



# Transcript of Open Session - Meeting

Date: November 5, 2020

Case: State of Illinois Health Facilities and Services Review Board

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## <u>DRAFT</u>

1	ILLINOIS DEPARTMENT OF PUBLIC HEALTH
2	HEALTH FACILITIES AND SERVICES REVIEW BOARD
3	
4	OPEN SESSION - MEETING
5	
6	Held Virtually
7	Thursday, November 5, 2020
8	9:12 a.m. CST
9	
10	
11	BOARD MEMBERS PRESENT:
12	DEBRA SAVAGE, Chairwoman
13	STACY GRUNDY
14	GARY KAATZ
15	SANDRA MARTELL
16	LINDA RAY MURRAY
17	
18	
19	
20	
21	
22	Job No. 257116
23	Pages: 1 - 78
24	Reported by: Paula Quetsch, CSR, RPR



1	ALSO PRESENT:
2	COURTNEY AVERY, Administrator
3	MICHAEL CONSTANTINO, IDPH Staff
4	ANN GUILD, Compliance Manager
5	GEORGE ROATE, IDPH Staff
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1	PROCEEDINGS
2	CHAIRWOMAN SAVAGE: All right. Well, we're
3	going to go ahead and get started. This is my gavel.
4	Okay. The first thing I would like to do
5	for our State Board staff meeting is to honor
6	Senator Deanna Demuzio. Senator Demuzio has been
7	on our Health Facilities State Board since 2012 and
8	unfortunately recently passed away. She is a
9	dedicated public servant or she was a dedicated
10	public servant to the State of Illinois and her
11	community. At this moment I'd like to take a
12	moment of silence in honor of Senator Demuzio.
13	(Moment of silence.)
14	CHAIRWOMAN SAVAGE: And we thank her for
15	her service and may her memory be a blessing
16	to all.
17	So hopefully everybody has your agenda.
18	May I have a motion to approve our agenda?
19	(Inaudible.)
20	CHAIRWOMAN SAVAGE: Okay. So Gary Kaatz
21	has been the first. May I have a second?
22	MEMBER GRUNDY: Second.
23	CHAIRWOMAN SAVAGE: Second by Stacy Grundy.
24	Thank you.



1	Now may I have an approval of our transcripts
2	from our September 22nd, 2020, meeting?
3	MEMBER MARTELL: I so move.
4	CHAIRWOMAN SAVAGE: Thank you, Dr. Martell.
5	MEMBER MURRAY: Second.
6	CHAIRWOMAN SAVAGE: Second by Dr. Murray.
7	Mr. Constantino, can you please read into
8	the record the items approved by me, the Chairwoman?
9	MR. ROATE: Thank you, Debi. I'm going to
10	step in for Mike today. He's got a little bit of
11	a sore throat.
12	Items approved by the Chairwoman are as
13	follows:
14	Permit Renewal: #19-049 CGH Medical Center,
15	Sterling, 6-Month Renewal.
16	Permit Renewal: #17-001 Mercyhealth Crystal
17	Lake Medical Office Building, 39-month renewal.
18	Permit Renewal: #17-002 Mercyhealth
19	Crystal Lake Hospital, 39-month renewal.
20	Permit Alteration: #180-16 Transformative
21	Health of McHenry to alter the source of the funds
	4
22	for the project.
22 23	



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1
    of service.
2
            E-043-20, Community Care Center to approve
3
    the change of ownership.
4
            E-044-20, Swedish Hospital to discontinue
5
    an 18-bed long-term care bed category of service.
6
            And finally, E-045-20, Kindred Hospital of
7
    Peoria for a change of ownership.
8
            CHAIRWOMAN SAVAGE: Thank you, George.
9
            One second, please.
10
            MS. AVERY: Mike or George, can you see
11
    anybody? We're looking for the general public.
                                                       Ι
12
    can't see anyone.
13
            MR. ROATE: I have a call-in user 6; I
    have a D-E-L-D-D-I-B.
14
15
            MS. AVERY: Okay. I can see it on Debi's.
16
    Thank you.
17
            CHAIRWOMAN SAVAGE: Next we will have
    public participation -- oh, I'm sorry -- George,
18
19
     first, could you please do our roll call.
            MR. ROATE: Yes.
20
2.1
            Stacy Grundy.
22
            MEMBER GRUNDY:
                           Here.
23
            MR. ROATE: Gary Kaatz.
24
            MS. AVERY: Gary?
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#### Transcript of Open Session - Meeting Conducted on November 5, 2020

MR. ROATE: Mr. Kaatz. 1 2 MS. AVERY: He's here. 3 MR. ROATE: Okay. 4 Sandra Martell. MEMBER MARTELL: Present. 5 6 MR. ROATE: Thank you. 7 Linda Ray Murray. 8 MEMBER MURRAY: Present. 9 MR. ROATE: Thank you. 10 And Chairwoman Savage. 11 CHAIRWOMAN SAVAGE: Present. 12 MR. ROATE: Five board members in attendance. 13 CHAIRWOMAN SAVAGE: Thank you. Okay. Now we will have public 14 participation, and we believe we have Dr. Chopra 15 16 on the phone, if you could unmute him, please. 17 All right. Dr. Chopra, if you could be 18 sworn in by our court reporter, please. 19 DR. CHOPRA: Sure. I'm not able to hear 20 the court reporter: 2.1 CHAIRWOMAN SAVAGE: Hold on just a moment, 22 Dr. Chopra. 23 Whoever is our court reporter, can you 24 please make yourself known.

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1	One moment while we find our court reporter.
2	(An off-the-record discussion was held.)
3	(Witness sworn.)
4	CHAIRWOMAN SAVAGE: Okay. Dr. Chopra, go
5	ahead. You have two minutes.
6	DR. CHOPRA: Thank you. I'm an endovascular
7	specialist and interventional radiologist in the
8	Chicagoland area. I've been serving patients in
9	the community on the south side for almost over a
10	decade actually, almost two decades. I've
11	served as chairman of radiology and am an attending
12	associate professor still at Rush University.
13	And one of the challenges we have with our
14	patient population, especially with Mercy Hospital
15	closing, this population is at high risk for
16	diabetes, and they can end up with a lot of
17	peripheral arterial disease as well as on dialysis,
18	and they lead to amputations. This decreases
19	their life span and also increases morbidity. So
20	the quality of life decreases, and also a very
21	heavy on burden cost of the health system.
22	We've been now performing a lot of these
23	procedures as outpatients, same day. The principle
24	is to do it better, faster, cheaper, prevent the



1	amputations. Now with Mercy Hospital closing the
2	challenge has been where will these patients go.
3	So we've been identifying outpatient facilities to
4	do this. I'm also at Jackson Park Hospital; I've
5	been at Rosalind Hospital, Advocate Trinity
6	Hospital. We go to about 30-some nursing homes,
7	and the elderly are very vulnerable, especially
8	now with the COVID era where these patients, to
9	get them into a hospital is also tougher. So
10	we've been working very hard and are now able to
11	serve these patients on an outpatient basis in a
12	very safe environment and get them in and out the
13	same day, and it's much better; it's faster for
14	the patient and definitely much cheaper for both
15	the health system, the patient, and the community.
16	I'd be happy to take any questions, or I
17	could just keep talking.
18	CHAIRWOMAN SAVAGE: Thank you so much,
19	Dr. Chopra.
20	Is there anyone else here for public
21	participation? If so, raise your hand.
22	(No response.)
23	CHAIRWOMAN SAVAGE: Okay. Hearing none.
24	



1	CHAIRWOMAN SAVAGE: So next on the agenda
2	we have a permit to establish the Michigan Avenue
3	Center for Health Multispecialty ASTC, Project H-01.
4	Mike, can we have the State Board staff
5	report?
6	MR. ROATE: Thank you, Madam Chair. The
7	applicant Michigan Avenue Center for Health, Ltd.,
8	and Michigan Avenue Health Systems, Ltd., propose
9	to establish a multispecialty ambulatory surgical
10	treatment center located at 2415 South Michigan
11	Avenue, Chicago, Illinois.
12	The cost of the project is \$2,135,746, and
13	the expected project completion date is the
14	December 31st, 2021.
15	Board staff found the project to be
16	not in conformance with three items in the
17	1110 criteria, that being geographical service area
18	need, service accessibility, and unnecessary
19	duplication/maldistribution of service.
20	Thank you, Madam Chair.
21	CHAIRWOMAN SAVAGE: Okay. Thank you very
22	much, George.
23	Now, may I have a motion to approve this
24	permit for the Michigan Avenue Center for Health



1	Multispecialty ASTC? May I have a motion?
2	MEMBER MARTELL: I so move.
3	CHAIRWOMAN SAVAGE: Thank you, Dr. Martell.
4	May I have a second?
5	MEMBER GRUNDY: I second.
6	CHAIRWOMAN SAVAGE: Thank you,
7	Stacy Grundy.
8	MS. AVERY: Is there anyone to present on
9	behalf of Project 20-025? Please raise your hand.
10	Anne Cooper and you may proceed.
11	MS. COOPER: Vera Schmidt should also be
12	on the line, as well.
13	MS. AVERY: What was the other name?
14	MS. COOPER: Vera Schmidt.
15	MS. AVERY: I don't see Vera oh, I do.
16	Okay. Sorry. Please proceed.
17	(Witnesses sworn.)
18	CHAIRWOMAN SAVAGE: Okay. Go ahead, Anne
19	and Vera.
20	MS. COOPER: Is Vera on?
21	CHAIRWOMAN SAVAGE: I heard her before.
22	She was on.
23	MS. COOPER: I did, as well.
24	CHAIRWOMAN SAVAGE: Do you see her, George?



