

**REPORT OF PROCEEDINGS - 8-14-2013
OPEN SESSION**

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1 S62950-1

2 ILLINOIS DEPARTMENT OF PUBLIC HEALTH
3 HEALTH FACILITIES AND
4 SERVICES REVIEW BOARD

5 REPORT OF PROCEEDINGS had at the hearing
6 of the above-entitled matter, taken at the
7 Bloomington-Normal Marriott Hotel & Conference
8 Center, 201 Broadway Street, Normal, Illinois, on
9 August 14, 2013, at the hour of 9:00 a.m.

10

11 BOARD MEMBERS PRESENT:

12 MS. KATHY OLSON, Chairperson;

13 MR. PHILIP BRADLEY;

14 DR. JAMES BURDEN;

15 SENATOR DEANNA DEMUZIO;

16 JUSTICE ALAN GREIMAN;

17 MR. DAVID PENN;

18 MR. RICHARD SEWELL.

19 ALSO PRESENT:

20 MR. FRANK URSO, General Counsel;

21 MS. ALEXIS KENDRICK, Board Staff;

22 MS. COURTNEY AVERY, Administrator;

23 MR. DAVID CARVALHO, IDPH Ex-Officio;

24 MR. BILL DART, IDPH Staff;

**REPORT OF PROCEEDINGS - 8-14-2013
OPEN SESSION**

2

1 MR. MATT HAMMOUDEH, IDHS Ex-Officio;
2 MR. MIKE JONES, IDHFS Ex-Officio;
3 MR. MICHAEL CONSTANTINO, IDPH Staff;
4 MR. GEORGE ROATE, IDPH Staff;
5 MR. NELSON AGBODO, Health Systems Data Manager;
6 MS. CLAIRE BURMAN, Rules Coordinator; and
7 MS. CATHERINE CLARKE, Board Staff.

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**REPORT OF PROCEEDINGS - 8-14-2013
OPEN SESSION**

3

1 I N D E X

2	CALL TO ORDER	4:3
3	EXECUTIVE SESSION	6:9
4	COMPLIANCE ISSUES/SETTLEMENT AGREEMENTS/FINAL ORDERS	6:19
5	Orland Park Surgery Center, Docket No. 13-03 (Final Order)	7:22
6	Vanguard Health Systems, Weiss Memorial Hospital, and MacNeal Hospital, Docket	8:8
7	Nos. HFPB 07-28 and 07-29 (Final Order)	
8	Michael Reese Hospital, Docket No. HFSRB 09-06 (Memo to Close the File)	9:16
9	No. 11-121, Lisle Center for Pain Management (Referral to Legal Counsel)	11:2
10	Fullerton Kimball Medical & Surgery Center, No. 12-045	11:4
11	APPLICATIONS SUBSEQUENT TO INTENT TO DENY	12:8
12	No. 12-102, DaVita West Side Dialysis,	12:11
13	Chicago	
14	OLD BUSINESS (NONE)	39:18
15	NEW BUSINESS	
16	Financial Report	39:19
17	Office of Auditor General Entrance	39:23
18	Conference	
19	Office Relocation	64:11
20	Graduate Public Service Internship Program	
21	Approval of Inventory of Healthcare	65:5
22	Facilities and Services and Need Determinations	
23	Approval of Public Participation Guidelines	68:13
24		

**REPORT OF PROCEEDINGS - 8-14-2013
OPEN SESSION**

4

1 CHAIRPERSON OLSON: Good morning
2 everybody. It is 9:00 o'clock promptly, so we
3 will get started. I'll call this meeting to
4 order.

5 Can we have a roll call, please?

6 MR. ROATE: Mr. Bradley.

7 MEMBER BRADLEY: Here.

8 MR. ROATE: Dr. Burden.

9 MEMBER BURDEN: Here.

10 MR. ROATE: Senator Demuzio.

11 MEMBER DEMUZIO: Here.

12 MR. ROATE: Justice Greiman.

13 MEMBER GREIMAN: Here.

14 MR. ROATE: Mr. Hayes is absent.

15 Ms. Olson.

16 CHAIRPERSON OLSON: Here.

17 MR. ROATE: Mr. Penn.

18 MEMBER PENN: Here.

19 MR. ROATE: Mr. Sewell.

20 MEMBER SEWELL: Here.

21 MR. ROATE: Seven members present.

22 CHAIRPERSON OLSON: Thank you.

23 I'm told we have one person for public
24 participation. If that person could come

**REPORT OF PROCEEDINGS - 8-14-2013
OPEN SESSION**

5

1 forward.

