or decreasing over time relative to the actuarial accrued liability for benefits.

Illinois Municipal Retirement Fund - Elected County Official:

Plan Description. The County's defined benefit pension plan for Elected County Official employees provides retirement and disability benefits, post retirement increases, and death benefits to plan members and beneficiaries. The County plan is affiliated with the Illinois Municipal Fund (IMRF), an agent multiple-employer plan. Benefit provisions are established by statute and may only be changed by the General Assembly of the State of Illinois. IMRF issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained on-line at www.imrf.org.

Funding Policy. As set by statute, Elected County Official plan members are required to contribute 7.50 percent of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The County contribution rate for calendar year 2009 was 36.36 percent of annual covered payroll. The County also contributes for disability benefits, death benefits and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by the IMRF Board of Trustees, while the supplemental retirement benefits rate is set by statute.

Annual Pension Cost. For fiscal year ending December 31, 2009, the County's annual pension cost of \$133,867 for the Elected County Official Personnel plan was equal to the County's required and actual contributions. The required contribution for 2009 was determined as part of the December 31, 2007, actuarial valuation using the entry age normal actuarial cost method. The actuarial assumptions at December 31, 2007, included (a) 7.5 percent investment rate of return (net of administrative and direct investment expenses), (b) projected salary increases of 4.00% a year, attributable to inflation, (c) additional projected salary increases ranging from 0.4% to 10% per year depending on age and service, attributable to seniority/merit, and (d) post retirement benefit increases of 3% annually. The actuarial value of the Elected County Official plan assets was determined using techniques that spread the effects of short-term volatility in market value of investments over a five-year period with a 15% corridor between the actuarial and market value as assets. The Elected County Official plan's unfunded actuarial accrued liability is being amortized as a level percentage of projected payroll on a closed basis. The remaining amortization period at the December 31, 2007, valuation was 27 years.

Funded Status and Funding Progress. As of December 31, 2009, the most recent actuarial valuation date, the Elected County Official plan was 54.68 percent funded. The actuarial accrued liability for benefits was \$2,747,883 and the actuarial value of assets was \$1,502,446, resulting in an underfunded actuarial accrued liability (UAAL) of \$1,245,437. The covered payroll (annual payroll of active employees covered by the plan) was \$368,171 and the ratio of the UAAL to the covered payroll was 338 percent. In conjunction with the December 2009 actuarial valuation the market value of investments was determined using techniques that spread the effect of short-term volatility in the market value of investments over a five-year period with a 20% corridor between the actuarial and market value of assets. In 2010, the unfunded actuarial accrued liability is being amortized on a level percentage of projected payroll on an open 30 year basis.

The schedule of funding progress, presented as RSI following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of plan assets in increasing or decreasing over time relative to the actuarial accrued liability for benefits.

JACKSON COUNTY, ILLINOIS
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
NOVEMBER 30, 2010

NOTE H - RETIREMENT PLANS - CONTINUED

Trend Information and Required Supplementary Information:

Trend information gives an indication of the progress made in accumulating sufficient assets to pay benefits when due. Below is three year trend information and required supplementary information.

Trend Information:

Countywide IMRF:

<u>Fiscal Year Ending</u>	<u>Annual Pension Cost (APC)</u>	<u>Percentage of APC Contributed</u>	<u>Net Pension Obligation</u>
12/31/09	\$ 109,903	100%	\$ 0
12/31/08	\$ 104,027	100%	\$ 0
12/31/07	\$ 804,090	100%	\$ 0

Sheriff's IMRF:

<u>Actuarial Valuation Date</u>	<u>Annual Pension Cost (APC)</u>	<u>Percentage of APC Contributed</u>	<u>Net Pension Obligation</u>
12/31/09	\$ 585,833	100%	\$ 0
12/31/08	\$ 573,997	100%	\$ 0
12/31/07	\$ 589,802	100%	\$ 0

Elected County Official IMRF:

<u>Actuarial Valuation Date</u>	<u>Annual Pension Cost (APC)</u>	<u>Percentage of APC Contributed</u>	<u>Net Pension Obligation</u>
12/31/09	\$ 133,867	100%	\$ 0
12/31/08	\$ 143,119	100%	\$ 0
12/31/07	\$ 92,233	100%	\$ 0

Required supplementary information - schedule of funding progress:

<u>Actuarial Valuation Date</u>	<u>Actuarial Value of Assets (a)</u>	<u>Actuarially Accrued Liability (AAL) Entry Age (b)</u>	<u>Unfunded AAL (UAAL) (b-a)</u>	<u>Funded Ratio (a/b)</u>	<u>Covered Payroll (c)</u>	<u>UAAL as a Percentage of Covered Payroll ((b-a)/c)</u>
12/31/09	\$ 31,370,330	\$ 38,185,863	\$ 6,815,533	82.15 %	\$ 12,211,423	55.81 %
12/31/08	\$ 31,375,523	\$ 35,657,063	\$ 4,281,540	87.99 %	\$ 11,431,498	37.45 %
12/31/07	\$ 37,680,197	\$ 34,206,973	\$ (3,473,224)	110.15 %	\$ 10,807,660	0.00 %

Countywide IMRF:

JACKSON COUNTY, ILLINOIS
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
NOVEMBER 30, 2010

NOTE H - RETIREMENT PLANS - CONTINUED

Sheriff's IMRF:

12/31/09	\$ 4,148,646	\$ 8,196,704	\$ 4,048,058	50.61 %	\$ 3,073,626	131.70 %
12/31/08	\$ 4,703,382	\$ 8,641,748	\$ 3,938,366	54.43 %	\$ 2,945,084	133.73 %
12/31/07	\$ 5,997,998	\$ 9,196,769	\$ 3,198,771	65.22 %	\$ 2,832,769	112.92 %

Elected County Official IMRF:

12/31/09	\$ 1,502,446	\$ 2,747,883	\$ 1,245,437	54.68 %	\$ 368,171	338.28 %
12/31/08	\$ 1,448,349	\$ 2,556,238	\$ 1,107,889	56.66 %	\$ 356,548	310.73 %
12/31/07	\$ 1,153,498	\$ 2,309,878	\$ 1,156,380	49.94 %	\$ 358,186	322.84 %

NOTE I - DEFERRED COMPENSATION PLAN

The County offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The plan, available to all County employees, permits them to defer a portion of their salary until future years. The deferred compensation, which aggregated \$2,092,694 at November 30, 2010, is not available to employees until termination, retirement, death, or unforeseeable emergency. The deferred compensation plan assets are held in trust by a third party.