1	MR. ROATE: I see her on the attendee list.
2	Okay. She's just been taken off mute.
3	MS. SCHMIDT: Yes. Can you hear me?
4	MR. ROATE: Yes, ma'am.
5	MS. SCHMIDT: Good morning. I'm Vera
6	Schmidt. I'm the chief of operations of Michigan
7	Avenue Center for Health. With me today I have
8	our CON attorney Anne Cooper.
9	First of all, I'd like to thank the Board
10	staff for its thorough assessment of this planned
11	surgery center and the generally positive State
12	Board report.
13	This project was conceived this spring to
14	address health care disparities on Chicago's south
15	side. Subsequent to filing of our application in
16	May, Mercy Hospital and Medical Center announced
17	its plan to discontinue its 412-bed hospital by
18	May 2021. Given the impending discontinuation of
19	Mercy, this project is needed more than ever to
20	address the gaps in care that will result in the
21	wake of the cessation of health care services at
22	Mercy.
23	Michigan Avenue Center for Health is
24	located at 2415 South Michigan Avenue, less than a



1	quarter of a mile from Mercy. Like many parts of
2	the City of Chicago, the community proposed to be
3	served by this surgery center is economically
4	disadvantaged with 25 percent of the population
5	living below the Federal poverty limit compared to
6	17 percent in the remainder of the City and
7	12 percent statewide. It also consists of
8	significant minority populations, which are
9	30 percent African-American, 33 percent Hispanic,
10	and 5 percent Asian. Due to these factors and
11	despite the presence of a large medical center in
12	the community, it is a federally designated
13	medically underserved population and medically
14	underserved area.
15	Historically, Mercy performed a total of
16	2,750 outpatient surgical cases. Of these cases,
17	over 400 were OB/GYN procedures, and 500 were pain
18	management, two of the specialties proposed at
19	Michigan Avenue Center for Health. During the
20	recent public hearings on the Mercy discontinuation,
21	many patients expressed concern as to where they
22	would receive healthcare services once Mercy closes
23	next year and how they would get there, particularly
24	those who are reliant on public transportation.



Importantly, while Mercy plans to develop a care center that will offer diagnostics, urgent care, and care coordination, there is no plan to provide outpatient surgical care. Accordingly, patients who normally have outpatient procedures performed at Mercy will need to travel farther for surgical care if this project is not approved.

I would like to briefly address the negative findings for this project.

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Geographic service area need. While the physicians associated with this project have not historically referred a majority of patients from within the 10-mile geographic service area, we anticipate with the discontinuation of Mercy, we will serve a larger percentage of patients from the immediate area. Further, we will have an open medical staff, so physicians who have historically performed cases at Mercy can perform their cases at our surgical center.

Service accessibility and unnecessary duplication/maldistribution of service. Both of these criteria are based on the fact that existing hospitals and surgery centers within a 10-mile geographic service area operate below the State's



Τ	80 percent utilization standard.
2	Utilizing hospitals for procedures that
3	can safely be performed in an outpatient surgery
4	center is not an efficient use of scarce health
5	care resources. Escalation of health care costs
6	have largely been attributed to high prices
7	charged by hospitals. Of the 13 surgery centers
8	located within 10 miles of Michigan Avenue Center
9	for Health, six are operating at or above the
10	State Standard, four are not approved for obstetrics,
11	and the remaining three surgery centers (Grand
12	Avenue Surgicenter, River North Surgery Center,
13	and Western Diversey Surgery Center), provide
14	little to no care for Medicaid patients and are
15	located on the near north and north side of
16	Chicago, which presents a hardship for many
17	patients who lack access to transportation and are
18	reliant on family and friends to transport them to
19	their medical appointments.
20	Finally, Michigan Avenue Center for Health
21	is committed to improve health care to patients
22	residing on the south side of Chicago who face
23	various barriers to access health care. We will
24	have an open medical staff and will add surgical



16

1 specialties to address the needs of the community 2 as necessary. Historically, over 30 percent of the patients 3 4 we have served are Medicaid beneficiaries. 5 However, we treated these patients as charity care 6 and did not charge them or the State Medicaid 7 program for services. Going forward, Michigan 8 Avenue Center for Health will be Medicare and 9 Medicaid certified and will accept all patients 10 who are appropriate for outpatient surgery regardless 11 of race, color, national origin, gender, sexual 12 orientation, age, religion, disability, or payor source. We anticipate over 30 percent of patients 13 will be Medicare, Medicaid, or uninsured. 14 15 Further, we understand many patients work 16 essential jobs and cannot take time off during the 17 week, so to accommodate patients' work schedules, 18 we will allow patients to schedule procedures on 19 Saturdays and Sundays, as needed. Our extended 20 hours will provide more flexibility so patients 2.1 can minimize time off from work, thereby making 22 health care more accessible to low-income patients. 23 Michigan Avenue Center for Health is needed 2.4 now more than ever to address healthcare disparities



1	on the south side of Chicago, which will become
2	even more stark with the discontinuation of Mercy
3	Hospital and medical center.
4	Thank you for your time. We respectfully
5	ask that the Board approve this project to improve
6	access to healthcare on Chicago's south side. I'd
7	be happy to answer any questions that the Board
8	may have.
9	CHAIRWOMAN SAVAGE: Do the Board members
10	have any questions?
11	MEMBER KAATZ: (Inaudible.)
12	CHAIRWOMAN SAVAGE: Mr. Kaatz, can you
13	repeat your question? I'm so sorry.
14	MS. AVERY: This is only to the
15	presenters. He was in public participation.
16	MEMBER KAATZ: Okay.
17	CHAIRWOMAN SAVAGE: I'll rephrase my
18	question. Does anyone have any questions for
19	Anne Cooper and Vera Schmidt?
20	MEMBER MURRAY: I have a question.
21	CHAIRWOMAN SAVAGE: Thank you, Dr. Murray.
22	MEMBER MURRAY: So I didn't really hear an
23	attempt to answer the position from the staff that
24	this service appears to duplicate services and



18

1 doesn't meet the criteria that's listed in the 2 report. 3 MS. COOPER: So we did -- basically, 4 there's -- there are hospitals within 10 minutes 5 of the proposed Michigan Avenue Center for Health, 6 and because of hospitals being much more expensive 7 places of service, Medicare rates are almost twice 8 in a hospital outpatient department than they are 9 in an outpatient surgery center, so we don't think 10 that the hospitals are really good locations for the procedures to be performed particularly given 11 12 that we're talking about a patient population that is -- has a high -- is low-income, economically 13 14 disadvantaged. 15 There are 16 surgery centers within 10 miles 16 and -- I apologize; I need to look at my notes --17 six are operating above the State -- so of the 13, 18 six are operating above the State standard, four of 19 them are not approved for obstetrics, and then the 20 other three surgery centers, which are Grand Avenue, 2.1 River North, and Northwestern, provide almost -- I 22 think only one of those surgery centers provided any 23 Medicare care, and I think it was like one patient

2.4

in 2019.



Given that one of the purposes of this project is to serve a large percentage of Medicaid population and underserved individuals, those aren't surgery centers. So we didn't really feel there's any hospital or surgery center within the 10-mile service area that can adequately address the needs of this community.

2.1

2.4

And the other issue, too, a lot of the patients that use the outpatient services at Mercy either walk or take public transportation, and one woman in particular mentioned, you know, she already takes two buses to get to Mercy, and for them to have to travel to the north side -- and she had expressed sort of concern about having to take more than two buses, I would also note that Michigan Avenue is located right next to a bus stop. So it would be much easier for patients to get to Michigan Avenue than it would be to those three surgery centers that offer obstetrics on the north side.

MEMBER GRUNDY: I have a question, as well.