2 MS. KENDRICK: Edwin Cook?

3 MR. SHEETS: Dr. Cook is going to
4 testify at the table with us.

5 MS. KENDRICK: All right. No
6 public participation.

7 CHAIRPERSON OLSON: Okay. There is
8 no public participation.

9 May I have a motion to go into executive
10 session for applications pending
11 administrative hearing?

12 MEMBER PENN: So move.

13 MEMBER GREIMAN: Second.

14 CHAIRPERSON OLSON: Voice vote,
15 please? All in favor?

16 MR. URSO: Excuse me, Madam Chair.
17 You have to say "pursuant to 2(C)(1), (5), and
18 (11) of the Open Meetings Act."

19 CHAIRPERSON OLSON: Pursuant to --

20 MR. URSO: Pursuant to Section
21 2(C)(1), 2(C)(5), and 2(C)(11) of the Open
22 Meetings Act.

23 CHAIRPERSON OLSON: Pursuant to
24 Section (2)(C)(1), 2(C)(5), and 2(C)(11).

**REPORT OF PROCEEDINGS - 8-14-2013
OPEN SESSION**

6

1 All in favor?

2 (The ayes were thereupon
3 heard.)

4 CHAIRPERSON OLSON: Opposed?

5 We are now in Executive Session at 9:05.
6 We will let you know when we're done. This
7 could be lengthy, so make yourselves
8 comfortable.

9 (Whereupon at 9:05 a.m., the
10 Board adjourned into
11 executive session, after
12 which the following
13 proceedings were had in
14 public session commencing at
15 11:22 a.m.)

16 CHAIRPERSON OLSON: We're back in
17 open session.

18 Compliance Issues, Settlement
19 Agreements, and Final Orders.

20 Frank?

21 MR. URSO: I'm requesting a motion
22 to approve a final order on Orland Park
23 Surgery Center, Docket No. 13-03.

24 CHAIRPERSON OLSON: Can I have a

**REPORT OF PROCEEDINGS - 8-14-2013
OPEN SESSION**

7

1 motion to approve --

2 MEMBER SEWELL: So move.

3 CHAIRPERSON OLSON: Second?

4 MEMBER PENN: Second.

5 CHAIRPERSON OLSON: Is that a roll
6 call or voice? Let's have a roll call vote.

7 MR. ROATE: Yes, ma'am. I'm sorry?

8 CHAIRPERSON OLSON: It was motion
9 made by Richard Sewell, seconded by David
10 Penn.

11 MR. ROATE: Motion made by
12 Mr. Sewell, seconded by Mr. Penn.

13 Mr. Bradley.

14 MEMBER BRADLEY: Yes.

15 MR. ROATE: Dr. Burden.

16 MEMBER BURDEN: Yes.

17 MR. ROATE: Senator Demuzio.

18 MEMBER DEMUZIO: Yes.

19 MR. ROATE: Justice Greiman.

20 MEMBER GREIMAN: Yes.

21 MR. ROATE: Ms. Olson.

22 CHAIRPERSON OLSON: Yes.

23 MR. ROATE: Mr. Penn.

24 MEMBER PENN: Yes.

**REPORT OF PROCEEDINGS - 8-14-2013
OPEN SESSION**

8

1 MR. ROATE: Mr. Sewell.

2 MEMBER SEWELL: Yes.

3 MR. ROATE: That's seven votes in
4 the affirmative.

5 CHAIRPERSON OLSON: Motion passes.
6 Frank?

7 MR. URSO: I'm also requesting
8 approval of a Final Order on Vanguard Health
9 Systems, Weiss Memorial Hospital, and MacNeal
10 Hospital, Docket Nos. HFPB 07-28 and 07-29.