NOTE J - OTHER POST-EMPLOYMENT BENEFITS

Plan Description. In addition to providing the pension benefits described, the County provides post-employment health care benefits (OPEB) for retired employees through a single employer group health insurance plan. The benefits, benefit levels, and employee contributions are outlined in the continuation of employee health insurance benefits through Retiree Health Insurance Jackson County.

Benefits Provided. The County provides post-employment health care benefits to its retired employees. To be eligible for benefits, an employee must qualify for retirement under the County's retirement plan. All health care benefits are provided through the County's partially self funded insured health plan. The benefit levels are the same as those afforded to active employees. Benefits include inpatient and outpatient hospital services; emergency room; well care exams; ambulance treatment; chiropractic treatment; and prescription drug benefits. Upon a retiree reaching 65 years of age, the County's plan continues but at a higher cost to the retiree.

Membership. At November 30, 2009, membership consisted of:

	<u>November 30, 2009</u>
Reitrees and beneficiaries receiving benefits	8
Terminated plan members entitled to but not yet receiving benefits	0
Active vested plan members	216
Active nonvested plan members	<u>228</u>
Total	<u>452</u>
Number of participating employers	1

JACKSON COUNTY, ILLINOIS
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
NOVEMBER 30, 2010

NOTE J - OTHER POST-EMPLOYMENT BENEFITS - CONTINUED

Funding Policy. The County negotiates the contribution percentages between the County and employees through the union contracts and personnel policy. All retirees contribute a portion of the premium. For the fiscal year ended November 30, 2009, the County contributed a total of \$10,350 in premiums for retired employees.

Annual OPEB costs and Net OPEB Obligation. The County first had an actuarial valuation performed for the plan as of December 1, 2009 to determine the employer's annual required contribution (ARC) for the fiscal year ended November 30, 2010. The County's annual OPEB cost of \$ was equal to the ARC for the fiscal year. The County's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan and the net OPEB obligation for fiscal year 2009 was as follows (information for fiscal years 2008 and 2007 is not available as an actuarial valuation was performed for the first time as of November 30, 2009):

Fiscal Year Ending	Annual OPEB Cost	Percentage of Annual OPEB Cost Contributed	Net OPEB Obligation
November 30, 2009	\$ 742,136	5.7%	\$ 699,584

The net OPEB obligation as of November 30, 2009 (latest information available), was calculated as follows:

	<u>November 30, 2009</u>
Annual required contribution	\$ 742,136
Interest on net OPEB obligation	-
Adjustment to annual required contributions	-
Annual OPEB cost	742,136
Contributions made	42,552
	699,584
Increase (Decrease) in net OPEB obligation	
Net OPEB obligation, beginning of year	-
Net OPEB obligation, end of year	<u>\$ 699,584</u>

Funded Status and Funding Progress. The funded status of the plan as of November 30, 2009, was as follows:

Actuarial accrued liability (AAL)	\$ 6,518,118
Actuarial value of plan assets	-
Unfunded actuarial accrued liability (UAAL)	6,518,118
Funded ratio (actuarial value of plan assets/AAL)	0%
Covered payroll (active plan members)	-
UAAL as a percentage of covered payroll	-

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future.

JACKSON COUNTY, ILLINOIS
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
NOVEMBER 30, 2010

NOTE J - OTHER POST-EMPLOYMENT BENEFITS - CONTINUED

The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multiyear trend information that shows whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Actuarial Methods and Assumptions. Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the November 30, 2009 actuarial valuation, the entry age actuarial cost method was used. The actuarial assumptions included a 5.00% investment rate of return (includes a 3.00% inflation assumption), projected salary increases of 5.00% and an annual healthcare cost trend rate of 8.00% initially, reduced by decrements to an ultimate rate of 6.00%. The actuarial value of assets was not determined as the County has not advance funded its obligation. The plan's unfunded actuarial accrued liability is being amortized as a level percentage of projected payroll on an open basis. The remaining amortization period at November 30, 2009, was 30 years.

NOTE K - RESERVES OF RETAINED EARNINGS AND FUND BALANCES

The governmental funds balance sheet includes a number of reserves which are maintained for specific purposes. The nature and purpose of the significant reserves are to segregate the monies which are reserved for tort liability, employee benefit accounts, automation, capital improvements and Circuit Clerk bond funds.

NOTE L - OTHER REQUIRED DISCLOSURE

Excess of Expenditures Over Appropriations

Excess of expenditures over appropriations in individual funds for the year ended November 30, 2010, are as follows:

<u>Fund</u>	<u>Expenditures</u>	<u>Budget</u>
General Fund	\$14,133,912	\$12,431,444

NOTE M - INTERFUND RECEIVABLES AND PAYABLES

Interfund receivables and interfund payables are as follows at November 30, 2010:

<u>Fund</u>	<u>Interfund Receivables</u>	<u>Interfund Payables</u>
Major Funds:		
General	\$ 99,607	\$2,174,473
Solid Waste	2,170,000	22,142

JACKSON COUNTY, ILLINOIS
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
NOVEMBER 30, 2010

NOTE M - INTERFUND RECEIVABLES AND PAYABLES - CONTINUED

Special Revenue Funds:		
Highway	20,855	13,077
Federal Aid & Matching		42
Motor Fuel Tax	23,537	
Debt Service Fund		1,180
Component Units:		
Health Department	5,426	119
Tuberculosis		4,883
708 Board		46
Enterprise Fund:		
Ambulance	5,749	45,000
Rehab & Care Center	2,440	27,612
Agency Funds:		
Township Motor Fuel		40,220
Township Bridge		
County Collector's Fund	<u>1,180</u>	<u> </u>
Total All Funds	<u>\$ 2,328,794</u>	<u>\$ 2,328,794</u>

Interfund balances result from the time lag between the dates that the (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system and (3) payment between funds are made.

NOTE N - INTERFUND TRANSFERS

The following is a schedule of operating transfers as included in the Statement of Net Assets of the County.

	Transfers In	Transfers Out
Major Funds:		
General Fund	\$ -	\$ 80,896
Highway	<u>524,364</u>	<u>-</u>
Total Major Funds	<u>524,364</u>	<u>80,896</u>
Nonmajor Governmental Funds:		
County Motor Fuel Tax Fund	-	500,400
Federal Aid and Matching Fund	-	23,964
Debt Service Fund	<u>80,896</u>	<u>-</u>
Total Nonmajor Funds	<u>80,896</u>	<u>524,364</u>
Total All Funds	<u>\$ 605,260</u>	<u>\$ 605,260</u>

Transfers are used to move revenues from the funds that statute or budget requires to collect them to the fund that statute or budget requires to expend them.