I know I saw we got a list of, I guess the hospitals and the 13 surgery centers within a 10-mile radius, but in the report it said that, I



1	guess only one of three accept Medicaid services.
2	So out of the 13 that are listed in the 10-mile
3	radius, are you saying that how many of those
4	are you saying only three of those accept Medicaid?
5	MS. COOPER: No, of the three that offer
6	obstetrics, only one of the three is Medicaid.
7	CHAIRWOMAN SAVAGE: I do have a question,
8	as well.
9	So in relation to your physicians, it was
10	that you didn't have any physicians from Mercy
11	Hospital. Have you talked with them to try to get
12	them on board given the situation there?
13	MS. SCHMIDT: I think we will. We applied
14	for this application was before the announcement
15	of Mercy closing, but everyone in the community
16	knew that this may be happening. We've been
17	approached by other physicians to utilize their
18	facility for some outpatient procedure. Dr. Chopra
19	who had spoken earlier mentioned this would be a
20	great location for him. I don't know I don't
21	think he necessarily has patients coming from
22	Mercy, but he does see patients in this area.
23	CHAIRWOMAN SAVAGE: Okay. Thank you.
24	Do any of our other Board members or State



1	Board staff have any questions?
2	MEMBER MARTELL: It's more of a procedural
3	question.
4	CHAIRWOMAN SAVAGE: Hold on, Gary.
5	Go ahead.
6	MEMBER MARTELL: Again, kind of taking a
7	look, I mean, because there was new information
8	that would have come out afterwards regarding the
9	closure of Mercy and probably a recalculation of
10	referral resources, what are the provisions then
11	from a staff a State staff report I'm sorry?
12	CHAIRWOMAN SAVAGE: It's a tongue tie, yes.
13	George or Mike, can you speak to that?
14	MR. ROATE: As far as the information that
15	was any of the information that could be
16	gleaned from the closure of Mercy Medical Center,
17	the applicants are welcome to supply that at a
18	later date. They have an option to defer if
19	they'd like to add that to the report and possibly
20	affect the findings. That's entirely up to them
21	at this point and entirely up to the Board to make
22	a decision whether they'd like to defer or not.
23	CHAIRWOMAN SAVAGE: And, Mr. Kaatz, did
24	you have a question? Yes, please. Dr. Chopra is



1	not a presenter. He was public participation.
2	MEMBER MURRAY: Let me ask another question
3	to set up
4	CHAIRWOMAN SAVAGE: Hold on, Dr. Murray.
5	Mr. Kaatz is speaking.
6	MEMBER MURRAY: Oh, I'm sorry. I can't
7	hear him.
8	CHAIRWOMAN SAVAGE: Go ahead, Mr. Kaatz.
9	MEMBER KAATZ: First of all, is Dr. Chopra
10	a fellowship-trained, board-certified interventional
11	radiologist?
12	MS. SCHMIDT: That is correct, Dr. Chopra
13	is a board-trained interventional radiologist.
14	MEMBER KAATZ: I believe I understand the
15	description of the project, but for that level of
16	interventional radiology I think you need biplane
17	system imaging, and a biplane system is about
18	\$3 million, so I'm curious how you're going to be
19	able to do interventional radiology without
20	biplane system imaging in the facility.
21	MS. SCHMIDT: You know what? I'm sorry;
22	I'm not familiar with that procedure. I do know
23	that the facility does have a (indiscernible)
24	table and all the other things that are needed



1	for can you hear me okay?
2	THE COURT REPORTER: Not really.
3	MEMBER KAATZ: And then my last question
4	is, Dr. Chopra, I see his main hospital privileges
5	are in Gottlieb Hospital, and, boy, that's a long
6	distance from where this project is located.
7	CHAIRWOMAN SAVAGE: Anne, can you address
8	that, or Vera?
9	MS. COOPER: He also serves patients in
10	Jackson Park, and I believe he also had offices
11	located on the south side of Chicago. Even though
12	he has admitting privileges at Gottlieb, he does
13	have offices in on the south side.
14	MEMBER KAATZ: Okay. He mentioned that he
15	was on the staff at Rush. Does he not have any
16	privileges at Rush?
17	MS. COOPER: I can't speak to that. Vera
18	I don't know. Vera, I don't know if you know.
19	Is Vera on the line still?
20	MS. AVERY: Vera is on.
21	CHAIRWOMAN SAVAGE: Vera is on somewhere.
22	MS. SCHMIDT: I don't know his status
23	at Rush.
24	MEMBER KAATZ: Okay. I asked the question

1	because he mentioned that he was an associate
2	professor there.
3	My last question is, what do you have in
4	the plans if something goes wrong here? What if you
5	get a surprise hemorrhaging, other complications?
6	What are you going to do at this location? What
7	are your plans? What do you have in place?
8	MS. SCHMIDT: What we have in place is
9	that we try to obviously manage the condition at
10	the facility, and if not, we have to transfer and
11	would have to decide what hospital would be the
12	closest hospital for a transfer.
13	MEMBER KAATZ: And are you going to be
14	administering anesthesia at this facility?
15	MS. SCHMIDT: Yes, we're going to do
16	MAC-monitored anesthesia care.
17	MEMBER KAATZ: Who is going to be responsible
18	for that? Is that an anesthesiologist?
19	MS. SCHMIDT: Yes, an anesthesiologist.
20	CHAIRWOMAN SAVAGE: Did you have a
21	question, Dr. Murray?
22	MEMBER MURRAY: Yes, I did. It's a
23	question to the presenter, but also, let me just
24	put it out there for our Board to consider.



25

So here we have a situation where we know 1 2 a public -- a major hospital is discussing closure, 3 plans to close. We also are in the midst of a 4 global pandemic. So I've already mentioned at 5 several meetings I'm concerned about how our 6 criteria are -- how can I say this nicely -- out 7 of date, and we don't really have a easy mechanism 8 to revise them. 9 So one of the factors that goes in here is 10 what we think is going to happen over the next few years -- and let me emphasize a few years; I'm not 11 12 talking about a few months -- with COVID and the ability of our inpatient facilities to flex their 13 14 staff and work to cover what we normally would consider routine procedures that contemplate would 15 16 be handled by a facility like this. 17 So my first question is whether the 18 presenters and the applicant might want to consider a revision to their application taking into 19 20

presenters and the applicant might want to consider a revision to their application taking into account some of these factors, especially the closing of Mercy but also the general situation that's going on, ability to have inpatient procedures.

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2.4

So that's one question to them. But my



1	question for the rest of us is, again, we have to
2	have an agenda and a time for us to discuss all
3	these other issues in terms of how we evaluate
4	this kind of application.
5	CHAIRWOMAN SAVAGE: Go ahead, Anne and Vera.
6	MS. COOPER: With respect to the issue
7	with the pandemic, which like I said, I think
8	everybody is all the public health officials
9	that I've kind of been listening to indicate that
10	we're not really going to be out of the woods
11	until sometime next year, maybe 2022. And with
12	the COVID cases spiking right now, and with
13	hospitals, you know, getting overwhelmed with
14	COVID-related patients as cases spike, hospitals
15	are going to have to once again postpone elective
16	surgeries.
17	These procedures that are being performed
18	at Michigan Avenue are technically elective
19	procedures, but that having been said, sometimes
20	an elective procedure, while it's not emergent, a
21	patient really can't put it off for multiple
22	months because their condition may continue to
23	deteriorate over that time.
24	So I think that a surgery center like



1	Michigan Avenue will actually assist with the COVID
2	issues where we can take some of those patients
3	that cannot be seen in a hospital setting and take
4	them in a safe setting which is a small facility
5	with no restrictions. You won't have to worry
6	about any issues with cross-contamination with
7	COVID. So I think a facility such as Michigan
8	Avenue will be beneficial to the healthcare system
9	in light of the pandemic that we see ourselves
10	currently in.
11	CHAIRWOMAN SAVAGE: Thank you.
12	Any other questions from the Board or the
13	staff?
14	(No response.)
15	CHAIRWOMAN SAVAGE: Okay. George oh,
16	I'm sorry Mike, were you saying something?
17	MR. CONSTANTINO: I'm just curious.
18	30 percent Medicaid, are you going to be able to
19	hit that target that you're telling the Board that
20	you're going to provide?
21	MS. SCHMIDT: Yes, between Medicare,
22	Medicaid, or uninsured or charity care.
23	MR. CONSTANTINO: No. You had told us
24	that it was going to be 30 percent Medicaid and



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1
     5.-something charity care. Is that correct?
2
            MS. SCHMIDT: Let me take a look at my notes.
3
            MS. COOPER: I mean, historically that's
4
    what Michigan Avenue has provided. Over the last
5
     several years it's been about 30 percent, they've
6
    treated about 30 percent Medicaid patients.
7
            MR. CONSTANTINO: I don't have anything to
8
    confirm that, Anne, because they weren't licensed
9
    as an ASC before now. It was our understanding,
10
     it was the staff's understanding that your intent
    was to provide 30 percent Medicare -- care of
11
     30 percent Medicaid patients. Is that still
12
13
    the case?
14
            MS. SCHMIDT: Anne, are you there?
15
            MS. COOPER: Yes, I am.
16
            MS. SCHMIDT: Historically we've seen
17
    these Medicaid patients. And you're right,
18
    because there's no license you wouldn't have that
19
    data. I can just tell you that's the number of
20
    patients that we had seen. Actually, it could be
2.1
     even more.
22
            MR. CONSTANTINO: And that's what you're
23
     intending to do here?
2.4
           MS. SCHMIDT: Once we receive Medicare and
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1	Medicare certification, then we can continue that
2	volume.
3	MR. CONSTANTINO: Once licensed how long
4	do you think it's going to take to get Medicaid/
5	Medicare certified?
6	MS. COOPER: I can speak to because
7	it's a new application for Medicare, it's going to
8	take probably 9 to 12 months.
9	MS. SCHMIDT: I agree.
10	MS. COOPER: That's how long it takes to
11	get a new facility Medicare certified, and because
12	it's a new application, they generally go to kind
13	of the bottom of the list. But like you have to
14	go through once you submit your application,
15	the Medicare contractor has 60 days to review.
16	Then it goes to the State agency, which in this
17	case is IDPH, and they do their review, and they
18	have about 60 days. Then it goes to the Central
19	Office, and they have, you know, 60 or so days to
20	review. And plus, you have to schedule a survey
21	during that period of time.
22	So it's going to probably take, you know,
23	9 to 12 months just because I don't know how
24	backlogged IDPH or Medicare is in terms of