11 CHAIRPERSON OLSON: May I have a
12 motion?

13 MEMBER PENN: So move.

14 MEMBER SEWELL: Second.

15 CHAIRPERSON OLSON: Roll call?

16 MR. ROATE: Motion made by
17 Mr. Penn, seconded by Mr. Sewell.

18 Mr. Bradley.

19 MEMBER BRADLEY: Yes.

20 MR. ROATE: Dr. Burden.

21 MEMBER BURDEN: Yes.

22 MR. ROATE: Senator Demuzio.

23 MEMBER DEMUZIO: Yes.

24 MR. ROATE: Justice Greiman.

**REPORT OF PROCEEDINGS - 8-14-2013
OPEN SESSION**

9

1 MEMBER GREIMAN: Yes.

2 MR. ROATE: Ms. Olson.

3 CHAIRPERSON OLSON: Yes.

4 MR. ROATE: Mr. Penn.

5 MEMBER PENN: Yes.

6 MR. ROATE: Mr. Sewell.

7 MEMBER SEWELL: Yes.

8 MR. ROATE: Seven votes in the
9 affirmative.

10 CHAIRPERSON OLSON: The motion
11 passes.

12 MR. URSO: The final request I have
13 is a motion to approve a memo to close the
14 file based upon the Attorney General's
15 information about a fine being uncollectible
16 for Michael Reese Hospital, which is Docket
17 No. HFSRB 09-06.

18 CHAIRPERSON OLSON: May I have a
19 motion?

20 MEMBER PENN: So move.

21 MEMBER GREIMAN: Second.

22 CHAIRPERSON OLSON: Roll call,
23 please?

24 MR. ROATE: Motion made by

**REPORT OF PROCEEDINGS - 8-14-2013
OPEN SESSION**

10

1 Mr. Penn, seconded by Justice Greiman.

2 Mr. Bradley.

3 MEMBER BRADLEY: Yes.

4 MR. ROATE: Dr. Burden.

5 MEMBER BURDEN: Yes.

6 MR. ROATE: Senator Demuzio.

7 MEMBER DEMUZIO: Yes.

8 MR. ROATE: Justice Greiman.

9 MEMBER GREIMAN: Yes.

10 MR. ROATE: Ms. Olson.

11 CHAIRPERSON OLSON: Yes.

12 MR. ROATE: Mr. Penn.

13 MEMBER PENN: Yes.

14 MR. ROATE: Mr. Sewell.

15 MEMBER SEWELL: Yes.

16 MR. ROATE: Seven votes in the
17 affirmative.

18 CHAIRPERSON OLSON: Motion passes.

19 MR. URSO: We have several
20 referrals to legal counsel.

21 I'm requesting the Board's approval to
22 refer the following matters to legal counsel
23 for review and filing any notices of
24 noncompliance, which may include sanctions

**REPORT OF PROCEEDINGS - 8-14-2013
OPEN SESSION**

11

1 detailed and specified in the Board's act and
2 rules, and those cases are 11-121, Lisle
3 Center for Pain Management and the second one
4 being Fullerton Kimball Medical & Surgery
5 Center, 12-045. Those are two separate
6 referrals to legal counsel.

7 CHAIRPERSON OLSON: May I have a
8 motion to refer these to legal counsel,
9 please?

10 MEMBER GREIMAN: So move.

11 MEMBER PENN: Second.

12 MR. ROATE: Motion made by Justice
13 Greiman, seconded by Mr. Penn.

14 Mr. Bradley.

15 MEMBER BRADLEY: Yes.

16 MR. ROATE: Dr. Burden.

17 MEMBER BURDEN: Yes.

18 MR. ROATE: Senator Demuzio.

19 MEMBER DEMUZIO: Yes.

20 MR. ROATE: Justice Greiman.

21 MEMBER GREIMAN: Yes.

22 MR. ROATE: Ms. Olson.

23 CHAIRPERSON OLSON: Yes.

24 MR. ROATE: Mr. Penn.

**REPORT OF PROCEEDINGS - 8-14-2013
OPEN SESSION**

12

1 MEMBER PENN: Yes.

2 MR. ROATE: Mr. Sewell.

3 MEMBER SEWELL: Yes.

4 MR. ROATE: Seven votes in the
5 affirmative.

6 CHAIRPERSON OLSON: Motion passes.

7 Applications Subsequent to Intent to
8 Deny. I'm told that 12-089, Riverside
9 Medical, and 12-096, Silver Cross, have both
10 been served.