JACKSON COUNTY, ILLINOIS
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
NOVEMBER 30, 2010

NOTE O - RISK MANAGEMENT

The government is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the County purchases commercial insurance.

The commercial insurance coverage is consistent with the prior year; no significant reductions in coverage have occurred in and of the preceding years. Settled claims have not exceeded insurance coverage in any of the three preceding years.

The County maintains a partially self-funded employee health benefit plan. All full-time employees and certain retired employees who contribute to the fund are covered. It is self-funded to a maximum of \$120,000 per individual per plan year. Coverage amounts in excess of this limit have been obtained by means of a stop-loss policy. The amount of insurance claim settlements has not exceeded insurance coverage.

Workers' Compensation is partially self-funded up to a maximum of \$500,000 per plan year.

NOTE P - CONTINGENCIES

Litigation and Claims

The County is a defendant in various lawsuits. County management believes that such litigation will ultimately be resolved without material financial liability to the County. Matters include allegations relating to personal injury, discrimination, and civil rights violations.

NOTE Q - SEGMENT INFORMATION FOR ENTERPRISE FUNDS

The County maintains two enterprise funds which provide rehab and nursing care and ambulance services. Segment information for the year ended November 30, 2010 is as follows:

	<u>Rehab & Care Center</u>	<u>Ambulance Service</u>	<u>Total Enterprise Funds</u>
Operating revenues	\$ 7,127,849	\$ 2,456,753	\$ 9,584,602
Operating expenses:			
Depreciation	\$ 280,465	\$ 170,474	\$ 450,939
Other	\$ 8,588,800	\$ 3,289,233	\$ 11,878,033
Operating loss	\$ (1,741,416)	\$ (1,002,954)	\$ (2,744,370)
Non-operating revenues	\$ 696,658	\$ 1,004,253	\$ 1,700,911
Capital assets:			
Additions	\$ 84,598	\$ 183,253	\$ 267,851
Deletions	\$ -	\$ (67,125)	\$ (67,125)
Net working capital	\$ 664,160	\$ 2,220,076	\$ 2,884,236
Change in net assets	\$ (1,044,758)	\$ 1,299	\$ (1,043,459)
Beginning net assets	\$ 3,226,059	\$ 2,816,440	\$ 6,042,499
Prior period adjustment	\$ -	\$ -	\$ -
Ending net assets	\$ 2,181,301	\$ 2,817,739	\$ 4,999,040
Current assets	\$ 2,425,663	\$ 3,430,638	\$ 5,856,301

JACKSON COUNTY, ILLINOIS
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
NOVEMBER 30, 2010

NOTE Q - SEGMENT INFORMATION FOR ENTERPRISE FUNDS - CONTINUED

Capital assets	\$ 1,517,141	\$ 597,663	\$ 2,114,804
Current liabilities	\$ 1,761,503	\$ 1,210,562	\$ 2,972,065
Long-term liabilities	\$ -	\$ -	\$ -
Invested in capital assets	\$ 1,517,141	\$ 597,663	\$ 2,114,804
Unrestricted net assets	\$ 664,160	\$ 2,216,440	\$ 3,480,600
Net cash used in operating activities	\$ (1,499,958)	\$ (881,249)	\$ (2,381,207)
Net cash provided by noncapital financing activities	\$ 695,764	\$ 1,000,171	\$ 1,695,935
Net cash used in capital and related financing activities	\$ (84,598)	(137,385)	\$ (221,983)
Net cash provided by investing activities	\$ 894	\$ 4,082	\$ 4,976
Beginning cash	\$ 1,378,338	\$ 1,625,605	\$ 3,003,943
Ending cash	\$ 490,440	\$ 1,611,224	\$ 2,101,664

NOTE R - INTEREST EXPENDITURES/EXPENSES

The total interest expenditures/expenses of the County aggregated \$28,252.

NOTE S - SUBSEQUENT EVENTS

Effective June 15, 2009, the County adopted FASB ASC 855, Subsequent Events (precodification FASB SFAS No. 165, Subsequent Events). FASB ASC 855 establishes general standards of accounting for and disclosure of events that occur after the balance sheet date but before financial statements are issued or are available to be issued. FASB ASC 855 defines the period after the balance sheet date during which, management shall evaluate events or transactions that may occur for potential recognition or disclosure, the circumstances under which an organization shall recognize events occurring after the balance sheet date and the disclosures that an organization shall make about those events or transactions. FASB ASC 855 defines two types of subsequent events. The first type consists of events or transactions that provide additional evidence about conditions that existed at the date of the balance sheet (recognized subsequent events). The second type consists of events or transactions that provide additional evidence about condition that did not exist at the date of the balance sheet (nonrecognized subsequent events).

In December 2010, the County issued \$1,371,000 of Taxable General Obligation Bonds (Alternate Revenue Source), Series 2010A (Recovery Zone Economic Development Bonds; \$1,496,000 of Taxable General Obligation Bonds (Alternate Revenue Source), Series 2010B (Build America Bonds); and \$130,000 of Taxable General Obligation Bonds (Alternate Revenue Source), Series 2010C. The bonds will mature with annual principal payments due December 1, 2011 through 2035. Interest will be payable each June 1 and December 1, beginning December 1, 2011. The bonds bear interest rates of 4% thru 8% with a 45% rebate of interest on the Series 2010A bonds and 35% rebate of interest on the Series 2010B bonds. Proceeds from the bond issue will be used to finance the costs of various remodeling, repairs and rehabilitation of certain County facilities and pay certain costs associated with the issuance of the bonds.

Management evaluated all events and transactions that occurred after November 30, 2010 through May 19, 2011, the issue date of these financial statements.