1	COVID-related issues.
2	MR. CONSTANTINO: So they're not going to
3	rely on the certification you already had done?
4	MS. COOPER: It's not Medicare certified,
5	I don't believe.
6	MS. SCHMIDT: No, the facility has to be
7	licensed and accredited in order to be done.
8	CHAIRWOMAN SAVAGE: Go ahead, Dr. Martell.
9	MEMBER MARTELL: In kind of looking at, as
10	well of course, the data is based on historical
11	procedures. I also looked at, you know, in terms
12	of referral resource the OB/GYN coming from the
13	Access Community Health Network it looked like
14	from the FQHCs. Are there any more formal
15	commitments for referral for what would be
16	ASC-type procedures from them?
17	MS. SCHMIDT: I'm not sure I understand
18	the question. Could you help me, Anne?
19	MS. COOPER: Are you asking if the FQHCs
20	are going to be a referral source for this project?
21	MEMBER MARTELL: Correct. Because I look
22	at the OB/GYN procedures that are being referred,
23	and they're coming predominantly you know,
24	we've got, again, what we know the historical



1	provision was by Access Health Center with
2	Dr. Goyal and Dr. Ventura.
3	MS. COOPER: I think that that's a correct
4	statement that they will continue to come from
5	those types of facilities, but Vera can expand
6	on that.
7	MS. SCHMIDT: I think when they gave us
8	those referrals, I remember speaking to them about
9	it, those numbers are those patients were the
10	ones that were located close to the south side of
11	Chicago close to Michigan Avenue Center for Health.
12	So Access is in a south suburb. However,
13	a lot of the patients were coming from the Chicago
14	area. So the numbers that they gave were the
15	numbers based on their zip code studies.
16	CHAIRWOMAN SAVAGE: Any other questions?
17	(No response.)
18	CHAIRWOMAN SAVAGE: Okay. George, can you
19	please call the roll?
20	MR. ROATE: Thank you, Madam Chair.
21	Motion made by Dr. Martell, seconded by Ms. Grundy.
22	MEMBER GRUNDY: Based on the report my
23	vote is to deny this application, but I do want to
24	say that there is information, key information



1	especially with the closing of Mercy Hospital that
2	I feel is missing that wasn't included in this
3	report that I would like to see.
	-
4	MR. ROATE: Thank you.
5	Mr. Kaatz.
6	MEMBER KAATZ: I vote no and my reason is
7	from a patient safety perspective.
8	MR. ROATE: Thank you, Mr. Kaatz.
9	Dr. Martell.
10	MEMBER MARTELL: I vote no based on the
11	staff report concerns that have been expressed
12	regarding patient safety and referral resources
13	and given the historical background information of
14	referrals, as well.
15	MR. ROATE: Thank you.
16	Dr. Murray.
17	MEMBER MURRAY: I vote no based on the
18	staff report.
19	MR. ROATE: Thank you.
20	Chairwoman Savage.
21	CHAIRWOMAN SAVAGE: And I vote no based on
22	the State Board staff report and concur with the
23	comments that Stacy Grundy made, as well.
24	MR. ROATE: Thank you. That's 5 votes in



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    the negative.
            CHAIRWOMAN SAVAGE: And so you will
2
3
    receive an intent to deny, and the Board staff
4
    will follow up with you.
5
            MS. COOPER: Okay.
                                Thank you.
6
            CHAIRWOMAN SAVAGE: Okay. At this moment
7
    we're going to take a 30-minute break for some
8
    technical issues, and we'll come back at 10:30.
9
    So if everybody can return at 10:30.
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            (Recess taken, 9:57 a.m. to 10:41 a.m.)
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2	CHAIRWOMAN SAVAGE: Welcome back everyone.
3	Okay. Our technical issues seem to be resolved,
4	so we do have Gary on the phone, Gary Kaatz, just
5	so you know.
6	So next up on our agenda we have
7	Project H-03, 20-034 I'm sorry H-02, 20-034,
8	the UroPartners Prostate Center at the Glen, the
9	purchase and installation of their linear
10	accelerator.
11	Now, may I have a motion to approve the
12	UroPartners Prostate Center at the Glen to
13	purchase major medical equipment?
14	MEMBER MURRAY: So moved.
15	CHAIRWOMAN SAVAGE: Thank you, Dr. Murray.
16	A second.
17	MEMBER GRUNDY: I second.
18	CHAIRWOMAN SAVAGE: Thank you, Stacy Grundy.
19	George, would you please present our State
20	Board staff report?
21	MR. ROATE: Thank you, Madam Chair.
22	The applicant, UroPartners, LLC, is proposing
23	to acquire a new linear accelerator for its existing
24	physician offices located at 2634 Patriot Boulevard,



1	Unit J, in Glenview. The anticipated completion
2	date as stated in the application for permit is
3	July 2nd, 2021. Project cost is \$4,980,149.
4	There were negative findings associated
5	with this report in regard Part 1120. There were
6	two, one being financial viability and two being
7	reasonableness of project cost.
8	Thank you, Madam Chair.
9	CHAIRWOMAN SAVAGE: Thank you, George.
10	Paula, would you please swear in our
11	applicants.
12	(Witnesses sworn.)
13	CHAIRWOMAN SAVAGE: And will our applicants
14	please state your names for the court reporter,
15	please.
16	MR. MORADO: Absolutely, members, Chair
17	Savage. I'll go ahead and just start by saying
18	good morning everybody. My name is Juan Morado,
19	Jr. I'm CON counsel for this project. I'd like
20	to thank the Board and their staff for all their
21	assistance through this review process for this
22	application and for the overwhelmingly positive
23	staff report.
24	With me today for today's presentation I



1	have William Andre, director of radiation services
2	for UroPartners; I have Nick Radonjic, general
3	counsel and chief operating officer for
4	UroPartners, and Mark Silberman, my partner from
5	Benesch Law.
6	Members of the Board, this a unique
7	project and we recognize you don't often see
8	applications for the acquisition of major medical
9	equipment. In this case we are here for the
10	acquisition of a linear accelerator to treat
11	cancer patients, and I believe everyone would
12	agree there is an absolute need for these
13	services, and our presentation today is going to
14	focus on why the application is before you and why
15	this machine is needed to continue providing life
16	sustaining services to the community.
17	Nick will provide you with a background on
18	UroPartners, the history of the practice and their
19	impact in the state in terms of patient volume.
20	He's also going to touch on this particular
21	facility, the types of conditions and patients
22	treated, and finally, he will discuss the healthy
23	and robust financial condition of the practice and
24	how and why the practice manages its cash flow.



_	William Will discuss the existing machine
2	and its utilization, the new proposed machine and
3	why that one was chosen, and he's also going to
4	describe to you the build-out required for the
5	machine and finally, will finish up by discussing
6	the phaseout of the existing machine.
7	Mark is going to walk through the unavoidable
8	but limited findings, and we're confident that
9	you're going to find that this project is well
10	designed and will provide the necessary quality
11	care in a way that will meaningfully impact the
12	lives of the patients and benefit the communities
13	that we currently serve without interrupting
14	access.
15	So with that I would say, members of the
16	Board, that this is a strategic decision by the
17	practice to stay ahead of the curve and to ensure
18	that our patients are able to consistently be
19	provided with services that are life sustaining.
20	And with that I'm going to hand it off to
21	Nick.
22	MR. RADONJIC: Thank you, Juan, for the
23	introduction.
24	Ladies and gentlemen of the Board, thank



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1 you for your time and attention to this very 2 important matter. My name is Nick Radonjic, and I am the chief operating officer and general counsel 3 4 for UroPartners. UroPartners was formed in 2005 to 5 6 provide the greatest urological care to its patients in the state of Illinois. The practice 7 8 consists of 60 urologists, five radiation 9 oncologists, as well as four pathologists, and we 10 serve 220,000 urological patients annually in 11 addition to 3300 surgical candidates at our 12 ambulatory surgery center. The types of patients and the conditions 13 that we treat include bladder cancer, testicular 14 15 cancer, kidney cancer, prostate cancer, men's 16 health, Peyronie's disease, as well as erectile 17 dysfunction. 18 The Prostate Center at the Glen was formed in February of 2009 to serve its patients via 19 20 radiation primarily prostate cancer. I'd like to discuss the financial condition of the practice. 2.1 22 The members or the physician members of 23 this limited liability company UroPartners, LLC,

received distributions at the end of the year

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1	because we have a covenant with Bank of America,
2	our lender, that all operations and costs
3	associated with these operations need to be met
4	before distributions to the membership or the
5	shareholders takes place. This transaction will
6	be financed with Bank of America with whom we have
7	a very long-standing relationship because it
8	affords us the flexibility of doing so especially
9	while these rates, interest rates remain very low.
10	The finances of the company are doing
11	extremely well. In particular our balance sheet
12	remains strong, the practice is healthy, and the
13	acquisition of this machine will not have any
14	negative impact.
15	Based on this I'd like to hand off to
16	William to discuss the condition of the current
17	machine and the need for a new one. Thank you.
18	MR. ANDRE: Thank you, Nick. Thank you,
19	member of the Board, for hearing us this morning.
20	Our current machine is a Varian IX. It's
21	11 years old now. We've worked it very hard. We
22	do try very hard to take good care of it.
23	However, just like anything else mechanical and
24	electronic, things wear out and it is nearing the



end of its expected life. Somewhere in the 10- to

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2 13-year range is when these machines get replaced, and we have noticed a problem with this machine. 3 4 We've seen more down time having to have service 5 people come out and fix it. We cannot fix it 6 ourselves; we do have to use the manufacturer's 7 service engineers to fix things and get the parts 8 that are needed. However, that negatively does 9 impact our patient care. 10 Radiation treatments are designed to be provided Monday through Friday. Interruptions to 11 12 that treatment have a negative impact on outcomes 13 for our patients. As such, we are trying to get 14 ahead of the curve here, as Juan mentioned, and 15 replace this machine before we end up with a major 16 failure that could put us down for a couple of weeks. 17

We have done some research and looked in this issue, and we have decided on a Varian TrueBeam as our next machine. This machine offers us some advantages over our existing technology. It does have a cone-beam CT on it. It also has the ability to do stereotactic radiosurgery. Some of our patients unfortunately do have metastatic prostate cancer and benefit from having their



lymph nodes treated. We are not currently able to do that. We would like to do that for our patients for continuity of care, but currently our machine is unable to do that, and we do send our patients elsewhere for that care then.