11 So we will call 12-102, DaVita West Side
12 Dialysis, Chicago. If the applicant can
13 please come to the table.

14 Mr. Constantino, may I have the State
15 Board Staff Report, please?

16 MR. CONSTANTINO: Thank you, Madam
17 Chairwoman.

18 The applicants are proposing to
19 establish a 12-station ESRD facility in
20 approximately 6,700 gross square feet of
21 leased space in Chicago, Illinois.

22 The modified cost of the project is
23 approximately \$2.7 million. The anticipated
24 completion date is September 30th, 2014.

**REPORT OF PROCEEDINGS - 8-14-2013
OPEN SESSION**

13

1 On May 14, 2013, the State Board issued
2 an Intent to Deny for this project. The
3 applicant submitted additional material on
4 July 11th to address the concerns of the State
5 Board.

6 As part of that submittal, the
7 applicants modified the project and reduced
8 the cost of the project by approximately
9 \$75,000. This reduction in cost removed the
10 negative finding related to the 1120 criteria
11 in the original State Board Staff Report.

12 Thank you, Madam Chairwoman.

13 CHAIRPERSON OLSON: Thank you,
14 Mike.

15 Would the people at the table introduce
16 themselves and be sworn in?

17 MS. DAVIS: Penny Davis, Division
18 Vice President with DaVita.

19 MR. SHEETS: Chuck Sheets, attorney
20 from Polsinelli representing the applicant.

21 DR. COOK: Dr. Edwin Cook,
22 nephrologist.

23 MR. URSO: The Board members can't
24 hear you.

**REPORT OF PROCEEDINGS - 8-14-2013
OPEN SESSION**

14

1 DR. COOK: Dr. Edwin Cook,
2 nephrologist.

3 (The witnesses were thereupon
4 duly sworn.)

5 CHAIRPERSON OLSON: Comments for
6 the Board?

7 MS. DAVIS: Thank you.

8 Good morning. I'm Penny Davis, the
9 Division Vice President for DaVita in Chicago.
10 With me today is, as we mentioned, our
11 Co-Medical Director at this facility,
12 Dr. Edwin Cook, and our legal counsel, Chuck
13 Sheets.

14 As you know, we are here after receiving
15 an intent to deny by a vote of four to four at
16 the May meeting. I'd like to begin by
17 addressing the concerns of the four Board
18 members who voted no in May. As you may
19 recall, the no votes all used excess capacity
20 as the reason for casting a negative vote.

21 The two main findings in the Staff
22 Report noted by the Board in our last
23 appearance are due to underutilization of
24 existing facilities within 30 minutes.

**REPORT OF PROCEEDINGS - 8-14-2013
OPEN SESSION**

15

1 While some of these facilities are
2 operating below 80 percent, average
3 utilization among operational facilities is 77
4 percent.

5 In the last quarter alone, the
6 utilization in the service area grew by 119
7 patients, which is 2 percent. It's no
8 surprise that there is currently a need for 15
9 stations in the City of Chicago, as the total
10 census of in-center ESRD patients in the
11 region grew by 1,386 patients since 2008, and
12 that number comes from the US ESRD data that
13 we recently received.

14 Most of this growth is concentrated on
15 the South and West sides of the City, which
16 will directly benefit from this proposed
17 facility. As a responsible health care
18 provider, we have to be preparing for future
19 need, just as your own need estimates do.

20 I want to mention something that's
21 different around need numbers related to
22 dialysis versus hospitals and nursing homes.

23 Hospitals and nursing homes are
24 population based; and so as the population

**REPORT OF PROCEEDINGS - 8-14-2013
OPEN SESSION**

16

1 grows or a decline in population happens, we
2 actually see bed need go up or down.