REQUIRED SUPPLEMENTARY INFORMATION

JACKSON COUNTY, ILLINOIS
BUDGETARY COMPARISON SCHEDULE
GENERAL FUND
FOR THE FISCAL YEAR ENDED NOVEMBER 30, 2010

	Original Budget	Final Budget	Actual	Variance with Final Budget Favorable (Unfavorable)
Revenues - Unrestricted Funds:				
General Property Taxes:				
Real property taxes	\$ 2,658,830	\$ 2,658,830	\$ 3,662,218	\$ 1,003,388
Penalties on late taxes	250,000	250,000	179,954	(70,046)
Total General Property Taxes	2,908,830	2,908,830	3,842,172	933,342
Sales and Service Taxes:				
Sales tax	400,000	400,000	441,719	41,719
Supplemental sales tax	1,602,000	1,602,000	1,633,482	31,482
Cable television franchise tax	23,000	23,000	22,378	(622)
Pari-Mutuel handle tax	42,000	42,000	-	(42,000)
Total Sales and Service Taxes	2,067,000	2,067,000	2,097,579	30,579
Intergovernmental Revenue:				
Illinois state income tax	1,900,000	1,900,000	1,542,928	(357,072)
Replacement tax	700,000	700,000	641,072	(58,928)
Local use tax	280,000	280,000	253,409	(26,591)
County hotel tax	3,900	3,900	7,870	3,970
Inheritance tax	10,000	10,000	810	(9,190)
Federal flood reimbursement	16,000	16,000	23,227	7,227
Federal reimbursement in lieu of property tax	89,500	89,500	121,856	32,356
Fema Reimbursement	-	-	1,054	1,054
Other federal/state grants	336,884	336,884	222,070	(114,814)
Total Intergovernmental Revenue	3,336,284	3,336,284	2,814,296	(521,988)
Use of Money and Property:				
Interest on investments	-	-	36	36
Timber sales	6,150	6,150	581	(5,569)
Rental payments	4,800	4,800	5,760	960
Total Use of Money and Property	10,950	10,950	6,377	(4,573)
Service Charges, Permits and Fees:				
General Government:				
Executive	257,060	257,060	302,600	45,540
County clerk	312,500	312,500	186,551	(125,949)
Judiciary and courts	893,000	893,000	984,642	91,642
Assessments	63,000	63,000	101,200	38,200
Total General Government	1,525,560	1,525,560	1,574,993	49,433
Public Safety:				
Sheriff	89,000	89,000	85,559	(3,441)
Jail	393,500	393,500	372,241	(21,259)
Animal control	34,000	34,000	37,710	3,710
Coroner	800	800	1,145	345
Total Public Safety	517,300	517,300	496,655	(20,645)
Total Service Charges, Permits and Fees	2,042,860	2,042,860	2,071,648	28,788
Total Unrestricted Fund Revenues	\$ 10,365,924	\$ 10,365,924	\$ 10,832,072	\$ 466,148

JACKSON COUNTY, ILLINOIS
BUDGETARY COMPARISON SCHEDULE
GENERAL FUND
FOR THE FISCAL YEAR ENDED NOVEMBER 30, 2010

	Original Budget	Final Budget	Actual	Variance with Final Budget Favorable (Unfavorable)
Expenditures - Unrestricted Funds - Current:				
General Government:				
Executive:				
County Board	\$ 296,650	\$ 296,650	\$ 312,870	\$ (16,220)
Board of Review	88,440	88,440	61,424	27,016
Total Executive	385,090	385,090	374,294	10,796
Treasurer:				
Treasurer's office	309,193	309,193	304,835	4,358
Total Treasurer	309,193	309,193	304,835	4,358
County Clerk:				
County Clerk's office	465,931	465,931	481,892	(15,961)
Elections	106,044	106,044	102,801	3,243
Total County Clerk	571,975	571,975	584,693	(12,718)
Judiciary and Courts:				
State's Attorney	622,260	622,260	475,523	146,737
Circuit Clerk's office	487,821	487,821	644,051	(156,230)
Jury Commission	121,409	121,409	61,998	59,411
Courts	274,854	274,854	267,393	7,461
Public Defender	437,665	437,665	501,421	(63,756)
Probation circuit	395,213	395,213	409,294	(14,081)
Total Judiciary and Courts	2,339,222	2,339,222	2,359,680	(20,458)
Assessments:				
Assessments	291,981	291,981	241,567	50,414
Total Assessments	291,981	291,981	241,567	50,414
Other:				
Data processing	127,361	127,361	113,159	14,202
Building maintenance	551,057	551,057	490,170	60,887
Education	105,098	105,098	75,660	29,438
Central Services	3,120	3,120	986,941	(983,821)
Miscellaneous expenditure	-	-	16,575	(16,575)
Total Other	786,636	786,636	1,682,505	(895,869)
Total General Government	4,684,097	4,684,097	5,547,574	(863,477)
Public Safety:				
Sheriff's office	2,753,261	2,753,261	2,637,318	115,943
Jail	2,270,772	2,270,772	2,276,347	(5,575)
Jail building maintenance	330,283	330,283	282,028	48,255
Merit board	3,100	3,100	3,393	(293)
Animal control	106,804	106,804	97,368	9,436
Coroner	107,767	107,767	94,957	12,810
Emergency service	58,591	58,591	116,889	(58,298)
Total Public Safety	5,630,578	5,630,578	5,508,300	122,278
Total Unrestricted Fund Expenditures	10,314,675	10,314,675	11,055,874	(741,199)
Excess (Deficiency) of Revenues Over Expenditures - Unrestricted Funds	\$ 51,249	\$ 51,249	\$ (223,802)	\$ (275,051)