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The cone-beam CT lets us look at the patient every day and make sure things are lining up, and again, is something that didn't really exist hardly when we purchased our original machine.

We also are getting in addition to the TrueBeam machine a 6 Degrees of Freedom couch. This allows us to tilt the bed the patient lays on to match the angle of the prostate. The prostate does sit between the bladder and rectum, and as such the relative fills of those organs can change the orientation of the gland, and this couch will enable us to provide more accurate and precise treatments and reduce side-effects to our patients.

Now, putting in a machine like this is a very complicated process. These machines do use very high-energy photons for treatment similar to an X-ray but about 1,000 times stronger. As such, to protect both staff and the public who walk past



1	our building, we are required by state law to
2	provide adequate shielding from the radiation.
3	Typically we need between 4 and 6 feet of concrete
4	that needs to be poured in addition to a very
5	substantial base put underneath the machine to
6	support all that weight. You can imagine that
7	much concrete going into a building is expensive,
8	and we have a lot of engineering things to get
9	accomplished that all add to the cost.
10	And with that oh, one other thing I'd
11	like to address is we are planning with the age of
12	the machine to phase it out, our existing machine,
13	and transfer care to our new machine as it will be
14	more reliable. We can treat
15	MR. SILBERMAN: Did we lose William?
16	MS. AVERY: We lost him.
17	MR. SILBERMAN: Juan, you'll send him a
18	text? And in the meantime, what I will tell you
19	is William was going to point out that there are a
20	variety of conditions that can be treated with
21	this machine. The primary at this facility is
22	with regards to prostate cancer, but there are, as
23	you see on the slide here a variety of other
24	treatments that can be provided and are provided



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1 at other facilities, and at the end of the day 2 this is a fundamental example of being able to increase access to care and to broaden the access 3 to care being provided by an exceptional group, 4 5 and that is one of the reasons that this project 6 is being undertaken. 7 Juan, if you want to advance to the next 8 slide. 9 What I wanted to do, members of the Board, 10 is I really wanted to address three specific points with regard to the negative findings that 11 12 were contained in the State Board staff report. With regards to the financial ratio, there 13 14 was a negative finding because UroPartners found 15 itself -- on the historical days cash on hand it 16 found itself slightly below the Board standard, 17 and with regards to the current ratio they found themselves for 2019 2/100th's of a percent below 18 19 the Board's standard. We don't challenge the 20 findings of the staff; those were the correct 2.1 findings, but we want to assure you that the board 22 does have the financial wherewithal, the ability, 23 and the desire to provide this care and to 24 complete this project.

When you're considering that financial criteria, we'd ask you to realize that, as Nick pointed out, the issues of days cash on hand was simply a result of the distributions that are paid out to the physician owners, but during the course of the year based on their covenants and their way of operating the funds are there for the operation of the project, for the operation of the practice, and for the ability to ensure providing care.

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The other thing to please consider is this. When you look at the forward looking ratios, all of the ratios with regards to how the financials will play out, all of them were in conformance with this Board's standards.

Then as a final matter, there was reference to the fact and Board staff can verify that since the presentment of the State Board staff report we have provided the audited financials to be able to provide the backup documentation for all of the financial representations that were made in the application.

We do not believe and we hope that you will conclude that the very limited findings would provide any basis for concern to inhibit the



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1 approval of the project, especially when you 2 consider we met all of the need criteria and all 3 of the other financial criteria but for those two. The other issue with regards to the 4 5 financial criteria related to the project cost. 6 And with regards -- actually, if you can go back 7 for one second, Juan. 8 With regards to the costs, there were 9 two areas, modernization, which are our 10 construction costs, and the equipment costs. as much as I would like to provide you a great 11 12 explanation as to why that is the case, the State Board staff provided the best explanation that 13 could be provided, and it's contained in your own 14 15 staff report. In the staff report it specifically points 16 17 out that the cost overages for the modernization 18

out that the cost overages for the modernization and movable equipment are inherently high due to the type of project when you consider its limited size and the vault construction and then the cost of the linear accelerator itself. When you look at the picture on the right, the vault requires a significant amount of concrete fabrication and the employee protective media, and the linear accelerator

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has a cost premium based on the advanced technology. 2 That's the reason for the negative finding. 3 And, again, we don't challenge the standards. 4 The acquisition of a linear accelerator is not a 5 common enough project to justify its own standards, 6 but at the same time they don't fit well within 7 the standards that are utilized for these types of 8 projects. There's no way that we could conform --9 you can't build the necessary vault for \$260 per 10 square foot, and the linear accelerator itself 11 exceeds the acquisition of equipment standards by 12 three times. 13 But, members of the Board, this is the very reason that you're given the authority to 14 15 approve projects when they don't comply with each 16 and every criteria. And as I mentioned earlier, 17 we don't want you to overlook that this project has met all of the other criteria of this Board. 18 19 The only ones it hasn't met are those that it just 20 simply couldn't comply with based on the nature of 2.1 the project. 22 One other thing with regards to access of 23 care and the importance of the care that's being 24 provided. IDPH statistics show that prostate



1	cancer is the number one cause of cancer in
2	Illinois, and they talk about having 97 percent of
3	men diagnosed with prostate cancer have a good
4	prognosis.
5	UroPartners is very proud to be a significant
6	part of these statistics because approximately
7	1 out of every 5 diagnoses in the state of
8	Illinois are patients of and being treated by
9	UroPartners, and we'd like to continue that.
10	As a final matter, we'd just ask that when
11	you consider this project realize there has been
12	absolutely no opposition to this project. As Juan
13	mentioned, this is a strategic decision to provide
14	ensured access to care as one machine is phased
15	out and another machine is phased in. We think
16	it's fundamentally necessary to not only maintain
17	but increase the access to healthcare, and we hope
18	you will feel comfortable utilizing your authority
19	to approve this project.
20	So with that we are happy to answer any
21	questions that the Board or staff might have
22	regarding our project.
23	CHAIRWOMAN SAVAGE: Okay. Do we have any
24	questions for the applicants?



1	MEMBER KAATZ: I do, Madam Chairman.
2	CHAIRWOMAN SAVAGE: Go ahead, Gary.
3	MEMBER KAATZ: My name is Gary Kaatz, a
4	member of the Board. Just a couple light
5	questions.
6	I think in your excuse me my assessment
7	of the project is really you're replacing a very
8	old, antiquated piece of technology with something
9	that is pretty much state-of-the-art. Is that
10	correct?
11	MR. MORADO: That's correct.
12	MEMBER KAATZ: And the real benefit to the
13	patients of the Varian is that it will destroy
14	less healthy tissue. Do I have that right?
15	MR. ANDRE: Yeah, it should be a much more
16	precise machine. It's been proven to do that in
17	studies, and as such we can reduce side-effects
18	especially to the bladder and rectum.
19	MEMBER KAATZ: UroPartners, is that the
20	name of your group? I'm sorry if I got that
21	wrong.
22	MR. ANDRE: That's right.
23	MEMBER KAATZ: That's an impressive group,
24	50-plus urologists. Will you also provide the



1	physicist and the dosimetrist for this technology?
2	MS. AVERY: Hi, this is Courtney. When
3	you're speaking, please identify yourself for the
4	court reporter.
5	MEMBER KAATZ: I'm Gary Kaatz. I'm still
6	asking my questions.
7	MS. AVERY: I'm sorry, Gary, the person
8	that's responding to you.
9	MR. ANDRE: This is William Andre.
10	UroPartners currently does provide the physics and
11	dosimetry services for the current patients and
12	will continue to do so with the new machine. They
13	will undergo additional training that utilizes the
14	new technology, as well, and that has been included
15	in our purchase of the equipment, the training.
16	MEMBER KAATZ: Smart, smart. I think you
17	know how complicated this is going to be in terms
18	of building this vault, and I was surprised that
19	even though the standard is 2400 square feet,
20	you're really thinking that 1350 is going to be
21	adequate for the project.
22	MR. ANDRE: This is William again. We do.
23	We have brought in Sam Stole & Company. They have
24	extensive experience in putting in linear