3 With dialysis it's based on the patients
4 and the increased disease within the
5 population.

6 Despite the clear need for additional
7 stations in the City of Chicago, if you
8 compare the 2011 facility data for suburban
9 Chicago (HSA 7) to the City of Chicago, you
10 can see that the lower income parts of metro
11 Chicago have reduced access to dialysis care.

12 While patient numbers between these HSAs
13 are virtually the same, with Chicago having
14 slightly more, 4,685 patients as of December
15 31st versus 4,674 patients in the near
16 suburbs, the suburban patients have much
17 better access to treatment with 990 stations
18 for Chicago residents and 1,065 for suburban
19 Cook and DuPage counties.

20 Based on the data gathered by the Board
21 for 2011, of the patients treated in the City
22 of Chicago for 2011, 21 percent were Hispanic
23 and 67 percent were people of African American
24 or nonwhite.

**REPORT OF PROCEEDINGS - 8-14-2013
OPEN SESSION**

17

1 When it comes to health care services
2 access limitations, the city of Chicago is
3 unlike any other city in the state of
4 Illinois. Given the access issues, we believe
5 that this facility is absolutely necessary.

6 This is particularly true for the
7 patients of Drs. Cook and Hollandsworth, who
8 are planned medical directors for the West
9 Side facility. These doctors operate a
10 chronic kidney disease clinic at Cook County
11 Health System's Provident Hospital.

12 Provident Hospital is responsible for
13 providing a wide array of health care services
14 to low-income residents of the County,
15 including pre-ESRD care. Once a patient has
16 kidney failure, though, these patients must
17 receive a transplant or start dialysis.

18 Based on their income levels and the
19 fact that most of these patients don't have
20 insurance, they are not candidates for
21 transplant.

22 Drs. Cook and Hollandsworth work with
23 their patients for years during their early
24 stages of CKD, and their patients have

**REPORT OF PROCEEDINGS - 8-14-2013
OPEN SESSION**

18

1 entrusted them with the management of their
2 care.

3 When it becomes time to transition to
4 dialysis, it is much easier on the patient to
5 continue to work with their same physician.

6 While some facilities near the proposed
7 site have capacity for new patients, no single
8 existing facility in the area can accommodate
9 all their patients. Thus, the patients would
10 be spread throughout the planning area at
11 different dialysis facilities where Dr. Cook
12 and Dr. Hollandsworth do not round.

13 One of the current facilities that they
14 do round at that is nearby is our Emerald
15 Facility. There also are medical directors
16 there. That facility is currently at
17 85 percent.

18 I want to make mention of the fact
19 that because of the type of practice that
20 Drs. Cook and Hollandsworth have, they treat,
21 like many nephrologists don't, patients who
22 are uninsured. They take all colors. They go
23 to Provident. They run their clinic there.

24 They are probably the most generous

**REPORT OF PROCEEDINGS - 8-14-2013
OPEN SESSION**

19

1 doctors that I know of in terms of taking care
2 of people who have no other access.

3 To ask them to go to one more facility
4 after they currently round at five dialysis
5 centers, they go to three hospitals, and they
6 also do their clinic at Provident would be, I
7 think, a strain on the physicians and the care
8 that they provide.

9 If the facility is not approved, most
10 of these patients will be forced to find a new
11 physician, making their transition to dialysis
12 more difficult.

13 Please remember that patients on
14 dialysis have an average of three to five
15 additional comorbidities. That means that
16 they have three to five other diseases, they
17 are on eight to ten other medications, and are
18 very complex patients.

19 To complicate the transition further,
20 because many of these patients have no
21 insurance, their options for a new physician
22 are limited because not all physicians will
23 take care of patients regardless of their
24 ability to pay, as Drs. Cook and Hollandsworth

**REPORT OF PROCEEDINGS - 8-14-2013
OPEN SESSION**

20

1 do.

2 If these patients want to remain being
3 treated by Drs. Cook and Hollandsworth, this
4 facility would be their only option.

5 We want to point out that two of the
6 facilities that are listed as not meeting the
7 capacity numbers are Rush and Cook County.