JACKSON COUNTY, ILLINOIS
BUDGETARY COMPARISON SCHEDULE
GENERAL FUND
FOR THE FISCAL YEAR ENDED NOVEMBER 30, 2010

	Original Budget	Final Budget	Actual	Variance with Final Budget Favorable (Unfavorable)
Revenues - Restricted Funds:				
General Property Taxes:				
Tort Liability	\$ 318,000	\$ 318,000	\$ 317,962	\$ (38)
Worker's Compensation	(1,000)	(1,000)	152,207	153,207
Unemployment Insurance	13,305	13,305	92,374	79,069
Social Security	282,961	282,961	841,405	558,444
Illinois Municipal Retirement Fund	990,124	990,124	632,265	(357,859)
Total General Property Taxes	1,603,390	1,603,390	2,036,213	432,823
Other:				
Law Library Fees	11,000	11,000	13,115	2,115
DUI Sheriff Law Enforcement Equipment	-	-	775	775
Drug Federal Seizures	-	-	15,861	15,861
Inheritance Tax	-	-	14,555	14,555
Treasurer's Automation	-	-	11,827	11,827
County Clerk Automation	-	-	62,062	62,062
Court Automation	-	-	181,081	181,081
Court Document Storage	-	-	166,270	166,270
Court Security	-	-	194,244	194,244
Child Support Administration	-	-	28,135	28,135
Assessments	115,000	115,000	129,746	14,746
Victim Assistance	-	-	850	850
Court Supervision	-	-	3,131	3,131
Hotel Tax	-	-	14,903	14,903
County Clerk	-	-	14,696	14,696
Reimbursement Education Grants	-	-	7,343	7,343
Reimbursement Court Security	7,000	7,000	626	(6,374)
Tax Sale Fees	-	-	9,581	9,581
Interest	22,660	22,660	5,831	(16,829)
Miscellaneous	20	20	11,749	11,729
Total Other	155,680	155,680	886,381	730,701
Total Restricted Fund Revenues	1,759,070	1,759,070	2,922,594	1,163,524
Expenditures - Restricted Funds:				
General Property Taxes:				
Tort Liability	318,000	318,000	315,156	2,844
Worker's Compensation	120,470	120,470	279,618	(159,148)
Unemployment Insurance	39,871	39,871	62,019	(22,148)
Social Security	558,857	558,857	548,661	10,196
Illinois Municipal Retirement Fund	855,277	855,277	1,026,796	(171,519)
Total General Property Taxes	1,892,475	1,892,475	2,232,250	(339,775)
Other:				
Law Library	16,490	16,490	16,704	(214)
Drug	-	-	3,752	(3,752)
Inheritance Tax	-	-	14,555	(14,555)
Treasurer's Automation	-	-	24,211	(24,211)
County Clerk Automation	-	-	24,077	(24,077)
Court Automation	-	-	196,530	(196,530)
Court Document Storage	-	-	173,060	(173,060)
Court Security	-	-	141,893	(141,893)
Child Support Administration	-	-	20,375	(20,375)
Sheriff Drug	-	-	23,358	(23,358)
Assessments	26,610	26,610	26,608	2
States Attorney	48,632	48,632	14,739	33,893
Public Defender	52,262	52,262	51,320	942
Courts	80,300	80,300	114,606	(34,306)
Misc. Expenses	-	-	-	-
Total Other	224,294	224,294	845,788	(621,494)
Total Restricted Fund Expenditures	2,116,769	2,116,769	3,078,038	(961,269)
Deficiency of Revenues Over Expenditures - Restricted Funds	(357,699)	(357,699)	(155,444)	202,255
Other Financing Sources and (Uses):				
Transfers to Debt Service Fund	-	-	(80,896)	(80,896)
Total Other Financing Sources and (Uses)	-	-	(80,896)	(80,896)
EXCESS OF REVENUES OVER EXPENDITURES	(306,450)	(306,450)	(460,142)	(153,692)
FUND BALANCE, BEGINNING OF YEAR	3,512,815	3,512,815	3,512,815	-
FUND BALANCE, END OF YEAR	\$ 3,206,365	\$ 3,206,365	\$ 3,052,673	\$ (153,692)

SUPPLEMENTARY INFORMATION

JACKSON COUNTY, ILLINOIS
COMBINING BALANCE SHEET
NONMAJOR GOVERNMENTAL FUNDS
FOR THE FISCAL YEAR ENDED NOVEMBER 30, 2010

	Special Revenue Funds				Total Nonmajor Governmental Funds
	County Motor Fuel Tax Fund	County Bridge Fund	Federal Aid & Matching Fund	Debt Service Fund	
ASSETS					
Cash	\$ 1,619,505	\$ 566,565	\$ 1,733,208	\$ -	\$ 3,919,278
Investments	-	-	-	-	-
Accounts receivable:					
Consumers	-	-	-	-	-
Other governmental units and agencies	-	69,346	374,327	-	443,673
Property taxes	-	-	-	-	-
Due from other funds	-	-	-	-	-
Due from agencies	23,537	-	-	-	23,537
Total Assets and Other Debits	<u>\$ 1,643,042</u>	<u>\$ 635,911</u>	<u>\$ 2,107,535</u>	<u>\$ -</u>	<u>\$ 4,386,488</u>
LIABILITIES					
Liabilities:					
Accounts payable	98,255	4,710	216,162	-	319,127
Accrued payroll	-	-	-	-	-
Compensated absences	-	-	-	-	-
Due to other funds	-	-	42	-	42
Due to other agencies	-	-	-	1,180	1,180
Deferred revenue	-	63,000	340,000	-	403,000
Total Liabilities	98,255	67,710	556,204	1,180	723,349
Fund Balances:					
Reserved for:					
Debt service	-	-	-	(1,180)	(1,180)
Designated	1,544,787	568,201	1,551,331	-	3,664,319
Unreserved, undesignated	-	-	-	-	-
Total Fund Balances	<u>1,544,787</u>	<u>568,201</u>	<u>1,551,331</u>	<u>(1,180)</u>	<u>3,663,139</u>
Total Liabilities and Fund Balances	<u>\$ 1,643,042</u>	<u>\$ 635,911</u>	<u>\$ 2,107,535</u>	<u>\$ -</u>	<u>\$ 4,386,488</u>

JACKSON COUNTY, ILLINOIS
COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
NONMAJOR GOVERNMENTAL FUNDS
FOR THE FISCAL YEAR ENDED NOVEMBER 30, 2010

	Special Revenue Funds				Total
	County Motor Fuel Tax Fund	County Bridge Fund	Federal Aid & Matching Fund	Debt Service Funds	Nonmajor Governmental Funds
Revenues - Unrestricted Funds:					
General property taxes	\$ -	\$ 59,368	\$ 321,175	\$ -	\$ 380,543
Sales and service taxes	-	-	-	-	-
Intergovernmental revenue	1,070,302	8,780	898,352	-	1,977,434
Use of money and property	3,546	994	2,462	-	7,002
Service charges, permits and fees	-	-	-	-	-
Sanitation fees	-	-	-	-	-
Other revenue	4,749	-	-	-	4,749
Total Unrestricted Fund Revenues	1,078,597	69,142	1,221,989	-	2,369,728
Expenditures - Unrestricted Funds:					
Current:					
General government	-	-	-	-	-
Public safety	-	-	-	-	-
Public Health	-	-	-	-	-
Public Works	-	2,773	339,727	-	342,500
Capital improvements	1,451,352	302,060	1,242,050	-	2,995,462
Debt service	-	-	-	-	-
Principle	-	-	-	57,617	57,617
Interest	-	-	-	23,279	23,279
Total Unrestricted Fund Expenditures	1,451,352	304,833	1,581,777	80,896	3,418,858
Excess (Deficiency) of Revenues Over Expenditures - Unrestricted Funds	(372,755)	(235,691)	(359,788)	(80,896)	(1,049,130)
Revenues - Restricted Funds:					
General property taxes	-	-	-	-	-
Total Restricted Fund Revenues	-	-	-	-	-
Expenditures - Restricted Funds:					
General property taxes	-	-	-	-	-
Total Restricted Fund Expenditures	-	-	-	-	-
Excess (Deficiency) of Revenues Over Expenditures - Unrestricted Funds	-	-	-	-	-
Other Financing Sources (Uses):					
Operating transfers in				80,896	80,896
Operating transfers out	(500,400)	-	(23,964)	-	(524,364)
Total Other Financing Sources (Uses)	(500,400)	-	(23,964)	80,896	(443,468)
EXCESS (DEFICIENCY) OF REVENUES AND OTHER FINANCING SOURCES OVER EXPENDITURES AND OTHER FINANCING USES	(873,155)	(235,691)	(383,752)	-	(1,492,598)
FUND BALANCES, BEGINNING OF YEAR	2,417,942	803,892	1,935,083	(1,180)	5,155,737
FUND BALANCES, END OF YEAR	\$ 1,544,787	\$ 568,201	\$ 1,551,331	\$ (1,180)	\$ 3,663,139