1	accelerators in various places throughout the
2	country. They have done measurements and
3	preliminary drawings to help us make sure that
4	this will fit within the space that we have.
5	Fortunately for us, the TrueBean footprint
6	is slightly smaller than our existing, so we are
7	able to fit it into our existing space.
8	MEMBER KAATZ: Oh, okay. That explains it.
9	And then with your group of urologists, do
10	you have several of those individuals who are,
11	let's say adequately trained on providing surgery
12	on the da Vinci robot so that this really
13	continues to be just one arm of your total
14	portfolio of services offered for patients with
15	prostate cancer?
16	MR. ANDRE: This is William. We have a
17	variety of physicians. In fact, our physicians do
18	more robotic surgeries than we do cancer treatments
19	with radiation. We also do use watchful waiting
20	where appropriate treatment for patients, as well
21	as combination therapy, external beam radiation
22	combined with LDR, low-dose radiation brachytherapy
23	for our patients. We customize all our treatments
24	to the patients' needs based on patient and their



1	actual cancer.
2	MEMBER KAATZ: Last question. It's unfair;
3	if you are uncomfortable answering it, I understand
4	that's fair game. What makes you more nervous
5	about advancing this project if approved?
6	MR. ANDRE: This is William again. I'm
7	excited about the project. I'm looking forward to
8	about learning how to use this technology to its
9	fullest, and I am confident in my discussions with
10	the vendor about the capabilities of the machine,
11	with the construction company Sam Stole that we
12	may be using. We haven't decided yet for sure on
13	that, but we are in the process of getting drawings
14	done to make sure this project can go forward.
15	Working with radiation is always a risk.
16	We constantly monitor both our staff and patients
17	for exposure and doing everything in the right way
18	here to make sure this project is safe and
19	benefits our patients.
20	MR. RADONJIC: I'd like to add, as well
21	this is Nick Radonjic replying, as well. I'd like
22	to share William's excitement, as well. Because
23	we've spoken to William and a radiation oncologist
24	who shared the enthusiasm with the new technology



1	and the new machine, and we strongly believe that
2	this will better and further patient care with its
3	utilization.
4	MEMBER KAATZ: I thank you for the answers
5	to your questions. Well thought out. Thank you.
6	CHAIRWOMAN SAVAGE: Do we have any other
7	questions from the Board members or the State
8	Board?
9	(No response.)
10	CHAIRWOMAN SAVAGE: State Board staff, any
11	questions?
12	I'm sorry; whoever is speaking we can
13	barely hear you. It could be background noise.
14	Anybody else want to say anything?
15	(No response.)
16	CHAIRWOMAN SAVAGE: Okay. I do not hear
17	any further questions. So, George, would you
18	please call our role?
19	MR. ROATE: Thank you, Madam Chair.
20	Motion made by Dr. Murray, seconded by
21	Ms. Grundy.
22	Dr. Murray.
23	MEMBER MURRAY: I vote yes considering the
24	staff report and most importantly the testimony.



1	MR. ROATE: Thank you.
2	Dr. Martell.
3	MEMBER MARTELL: Yes, based on the staff
4	report and the testimony and additional information
5	provided today.
6	MR. ROATE: Thank you.
7	Mr. Kaatz.
8	MEMBER KAATZ: I vote yes based on the
9	Board staff report, but I'm really impressed with
10	the presentation, the testimony, the answers to
11	the questions, and I really enjoy hearing the
12	enthusiasm behind this project. So yes, I vote yes.
13	MR. ROATE: Thank you.
14	Ms. Grundy.
15	MEMBER GRUNDY: I vote yes based on the
16	testimony and the staff report.
17	MR. ROATE: Thank you.
18	Chairwoman Savage.
19	CHAIRWOMAN SAVAGE: I vote yes based on
20	the State Board staff report and the additional
21	testimony
22	MR. ROATE: Thank you. That's 5 votes in
23	the affirmative.
24	

1	CHAIRWOMAN SAVAGE: Now, for other business
2	I will call on Courtney Avery.
3	MS. AVERY: You all received a financial
4	report. I would ask that you look over the
5	report, and any questions you have, if you can get
6	those questions to me, and I can get those to IDPH.
7	And the second item, Dr. Grundy, I think
8	you have the correct 2021 meeting dates. I ask
9	that you look over those one more time so that I
10	can get the meeting locations and sign off on the
11	contracts to make sure we don't have any conflicts
12	for the 2021 meeting dates. If there are any
13	conflicts, please mail me.
14	MEMBER MURRAY: I have a question about
15	the meeting location. And I don't know what
16	again, I'll be shocked if we're able to meet in
17	person, so I'm not quite sure we seem to be
18	having problems with technology out there, so I'm
19	just raising a question of why we're pretending
20	we're going to the golf club.
21	MS. AVERY: Well, it's not the golf club,
22	it's us. But I did talk to the Chair, we had a
23	very successful experience with an outside company
24	who set up the technology for the public hearing

1	for Mercy Hospital, so I'm going to meet with them
2	next week to get some projected costs in order to
3	make sure that we don't have the problems that we
4	experienced today. And those were at my hand.
5	MEMBER MURRAY: Okay.
6	MS. AVERY: There will be an option for
7	the December meeting to appear in person but, of
8	course, adhering to whatever executive order is in
9	place for in-person meetings, but there would still
10	be an option for the virtual meeting attendance.
11	So, again, I apologize for all the
12	technical difficulties we had today.
13	CHAIRWOMAN SAVAGE: Does anybody have any
14	questions about anything?
15	MEMBER KAATZ: Madam Chairman, it's Gary.
16	I think if we can get back to the face-to-face, I
17	think that things would be better. I find it
18	difficult with the technology. I think it's a
19	little more difficult to assess the projects. I
20	would just prefer in person.
21	MEMBER MARTELL: I have found that the
22	electronic and I do most of my board meetings
23	remotely. If there's a presentation like we saw
24	today in a PowerPoint format, that is one of the



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1 more effective. I think we really need to train 2 individuals -- and this is going to be much more 3 common to do more electronic. I'm going to be honest 4 with you, I don't see pandemic numbers decreasing 5 even with vaccination efforts well underway. 6 think we should encourage our presenters to do 7 like today, I mean, just supplement with their 8 presentation in a PowerPoint format. 9 I'm not sure -- we seem to have more problems 10 than usual in this, but I'm hoping that the company that did the same for the Mercy Health -- you know, 11 12 that public hearing was very well supported, and it was something that those of us could participate 13 in that would allow some of our individuals who 14 15 can't make it to board meetings to be able to 16 listen into our decision making and deliberations. 17 They were really, really good. MS. AVERY: 18 CHAIRWOMAN SAVAGE: I agree, Dr. Martell. I don't see at least for a year or more for us to 19 20 be probably having this pandemic get any better or 2.1 enough better that we could all meet in a big room 22 with everybody coming like we used to. But we'll 23 see what happens for our December meeting, but 24 every anticipation is that we're going to try to



1	meet in person given the cases that we're going to
2	have if at all possible.
3	MEMBER GRUNDY: I agree.
4	CHAIRWOMAN SAVAGE: Thank you. Any other
5	questions or issues?
6	Yes, Sandy.
7	MEMBER MARTELL: Is there a way that we
8	can send our flash drives back to if someone
9	can send off an email. For those of us who are
10	State, email seems to be the biggest technology
11	challenge, if you could send an email where I can
12	send back the flash drives, George, because I now
13	have three of them in my possession, and I really
14	don't need them.
15	CHAIRWOMAN SAVAGE: Yes, George, please
16	tell us how to send them back.
17	MR. ROATE: I will send the address once
18	we adjourn from the meeting. Okay?
19	CHAIRWOMAN SAVAGE: Oh, bless you.
20	Thank you.
21	MEMBER MURRAY: Don't forget, George, many
22	of us have no access to the State email, so use a
23	real email that works.
24	I know this is some internal matter with



1	the State, but let me say that even so let me
2	just express this frustration for the whole Board.
3	It would be nice to be able to participate fully
4	in this. It's really difficult when this is a
5	fourth email for many this is a unique email to
6	this particular Board, that's the first problem.
7	And it appears not to work aside from the problems
8	with changing the password every 30 days.
9	So I think there's a confusion between
10	being a State employee sitting at a State desk
11	where this may not be as onerous, but the way we
12	do this now, I mean, this is not an email I ever
13	routinely look at unless we're getting close to a
14	meeting, and even then like this time it didn't
15	work. I mean, I got in but it was not I didn't
16	have the authority to look at emails is what it said.
17	MS. AVERY: Dr. Murray, since the last
18	administration and I don't know where it came
19	from, but our Board, as you mentioned, do have the
20	state-issued emails. So my calls all the hours
21	I spent over DoIt yesterday, and I worked with
22	DoIt and Mike Mitchell to come up with some kind
23	of link just to click on for you all to get to
24	your emails a lot easier. I also experience the

1	same thing sitting at my desk and at home, so I'm
2	hoping to have that resolved by next week.
3	MEMBER MURRAY: So, again, I don't know
4	where we are with legal counsel. I'm sure some of
5	this is done with the idea of legal counsel in
6	mind, except the IT people seem to only consider
7	the fact that people are employees. I don't mind
8	having an email, but, again, you have to change
9	the password every 30 days, which I would argue is
10	onerous.
11	MS. AVERY: It is and I agree, and we have
12	to do the same. But when I had the conversation
13	yesterday was to ask the question can we have a
14	link that you would just click on and be able to
15	access your emails quickly, and there's a
16	possibility that that can come through just
17	accessing the website and then clicking on.
18	MEMBER MURRAY: The problem is not trying
19	to get I mean, I know how to get onto
20	Office 365. The problem is
21	MS. AVERY: No, that's not so you would
22	not have to change your email addresses I mean
23	your password. Hopefully it would just be a link.
24	MEMBER MURRAY: That would help. Every