8 The Rush facility on their own treats
9 pediatric patients, and the Cook County
10 facility is being used more and more for their
11 acute patients and not for chronic dialysis.

12 As stated earlier, with the 2 percent
13 increase in the number of patients treated in
14 the last quarter alone and the Board's
15 inventory identifying a need for 15 dialysis
16 stations in the City of Chicago, we implore
17 you and suggest that these stations be placed
18 in a community that truly needs them.

19 If the Board has any questions after Dr.
20 Cook speaks, we'd be happy to answer them.

21 CHAIRPERSON OLSON: Thank you.

22 Dr. Cook?

23 DR. COOK: Hello.

24 MR. CARVALHO: Could I determine

**REPORT OF PROCEEDINGS - 8-14-2013
OPEN SESSION**

21

1 whether I have a conflict here?

2 Dr. Cook, you work at Provident?

3 DR. COOK: Yes, I do.

4 MR. CARVALHO: Are you financially
5 involved in this application?

6 DR. COOK: No.

7 MR. CARVALHO: Well, I'll still
8 step out. Provident is part of the Cook
9 County Health System.

10 CHAIRPERSON OLSON: Let the record
11 reflect that Mr. Carvalho is leaving.

12 (Whereupon, Mr. Carvalho left
13 the room.)

14 DR. COOK: Good morning. My name
15 is Dr. Edwin Cook.

16 I have been a practicing nephrologist in
17 the Chicago area for over 30 years, and I am
18 here in support of the DaVita proposal to
19 establish West Side dialysis and will be the
20 medical director of this facility with my
21 partner, Dr. Donald Hollandsworth, if the
22 project is approved.

23 In over 30 years of practice, I have
24 seen the number of cases of end stage renal

**REPORT OF PROCEEDINGS - 8-14-2013
OPEN SESSION**

22

1 disease skyrocket. From 1980 to 2010, the
2 number of reported ESRD cases in the United
3 States has increased nearly tenfold from over
4 60,000 to about 600,000, in 2010.

5 This increase is due in large part to
6 the obesity epidemic our country is facing.
7 One of the results of higher obesity rates is
8 the increasing prevalence of diabetes and
9 hypertension in the general public, two of the
10 leading causes of chronic kidney disease and
11 end stage renal disease.

12 In fact, diabetes accounts for 44
13 percent of all new cases of kidney failure,
14 and hypertension causes approximately
15 25,000 new cases of kidney failure annually.

16 As the number of individuals with
17 diabetes and hypertension continues to rise,
18 the incidence and prevalence of kidney failure
19 will increase for the foreseeable future.
20 Given these increases, we must ensure adequate
21 access to dialysis care.

22 Once patients reach end stage renal
23 disease, there are basically two options,
24 transplant or dialysis. Although almost all

**REPORT OF PROCEEDINGS - 8-14-2013
OPEN SESSION**

23

1 ESRD patients receive insurance coverage, many
2 do not have coverage during the earlier stages
3 of chronic kidney disease.

4 This is particularly prevalent at the
5 clinic we serve at Cook County's Provident
6 Hospital, and this is one of the reasons I and
7 my colleague, Dr. Hollandsworth, decided to
8 run a clinic at Cook County's Provident
9 Hospital.

10 Over the years we've developed great
11 relationships with these patients, many of
12 whom come from all over the city of Chicago to
13 obtain free or reduced cost care.

14 In order to ensure we continue to treat
15 these patients, we try to send them to
16 facilities where we round. None of the
17 facilities in the area can accommodate a
18 substantial number of our patients; and as a
19 result, we would be unable to round at each
20 facility to continue treating all our patients
21 once they initiate dialysis.

22 Although one of these facilities, John
23 H. Stroger Hospital of Cook County, appears to
24 have sufficient capacity, it can no longer

**REPORT OF PROCEEDINGS - 8-14-2013
OPEN SESSION**

24

1 accommodate many chronic patients because it
2 has to use most of its stations for
3 inpatients.

4 This, coupled with the high utilization
5 at other facilities where I round, would
6 require me to no longer see most of my
7 patients, unless the Board approves this
8 facility.