JACKSON COUNTY, ILLINOIS
COMBINING STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES
AGENCY FUNDS
November 30, 2010

	Agency Funds					
	County Collector's Funds	Township Bridge Program	Township Motor Fuel Tax Fund	Tax Sale Fund	Rental Housing Support Program	Circuit Clerk Bond Fund
ASSETS						Total
Cash	\$ 4,544,446	\$ 139,189	\$ 961,488	\$ 61,661	\$ 6,999	\$ 457,194
Investments	-	-	-	-	-	355,853
Due from other funds	-	-	-	-	-	-
Due from debt service	1,180	-	-	-	-	-
Total assets	<u>4,545,626</u>	<u>139,189</u>	<u>961,488</u>	<u>61,661</u>	<u>6,999</u>	<u>813,047</u>
						<u>6,528,010</u>
LIABILITIES						
Due to others	-	139,189	921,268	61,661	6,999	29,403
Due to other funds	-	-	40,220	-	-	-
Due to individuals	-	-	-	-	-	708,195
Due to taxing units	4,545,626	-	-	-	-	-
Accrued interest	-	-	-	-	-	75,449
Total liabilities	<u>4,545,626</u>	<u>139,189</u>	<u>961,488</u>	<u>61,661</u>	<u>6,999</u>	<u>813,047</u>
						<u>6,528,010</u>
NET ASSETS	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

JACKSON COUNTY, ILLINOIS
DISCRETELY PRESENTED COMPONENT UNITS
COMBINING BALANCE SHEET
NOVEMBER 30, 2010

	Health Department	Tuberculosis	Mental Health (708) Board	Totals
Assets and Other Debits				
Cash	\$ 742,273	\$ 103,759	\$ 250,538	\$ 1,096,570
Investments	21,615	-	-	21,615
Accounts Receivable:				
Other governmental units and agencies	936,081	-	-	936,081
Property taxes	653,539	40,363	271,642	965,544
Other receivables	-	1	-	1
Due from other funds	5,426	-	-	5,426
Prepayments	8,684	-	857	9,541
Inventory	<u>110,134</u>	<u>1,763</u>	<u>-</u>	<u>111,897</u>
Total Assets	<u>\$ 2,477,752</u>	<u>\$ 145,886</u>	<u>\$ 523,037</u>	<u>\$ 3,146,675</u>
Liabilities, Equity and Other Credits				
Liabilities:				
Accounts payable	\$ 56,109	\$ 299	\$ -	\$ 56,408
Accrued payroll	71,639	-	100	71,739
Compensated absences	94,035	-	704	94,739
Due to other funds	119	4,883	46	5,048
Deferred revenue	<u>704,459</u>	<u>36,491</u>	<u>247,743</u>	<u>988,693</u>
Total Liabilities	<u>926,361</u>	<u>41,673</u>	<u>248,593</u>	<u>1,216,627</u>
Fund Balance:				
Unreserved, undesignated	<u>1,551,391</u>	<u>104,213</u>	<u>274,444</u>	<u>1,930,048</u>
Total Fund Balances	<u>1,551,391</u>	<u>104,213</u>	<u>274,444</u>	<u>1,930,048</u>
Total Liabilities and Fund Balances	<u>\$ 2,477,752</u>	<u>\$ 145,886</u>	<u>\$ 523,037</u>	<u>\$ 3,146,675</u>

JACKSON COUNTY, ILLINOIS
DISCRETELY PRESENTED COMPONENT UNITS
COMBINING STATEMENT OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCES
FOR THE FISCAL YEAR ENDED NOVEMBER 30, 2010

	Health Department	Tuberculosis	Mental Health (708) Board	Totals
Revenues - Unrestricted Funds:				
General property taxes	\$ 542,124	\$ 36,550	\$ 220,830	\$ 799,504
Intergovernmental revenue	2,329,687	-	1,301	2,330,988
Use of money and property	1,255	13	237	1,505
Service charges, permits and fees	760,301	-	-	760,301
Other income	<u>117,556</u>	<u>286</u>	<u>-</u>	<u>117,842</u>
Total Unrestricted Fund Revenues	<u>3,750,923</u>	<u>36,849</u>	<u>222,368</u>	<u>4,010,140</u>
Expenditures - Unrestricted Funds:				
Public health	3,553,743	61,879	225,137	3,840,759
Capital improvements	-	-	-	
Debt service:				
Principal	31,793	-	-	31,793
Interest	<u>4,974</u>	<u>-</u>	<u>-</u>	<u>4,974</u>
Total Unrestricted Fund Expenditures	<u>3,590,510</u>	<u>61,879</u>	<u>225,137</u>	<u>3,877,526</u>
Excess (Deficiency) of Revenues Over Expenditures				
Expenditures - Unrestricted Funds	<u>160,413</u>	<u>(25,030)</u>	<u>(2,769)</u>	<u>132,614</u>
Revenues - Restricted Funds:				
General property taxes:				
Employee benefits	<u>86,872</u>	<u>-</u>	<u>-</u>	<u>86,872</u>
Total Restricted Fund Revenues	<u>86,872</u>	<u>-</u>	<u>-</u>	<u>86,872</u>
Expenditures - Restricted Funds:				
General property taxes:				
Employee benefits	<u>86,872</u>	<u>-</u>	<u>-</u>	<u>86,872</u>
Total Restricted Fund Expenditures	<u>86,872</u>	<u>-</u>	<u>-</u>	<u>86,872</u>
Excess (Deficiency) of Revenues Over Expenditures				
Restricted Funds	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	<u>\$ 160,413</u>	<u>\$ (25,030)</u>	<u>\$ (2,769)</u>	<u>\$ 132,614</u>