1	six months or every year, but I just point out to
2	me that that's a problem, and I can speculate
3	trying to solve a problem that probably doesn't
4	exist and doesn't get resolved anyway.
5	MEMBER GRUNDY: Courtney, I think there's
6	a change. So when I go to my email now you have
7	to identify your agency, and all of them say
8	employees.
9	MS. AVERY: There's one that says partner,
10	but I'll call you and talk to you about it.
11	MEMBER GRUNDY: Okay. I haven't seen it.
12	Every time that I try and log in partner is not
13	available.
14	MS. AVERY: Okay. We'll find out about it.
15	MEMBER GRUNDY: Okay.
16	MEMBER MURRAY: Then I have another
17	question just not to get the answer today, but
18	I keep bringing it up. We talked about this
19	before, and, you know, we just finished our
20	budget.
21	We have out-of-date standards and we are
22	I keep asking about a review of those, and also
23	even more importantly an issue of planning. So
24	originally, this Board was supposed to deal with

1	planning. I can't remember the last time any of
2	our budget was spent on that.
3	I would argue that the closure of Mercy,
4	for example, was not a surprise, and I expect to
5	see more hospitals close around the state because
6	of COVID over the next three to five years, and we
7	have other planning challenges even ignoring COVID.
8	So, again, I think it would be I would
9	like us to have a meeting where we actually
10	where the agenda was to talk about that and what
11	to do what we can do about planning issues.
12	MS. AVERY: Dr. Murray, at one time there
13	was a Center for Comprehensive Planning that was
14	put in under IDPH, and that was an unfunded mandate,
15	and I think it was one of the recommendations that
16	came from the task force.
17	So we are internally looking at it and
18	trying to figure out how to do exactly what you're
19	saying and to come up with that, but one of the
20	big issues was that when that task force looked at
21	it that there was no incentive for Mercy to stay
22	open. There was no State funding for it.
23	So even though we have our planning areas
24	and we know where there's a lack of service

1	accessibility, we could not say, "Hey, System X,
2	Y, and Z, we need you to put a center here; we
3	need you to do this." But the Center for
4	Comprehensive Health Planning, their purpose was
5	to come together and have a state have a plan
6	for the entire state.
7	So we are discussing it internally and
8	trying to figure out what's the best way to look
9	at that besides our inventory which dictates our
10	planning.
11	MEMBER MURRAY: Again, I don't want to be
12	confused. I wasn't really speaking about Mercy.
13	MS. AVERY: I just used Mercy as an
14	example, but looking at the entire state.
15	MEMBER MARTELL: I think that that's going
16	to be critically important as we move forward
17	because as we have we're starting to see the
18	pinch points for those of us who are in the
19	trenches right now where hospitals have been
20	licensed for beds but not staffed for beds.
21	So it's very hard from a planning I
22	think that's the other part that we have to be
23	cognizant of, especially, you know, as we open up
24	more, for instance, I'm going to say ASCs or approve



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those through the process is that one of the areas we're kind of finding now is we might be able to provide care -- and I'm going to give a very practical example -- for COVID providing infusion therapy for the remdesivir and the dexamethasone, not inpatient for those who are not -- with monitoring after their initial start.

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So the problem is and the challenge that we have is that we're not really -- it's really a coordinated planning system. So to echo Linda's point is I don't know where we go with that because when I look at these as one-offs each one in its entirety and we look at capacity in different areas, it's very challenging, as really the landscape has changed from inpatient to outpatient and independently held. You know, even like when we talked today a little bit about, you know, the interesting machine. And, again, a linear accelerator is so far from public health, trust me, that it was very interesting to learn about it, but, again, when they said it could be used for other treatments like breast cancer, things like that, how is that being used in the off hours. Right? That's such an expensive --



1	MEMBER MURRAY: I want to be clear. I
2	would like this Board to discuss this. It's not
3	that I don't have faith in the internal discussions
4	of IDPH. Theoretically they're busy with some
5	other things; at least hopefully they are.
6	So I want to be clear. We don't have to
7	replicate what used to be that didn't get funded.
8	Planning can go on and there's something to be
9	said for a plan that says we should be spending
10	resources here or there even though we don't have
11	the authority to actually spend resources.
12	Ideally it would be great if we had authority but
13	we don't. But I do think somebody, groups of
14	people and this would not be the only
15	organization that would do that thoughtfully
16	thinking about our medical system is critical.
17	It's going to be under strain, and I just can't
18	accept the notion that we wouldn't spend some
19	resources looking at this and discussing it. If
20	the only thing we do is tell the politicians you
21	need to put some money into planning, I mean, who
22	knows what we'll say if we have a chance to
23	discuss it.
24	What I'm asking for is a mechanism to be



_	crear on the agenda a time to tark about this.
2	And let me also suggest that when we schedule such
3	a time on the agenda we could bring in from around
4	the state various professionals mostly in academia
5	who do this kind of stuff for a living and who are
6	already involved in these planning activities. So
7	certainly, we could be informed by their testimony
8	and their thoughts about ways to approach this.
9	I'm not sure that requires a motion. I'm
10	asking really the Chair to schedule some time on
11	one of our agendas with enough advance notice
12	MS. AVERY: Dr. Martell, I'm sorry, I was
13	muted and you didn't hear everything I said.
14	MEMBER MURRAY: I didn't hear anything
15	you said.
16	MS. AVERY: But, again, I totally agree
17	with everything you're saying. And to try to
18	recap the brilliance I just had, the Center for
19	Comprehensive Health Planning, exactly what you
20	described, that's what was supposed to have
21	occurred. Again, it was under the Department of
22	Public Health, but it was going to be funded, they
23	thought through the HFSRB, but we couldn't do that
24	because the law restricted it, and it was an



Τ	uniunded mandate.
2	So what I'm suggesting that we do is to go
3	ahead, finish those discussions internally, do
4	some kind of white paper or suggestions of who
5	should be involved, bring them to the table,
6	probably would look like one of the Senate
7	committees or something because we do have to make
8	sure that it is funded, and we will continue to
9	have that discussion and go forth, and it probably
10	wouldn't be attached to our regular meeting
11	agenda; we'd probably do something separate.
12	So we'll get started on that and hopefully
13	come up with something.
14	MEMBER MURRAY: I'm thinking that would
15	still have to be a public meeting. I don't care
16	if it's an additional meeting.
17	MS. AVERY: It would be a public meeting.
18	We'll just figure out who those panelists should
19	be that you're recommending. And we do have a
20	footprint for it because we had the Center for
21	Comprehensive Health Planning in the law, so we
22	would just have to go back and look at that.
23	MEMBER MURRAY: All right.
24	MS. AVERY: Thank you for your input.



1	CHAIRWOMAN SAVAGE: Mr. Kaatz, did you
2	have something you wanted to say?
3	MEMBER KAATZ: Madam Chairman, yes, I had
4	two questions, but I'd like to follow up, as the
5	Board member who is on the other side of the table
6	on the issues for about 40 years, I can tell you
7	that in addition to Courtney and Mike George, I
8	don't think you were around back then but it
9	was also added that David Carvallo and there was
10	an attorney from the Board. And I can remember,
11	Dr. Murray, some of the points that you're
12	bringing up, they would come to the table and they
13	would be pretty prepared on, and it was really
14	tough to kind of get something by them. They were
15	prepared on issues of incidence and prevalence,
16	loss of population dynamics, et cetera, et cetera.
17	As a relatively new member of the Board, I
18	look at the current rules, and the rules are so
19	outdated it's ridiculous. So I think the first
20	thing that maybe all of us look at when a project
21	is presented is the staff report, do Mike and
22	George through Avery do they recommend this or
23	do they not, and then we kind of go into the meat
24	of the project.