9 The West Side facility will directly
10 benefit my patients in the surrounding
11 community, and I respectfully ask the Board to
12 approve this project.

13 Thank you for your time.

14 CHAIRPERSON OLSON: Thank you,
15 Doctor.

16 Questions from the Board?

17 MEMBER SEWELL: I'm trying to
18 understand the access difficulties.

19 It sounds like one big part of it is
20 that there's a poor population who is more
21 likely to be Medicaid covered, and the other
22 aspect of it sounds like a race and ethnicity
23 kind of issue.

24 Now, how does that play out in terms of

**REPORT OF PROCEEDINGS - 8-14-2013
OPEN SESSION**

25

1 the access of these patients to some of these
2 underutilized facilities?

3 MS. DAVIS: First of all, in terms
4 of race, African-American and Hispanic
5 patients are much more likely to have the
6 diabetes, have the hypertension, which causes
7 the end stage renal disease.

8 We know that approximately 60 percent of
9 our patients across the country -- and that
10 includes all the rural areas in the country --
11 are African-American or Hispanic.

12 They also have an access issue from the
13 point of view that undocumented patients, for
14 instance, can go to the County or to Provident
15 and see Dr. Cook.

16 When they go on dialysis, they get --
17 actually, the state of Illinois has emergency
18 Medicaid. Not all facilities will do what we
19 do, which is to help that person get through
20 their emergency Medicaid application and get
21 them onto Medicaid.

22 In addition, the County patients, all of
23 that care that they get -- uninsured patients
24 get before they are eligible for Medicare is

**REPORT OF PROCEEDINGS - 8-14-2013
OPEN SESSION**

26

1 done at no cost. Medicare doesn't kick in
2 when you hit ESRD until 90 days.

3 So what we're able to do, we take those
4 patients from day one. Dr. Cook takes those
5 patients. If they're eligible to get on
6 Medicare, great.

7 Generally, it takes us anywhere from
8 three to five months to get a patient on
9 Medicare and receiving payments, but it's a
10 commitment that we have made to the community.

11 I will tell you the other facility that
12 Dr. Cook works out of, Emerald, loses money.
13 We lose money every year, but we keep those
14 facilities open and have committed to keep
15 those facilities open to serve the poor
16 communities. Hopefully, our facilities in
17 another market or another area will be
18 profitable to help keep them open.

19 So the access issue is really about in
20 those communities on the West and South Side,
21 we're seeing phenomenal growth numbers; and
22 it's because we continue to see higher rates
23 of disease.

24 We recently participated last weekend in

**REPORT OF PROCEEDINGS - 8-14-2013
OPEN SESSION**

27

1 Senator Maddy Hunter's event, Community Health
2 Fair, as well as the 51st Street Health Fair
3 because of the fact that we are able to
4 identify patients with hypertension and,
5 hopefully, get them referred into a system of
6 care. We'd like see them prevent dialysis and
7 prevent end stage renal disease, but it's not
8 happening.

9 So the access issue is really about they
10 have to take Medicars. They have to take
11 buses. Some it's family members dropping them
12 off, and they're doing that before and after
13 work.

14 Most patients want a first shift, which
15 means they start dialysis at 5:00 o'clock in
16 the morning. So to have the number of
17 stations available to them so that they can
18 have a shift that they want to be on so that
19 if they work, they can continue to work is
20 important to us.

21 One of the things I want to mention --
22 and, you know, we've spoken before about
23 DaVita's charity care. Our charity care has
24 gone up every year over the last three years,

**REPORT OF PROCEEDINGS - 8-14-2013
OPEN SESSION**

28

1 and that care is for those patients in the
2 first 90 days that we don't ever get
3 reimbursement for if they end up going on
4 Medicare.

5 Recent MedPAC data that came out -- this
6 is a for-profit company, but I will let you
7 know that on an average, MedPAC's Medicare
8 margin for dialysis providers is 2 to 3
9 percent.

10 When you look at the same margins for
11 SNFs, for instance, SNFs are 22 to 24 percent.
12 Home health is 15 percent. Long-term acute
13 care is 10 percent. So the Medicare margin
14 for a dialysis patient is very, very low.