JACKSON COUNTY, ILLINOIS
RECONCILIATION OF THE DISCRETELY PRESENTED COMPONENT UNITS BALANCE SHEET
TO THE STATEMENT OF NET ASSETS
NOVEMBER 30, 2010

Total fund balances for discretely presented component units	\$ 1,930,048
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Total net assets reported for discretely presented component units in the statement of net assets is different because:

Capital assets used in discretely presented component units are not financial resources and therefore are not reported in the funds. Those assets consist of:

Land	49,500	
Land improvements, net of \$43,057 accumulated depreciation	35,391	
Buildings, net of \$638,482 accumulated depreciation	1,208,015	
Building improvements, less \$43,765 accumulated depreciation	71,659	
Equipment, less \$367,237 accumulated depreciation	54,770	
Total capital assets		1,419,335

Long-term liabilities applicable to the County's discretely presented component units are not due and payable in the current period and accordingly are not reported as fund liabilities. All liabilities, both current and long-term, are reported in the statement of net assets. Long-term liabilities consist of:

Notes payable	(85,210)	
Compensated absences	(85,033)	
Total long-term liabilities		(170,243)

Total net assets of discretely presented component units	\$ <u>3,179,140</u>
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JACKSON COUNTY
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCES OF DISCRETELY PRESENTED COMPONENT UNITS
TO THE STATEMENT OF ACTIVITIES
FOR THE FISCAL YEAR ENDED NOVEMBER 30, 2010

Net change in fund balances - total discretely presented component units	\$ 132,614
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The change in net assets reported for discretely presented component units in the statement of activities is different because:

Governemntal funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation (\$72,961) exceeded capital outlays (\$36,591) in the current period.	(36,370)
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Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental fund:

Change in compensated absences	1,579
--------------------------------	-------

The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net assets. Also, governmental funds report the effect of issuance costs, premiums, discounts and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activites. This amount is the net effect of these differences in the treatment of long-term debt and related items.

Repayment of notes payable	<u>31,793</u>
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Change in net assets of discretely presented component units	<u>\$ 129,616</u>
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FEDERAL FINANCIAL ASSISTANCE



Kerber, Eck & Braeckel LLP

CPAs and
Management Consultants

1116 W. Main Street
Carbondale, IL 62901-2335
ph 618.529.1040
fax 618.549.2311
www.kebcpa.com

INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL
OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER
MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN
ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Jackson County Board
Courthouse
Murphysboro, Illinois

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Jackson County, Illinois, as of and for the year ended November 30, 2010, which collectively comprise the Jackson County, Illinois' basic financial statements and have issued our report thereon dated May 19, 2011. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered Jackson County, Illinois' internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Jackson County, Illinois' internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of Jackson County, Illinois' internal control over financial reporting.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above. However, we identified certain deficiencies in internal control over financial reporting, described in the accompanying schedule of findings and questioned costs that we consider to be significant deficiencies in internal control over financial reporting. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Jackson County, Illinois' financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*.

We noted certain other matters that we reported to the County Board of Jackson County, Illinois, in a separate letter dated May 19, 2011.

Jackson County, Illinois' response to the findings identified in our audit is described in the accompanying schedule of findings and questioned costs. We did not audit Jackson County, Illinois' response and, accordingly, we express no opinion on it.

This report is intended solely for the information of the County Board, management, the federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Kerber, Eck + Brancatel LLP

Carbondale, Illinois
May 19, 2011



Kerber, Eck & Braeckel LLP

CPAs and
Management Consultants

1116 W. Main Street
Carbondale, IL 62901-2335
ph 618.529.1040
fax 618.549.2311
www.kebcpa.com

INDEPENDENT AUDITORS' REPORT ON COMPLIANCE
WITH REQUIREMENTS APPLICABLE TO EACH MAJOR
PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE
IN ACCORDANCE WITH OMB CIRCULAR A-133

Jackson County Board
Courthouse
Murphysboro, Illinois

Compliance

We have audited the compliance of Jackson County, Illinois, with the types of compliance requirements described in the U. S. Office of Management and Budget (OMB) Circular A-133 *Compliance Supplement* that are applicable to each of its major federal programs for the year ended November 30, 2010. Jackson County, Illinois' major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major federal programs is the responsibility of Jackson County, Illinois' management. Our responsibility is to express an opinion on Jackson County, Illinois' compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Jackson County, Illinois' compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on Jackson County, Illinois' compliance with those requirements.

In our opinion, Jackson County, Illinois complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended November 30, 2010.

Internal Control Over Compliance

The management of Jackson County, Illinois is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered Jackson County, Illinois' internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Jackson County, Illinois' internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis.

Our consideration of the internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

This report is intended solely for the information and use of the County Board, management, the federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Kerben, Ed & Branstetter LLP

Carbondale, Illinois
May 19, 2011

JACKSON COUNTY, ILLINOIS
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
FOR THE FISCAL YEAR ENDED NOVEMBER 30, 2010