1	But I think number one, the standards, or
2	the criteria, or whatever we call them are way,
3	way outdated. And number two, as I look at the
4	history of this, this goes back to Public
5	Law 93641 if I'm not mistaken, Courtney, Mike.
6	Wasn't it a reason for us to exist to be able to
7	demonstrate the cost savings?
8	MS. AVERY: Exactly. Not so much the
9	planning part of it but the cost savings.
10	MEMBER KAATZ: Yeah, and I get a kick out
11	of the fact that I think the last research that
12	I've looked at states without certificate of need
13	legislation were cheaper than states with
14	certificate of need legislation, and I would just
15	applaud any effort to go back to that as a reason
16	why we exist. We don't seem to really spend any
17	time on that. And they present the capital costs
18	don't get me wrong, they present the cookbook, but
19	I think in terms of the cost I think that we need
20	to get back and say what is this group doing to at
21	least manage the growth of expense or perhaps
22	decrease it, as other towns have done, not a lot
23	but others have done.
24	So, Dr. Murray, I would add to what you



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1 said, but I would go back to that issue, what are 2 we doing as far as our existence goes. 3 MS. AVERY: That goes back to a very 4 important component, the unnecessary duplication 5 of services as laid out in our statute. 6 would have to respectfully disagree. We keep on 7 top of the rules, the staff do, on a regular 8 basis, and there are some things that we have to 9 follow like RSMeans where we get our calculations 10 from, the need calculation, which is self-reported 11 data from those facilities. The only challenge 12 that we really have is when a long-term care facility downsizes their bed numbers but doesn't 13 14 tell us. We don't have the resources to go out 15 and count beds and, you know, figure all of that 16 out with the inventory --17 MEMBER KAATZ: Sure. 18 MS. AVERY: -- but we rely on the facilities to give us that information, and when it doesn't 19 20 show a need, we don't show a need. George uses 2.1 the latest -- we pay for that service, which is 22 When an applicant disagrees with something RSMeans. 23 that is calculated, we look at it, we discuss it, 24 and we present it to you not as a recommendation



but as information.
So if we wanted to kind of redesign and
look at how this Board should operate, then we
should probably do that with a task force that
changes it. Because if you recall, the name
planning used to be in the title of this Board,
but planning was not one of the functions of the
Board by law, so that's why that was removed and
the Center for Comprehensive Health Planning was
created because that's a whole different service.
But, again, it doesn't say we can't look
at it. It doesn't say that we can't do what
Dr. Murray has suggested and ask for some kind of
platform and collaboration with other State
agencies and health systems around the state to
look at those issues that Dr. Murray brought up.
MEMBER KAATZ: Would you agree, though,
that our committee does (inaudible).
MS. AVERY: And that's what we do.
MEMBER KAATZ: You're thinking that
(inaudible).
MS. AVERY: On a finding, no recommendation.
MEMBER KAATZ: Findings. I believe this
Board I would have loved to have had the



1	accelerator group, UroPartners, what the price of
2	one of their treatments is compared to one of
3	their competitors at one of the hospitals.
4	MS. AVERY: (Inaudible) you sent to us
5	beforehand we sent directly to the applicant, and
6	we asked those questions, and they get back to us
7	with an answer. And if it comes up, I'm pretty
8	sure the applicant would have no gripe about any
9	of that.
10	MEMBER KAATZ: I think this Varian therapy
11	and I defer to the physicians on the Board as
12	as it becomes as that technology becomes more
13	and more precise and you're not destroying healthy
14	tissue, you have less patients coming back with
15	complications of burns and other related things
16	that really, really escalate the cost of treatment
17	of linear accelerator therapy. And I would love
18	to just okay. So you're saying I have fair
19	game to
20	MS. AVERY: Yes, you do.
21	MEMBER KAATZ: ask your cost base, what
22	are your readmission rates perhaps?
23	MS. AVERY: Yes, and they should be
24	prepared to answer that.



1	MEMBER KAATZ: Good, good.
2	And, Madam Chairman, I do have two questions
3	if I may proceed.
4	MS. AVERY: Sure.
5	MEMBER KAATZ: The first one, going to
6	Courtney's report, I remember in the June meeting,
7	which was my first meeting, there was a little
8	consternation about the budget, what was in the
9	budget, staff raises, the fact that we have a
10	position that's not filled. And if I'm out of
11	order on this as a new member of the Board, tell
12	me to back off, but are those still burning
13	issues, or are those issues that we have come to
14	resolution on?
15	MS. AVERY: I'll give you an update. We
16	have had a resolution. I think at the last
17	meeting you all went into executive session, and
18	if you don't have those minutes, we'll get them to
19	you. They were was it the last meeting? Yeah,
20	it was the September meeting. So I'll get that
21	recording to you well, Debi would have to get
22	it because I deleted it and forwarded it on to
23	her, but we'll get that to you.
24	We just have a little bit of a snag with



1	the hiring of the general counsel, and I hope to
2	have that resolved this week. I misunderstood.
3	The referral for the hire came from the governor's
4	office, so I thought that the governor's office
5	had vetted this person by checking references.
6	Apparently, they thought I did but I did not; I
7	was not instructed.
8	And now that's resolved, so today and
9	tomorrow I'll be following up on references and
10	reporting back to the governor's office. In the
11	past their staff has taken the lead from posting
12	the position, collecting résumés, interviewing
13	we interview as a team and not making an offer
14	but saying to IDPH, "This is the person we want to
15	hire, this the salary that we're hiring this
16	person at," and they take over and formalize
17	everything. That in some kind of way changed, and
18	I wasn't alerted to that.
19	So I think that the situation will be
20	resolved, and we should have our candidate on
21	board by the next meeting.
22	MEMBER KAATZ: Good.
23	Last question. I have a corollary to
24	Dr. Murray's question maybe from a different



1	perspective. When I started in this business, I
2	started at Rush Medical Center in the '70s. I
3	know it's hard for anybody to believe that I'm
4	that old you're supposed to be respectful. I
5	remember and I'll use the current day's
6	request. I remember when Michael Rees was
7	operating 100 beds, Mercy had 150 or thereabouts
8	and they were busy. And I'm sure the population
9	on the south side is greater today than it was in
10	the '70s, and I'm kind of appalled at the drift
11	into for-profit medicine that is a replacement for
12	what used to be not-for-profit medicine.
13	I don't know if it's good or bad or right
14	or wrong, but I'm really I'm really as a Board
15	member I sit back and see these for-profits moving
16	in, and I don't know if that's I don't know the
17	effect that it's had, and I think it probably goes
18	back to
19	MEMBER MURRAY: Well, one thing, let me
20	just tell you that the population numbers have
21	decreased especially in that part of the city
22	since 1970, so don't that's why we need a
23	planning function, so we can easily keep up with
24	this stuff. Not only has the population decreased



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but the demographics of who lives there has 1 2 changed, also. 3 But in any case, I agree with the basic 4 point you're making, and we need to find a way to 5 be able to discuss that. So I look forward to 6 being told when this is going to be, when we're 7 going to have a special meeting on it or whatever. 8 CHAIRWOMAN SAVAGE: Not in November but in 9 the new year hopefully. MS. AVERY: We'll get those dates -- we'll 10 get those who we suggest to be at the table, we'll 11 12 circulate that to Board members and we'll get 13 it done. I want to go back to something that you 14 15 mentioned, Gary, about Dave Carvallo being at the 16 David was an ex officio member to the 17 Board, similar to -- well, just like Dan and 18 Dulce. And I agree David had a lot to contribute. 19 Some I agreed with, some I did not. 20 So when I -- by law the directors of those 2.1 three agencies are to appoint an individual as the 22 ex officio. And over the past we've had really good ex officios, and you'll notice Dan and Dulce 23 24 always contribute and have something to say about



different applications in a field that they know of that has to do with long-term care, that has to do with mental health. Whatever it is they give us great feedback on that.

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IDPH usually appoints the assistant director or an equivalent. So I don't think that the David Carvallo position as it looks today is the right person to have at the table, but what I shared with them is please send us someone that can talk about programming, that can talk about statistics. We don't just want somebody to come and have a seat holder.

Unfortunately, we lost our last two ex officios from IDPH, and we now have the assistant director who I think will be fantastic because she has a background in local health and will probably be, if not better, just as good as David Carvallo.

So once we get her up and running and up to speed -- today there wasn't anything on the agenda that I thought any one of them could contribute to, but I think you'll be pleased, and we'll get that kind of support and information again. I think she's a Ph.D. I'm not sure but she will be great.



1	MEMBER KAATZ: Thanks for the update.
2	MS. AVERY: And she has been through the
3	orientation and everything, and she may be on the
4	phone.
5	MEMBER KAATZ: That's all I have, Madam
6	Chairman.
7	MEMBER MURRAY: So, Madam Chairman, I
8	don't know if it's okay to move to adjourn if we
9	have no other new business. I can't hear you.
10	CHAIRWOMAN SAVAGE: That would be fine for
11	you to motion to adjourn by Dr. Murray. And may I
12	have a second?
13	MEMBER MARTELL: Yes, I second it.
14	MS. AVERY: Thanks everyone.
15	CHAIRWOMAN SAVAGE: All right. You guys
16	have a great week, and be safe and have a lovely
17	Thanksgiving, and we will talk to you soon.
18	MEMBER GRUNDY: Courtney asked me to look
19	over the tentative dates. They're fine.
20	CHAIRWOMAN SAVAGE: Okay. Thank you.
21	(Off the record at 11:40 a.m. CST)
22	
23	
24	



1	CERTIFICATE OF SHORTHAND REPORTER
2	
3	I, Paula M. Quetsch, Certified Shorthand
4	Reporter No. 084-003733, CSR, RPR, and a Notary
5	Public in and for the County of Kane, State of
6	Illinois, the officer before whom the foregoing
7	proceedings were taken, do certify that the foregoing
8	transcript is a true and correct record of the
9	proceedings, that said proceedings were taken by
10	me stenographically and thereafter reduced to
11	typewriting under my supervision, and that I am
12	neither counsel for, related to, nor employed by
13	any of the parties to this case and have no
14	interest, financial or otherwise, in its outcome.
15	
16	IN WITNESS WHEREOF, I have hereunto set my
17	hand and affixed my notarial seal this 14th day of
18	November, 2020.
19	
20	My commission expires: October 16, 2021
21	Paule Quetel
22	faile Quital
23	Notary Public in and for the
24	State of Illinois



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