Program	CFDA Number	Grantor	Pass-through Grantor's Number	Pass-through Grantor	Expenditures
Cash Federal Award Expenditures					
Special Supplemental Nutrition Program for Women, Infants, & Children	10.557	U.S. Department of Agriculture	11GL270000 11GM270000	Illinois Department of Human Services	143,731 78,400
non-cash					<u>836,645</u>
					1,058,776 *
Women, Infants, & Children Farmers' Market Nutrition Program	10.572	U.S. Department of Agriculture	11GM270000	Illinois Department of Human Services	1,000
Social Services Block Grant	93.667	U.S. Department of Health and Human Services	11GL270000 11GM270000	Illinois Department of Human Services	55,600 -
					<u>55,600</u>
HIV Care Formula Grants	93.917	U.S. Department of Health and Human Services	95780766 5780439	Illinois Department of Public Health	187,806 <u>48,232</u>
					236,038
Epidemiologic Research Studies of Acquired Immunodeficiency Syndrome (AIDS) and Human Immunodeficiency Virus (HIV) in Selected Population Groups	93.943	U.S. Department of Health and Human Services	09-G755-002 1075502	Illinois Public Health Association	38,271 <u>39,601</u>
					77,872
Family Planning Services	93.217	U.S. Department of Health and Human Services	11GL270000 11GM270000	Illinois Department of Human Services	48,177 <u>49,200</u>
					97,377
Public Health Emergency Preparedness	93.069	U.S. Department of Health and Human Services	07181038 07181160 7181255	Illinois Department of Public Health	28,052 61,960 <u>117,739</u>
					207,751
Maternal and Child Health Services Block Grant to the States	93.994	U.S. Department of Health and Human Services	11GL270000 11GM270000	Illinois Department of Human Services	13,200 <u>11,500</u>
					24,700
Housing Opportunities for Persons with AIDS	14.241	U.S. Department of Housing and Urban Development	95780744 05780421	Illinois Department of Public Health	19,906 <u>49,626</u>
					69,532
Emergency Management Performance Grants	97.042	U.S. Department of Homeland Security	N/A	Illinois Emergency Management Agency	24,556
Tactical Interoperable Communications Plan Grant	97.001	U.S. Department of Homeland Security	N/A	Illinois Emergency Management Agency	4,001
Immunization Grant	93.268	U.S. Department of Health and Human Services	N/A	Illinois Department of Public Health	101,967
ARRA - Immunization Grant	93.712	U.S. Department of Health and Human Services	5180346	Illinois Department of Public Health	20,500
Centers for Disease Control and Prevention - Investigation and Technical Assistance	93.283	U.S. Department of Health and Human Services	N/A		7,000
Highway Planning and Construction	20.205	Federal Highway Administration	09-00159-00-SP 05-16118-00-BR 06-00006-03-RS 06-00101-01-RS 08-00155-00-SP 07-00153-00-BR FAS 919, 1919, 917	Illinois Department of Transportation	913,376 5,744 382,828 514,413 15,703 10,174 <u>68,165</u>
					1,910,403 *
State and Community Highway Safety	20.6	Federal Highway Administration	OP-0039-224	Illinois Department of Transportation	51,022
Public Safety Partnership and Community Policing Grants	16.710	U.S. Department of Justice	N/A		9,914
Recovery Act - Assistance to Rural Law Enforcement to Combat Crime and Drugs Competitive Grant Program	16.609	U.S. Department of Justice	N/A		31,130
Project Safe Neighborhoods (2007)	16.609	U.S. Department of Justice	N/A		5,382
Project Safe Neighborhoods (2010)	16.609	U.S. Department of Justice	N/A		13,307
Bulletproof Vest Partnership Program	16.607	U.S. Department of Justice	N/A		4,738
Child Support Enforcement	93.563	U.S. Department of Health and Human Services	N/A	Illinois Department of Healthcare	17,974
Medical Assistance Program	93.778	U.S. Department of Health and Human Services	N/A	Illinois Department of Healthcare and Family Services	165,076
Disaster Grants - Public Assistance (Presidentially Declared Disasters)	97.036	U.S. Federal Emergency Management Agency	N/A	Illinois Emergency Management Agency	25,238 <u>644</u>
					25,882
Total Federal Expenditures					<u>\$ 4,221,498</u>

* Denotes Major Program

The accompanying notes are an integral part of this schedule.

JACKSON COUNTY, ILLINOIS
NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
FOR THE FISCAL YEAR ENDED NOVEMBER 30, 2010

Note 1: Basis of Presentation

The accompanying schedule of expenditures of federal awards includes federal grant activity of Jackson County, Illinois and is presented on the accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of the U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the general purpose financial statements.

Note 2: Subrecipients

As required by O.M.B. Circular A-133 section 310(b)(5), Jackson County, Illinois did not provide any federal funds to subrecipients during fiscal year ended November 30, 2010.

Note 3: Non-cash Assistance, Insurance or Loans

As required by O.M.B. Circular A-133 section 310(b)(6), Jackson County, Illinois did not have any insurance in effect during the year, and had no loans or loan guarantees outstanding at year ended November 30, 2010.

Non-cash assistance received in the amount \$836,645 as reflected in the Schedule of Expenditures of Federal Awards.

JACKSON COUNTY, ILLINOIS
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
FOR THE FISCAL YEAR ENDED NOVEMBER 30, 2010

Section I - Summary of Auditors' Results

Financial Statements

Type of auditors' report issued: unqualified

Internal control over financial reporting:

- Material weakness(es) identified? ☐ yes ☒ no
- Significant deficiencies identified that are not considered to be material weaknesses? ☒ yes ☐ none reported

Noncompliance material to financial statements noted? ☐ yes ☒ no

Federal Awards

Internal control over major programs:

- Material weakness(es) identified? ☐ yes ☒ no
- Significant deficiencies identified that are not considered to be material weakness(es)? ☐ yes ☒ none reported

Type of auditors' report issued on compliance for major programs: unqualified

Any audit findings disclosed that are required to be reported in accordance with section 510(a) of Circular A-133? ☐ yes ☒ no

Identification of major programs:

<i>CFDA Number</i>	<i>Name of Federal Program</i>
10.557	Special Supplemental Nutrition Program for Women, Infants & Children
20.205	Highway Planning and Construction

Dollar threshold used to distinguish between type

A and type B programs: \$ 300,000

Auditee qualified as low-risk auditee? ☒ yes ☐ no

Section II - Financial Statement Findings

10-1 Accounts Receivable – Rehab & Care Center

Section III - Federal Award Findings and Questioned Costs

No matters were reported.

JACKSON COUNTY, ILLINOIS
SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS
FOR THE FISCAL YEAR ENDED NOVEMBER 30, 2010

Prior Audit Findings

- 09-1. Segregation of Duties - Cash Receipts - comment implemented
- 09-2. Physical Security - Signature Stamp - comment implemented
- 09-3. Accounts Receivable - Rehab & Care Center - finding repeated in current year
- 09-4. Segregation of Duties - Payroll Processing - comment implemented

JACKSON COUNTY, ILLINOIS
CORRECTIVE ACTION PLAN FOR CURRENT
YEAR AUDIT FINDINGS
FOR THE FISCAL YEAR ENDED NOVEMBER 30, 2010

Corrective Action Plan

Finding No. 10-01 - *Accounts Receivable Rehab & Care Center*

Condition:

While there was improvement in the follow up on accounts there were still a few instances of no proper follow-up or inactivity noted on accounts. There also was an audit journal entry recorded to increase bad debt expenses due to the denial of payment for Medicare new admission during February 2010 related to a compliance issue with Medicare.

Plan:

An outside firm has been engaged to assist the Rehab & Care Center in collections and billing efforts.

The County of Jackson and the staff of its Rehab & Care Center will continue to strive to improve its billing and collection procedures, and track billing on every account.