15 We lose -- for every Medicaid treatment,
16 we lose \$77. Yet we continue to provide that
17 care and those treatments because we see it as
18 a commitment.

19 We also, you know, work to make sure
20 that we get -- we want people to stay working.
21 They're less depressed if they stay working.
22 We're now trying to help patients find jobs so
23 they can go back to work because they will be
24 less depressed and they will stay healthier.

**REPORT OF PROCEEDINGS - 8-14-2013
OPEN SESSION**

29

1 So, you know, it's an overall commitment
2 to the holistic care of a patient and part of
3 the community need that we want to build and
4 continue to build facilities in these
5 communities.

6 CHAIRMAN OLSON: Other questions?
7 Dr. Burden?

8 MEMBER BURDEN: Thank you, Madam
9 Chair.

10 As you know, when you were here in May,
11 I voted for this project. So my questions are
12 a little different.

13 Was the projection of 15 ESRD stations a
14 computed need of 15 based on, as we discussed
15 yesterday, a ten-year projection? Is that
16 correct, Mike?

17 MR. CONSTANTINO: Yes.

18 MEMBER BURDEN: Would that mean
19 that that need would be less or would you have
20 to -- in the five-year projection we're now
21 going to be talking about in the future, would
22 that be more or less, if you know?

23 MR. CONSTANTINO: Well, it's an
24 inventory you haven't approved yet.

**REPORT OF PROCEEDINGS - 8-14-2013
OPEN SESSION**

30

1 MEMBER BURDEN: Pardon me?

2 MR. CONSTANTINO: It's an inventory
3 you have yet to approve that I discussed with
4 you yesterday.

5 MEMBER BURDEN: Yes.

6 You can't answer that?

7 MR. CONSTANTINO: No, I can't.

8 MEMBER BURDEN: Thank you.

9 Just for the record, Doctor, I notice
10 Dr. Hollandsworth was here back in May.

11 DR. COOK: Right.

12 MEMBER BURDEN: He does claim to be
13 part-time at Provident. That's not important
14 in the big picture, but it's in the record.

15 What I wanted to ask also was: How
16 close is Little Village to your location?

17 It's a very busy unit that DaVita runs,
18 I see, over 100 percent.

19 MS. DAVIS: Yeah. That's at
20 Western and Cermak.

21 MEMBER BURDEN: So it's south of
22 you, then?

23 MS. DAVIS: Right, and that's
24 running over 100 percent because we've now

**REPORT OF PROCEEDINGS - 8-14-2013
OPEN SESSION**

31

1 added a seventh shift where we have an evening
2 shift for patients who work -- or want to work
3 because we were out of space, out of room.

4 MEMBER BURDEN: Thank you.

5 CHAIRPERSON OLSON: Other
6 questions?

7 MEMBER BURDEN: I had one more
8 question. Excuse me. It's an opportunity to
9 ask.

10 I noticed that some time ago DaVita
11 brought on HealthCare Partners as an
12 additional support to the services you have at
13 dialysis facilities. I was impressed when I
14 read about that.

15 What do they do other than what you
16 provide? I'm curious.

17 Their internists are primary care
18 doctors or are you the health care provider
19 that is part of the HealthCare Partners
20 program at DaVita? Help me. I'm just curious
21 about that.

22 MS. DAVIS: Sure.

23 The biggest reason that we acquired or
24 partnered with HealthCare Partners was for

**REPORT OF PROCEEDINGS - 8-14-2013
OPEN SESSION**

32

1 DaVita to learn more about integrated care.

2 The HealthCare Partners organization has
3 been part of the pioneer ACOs, and they have
4 been delivering care, especially in
5 California, Arizona, and Florida, in a very
6 integrated and cost-reducing method and at the
7 same time improving quality.

8 They've actually taken on capitation,
9 which is similar to what we do with the
10 bundle. So the reason for the partnership was
11 for them to teach us more about how to do
12 integrated care. So we're learning from them
13 all the time.

14 As we've developed integrated care
15 products, we are working with ACOs to take on
16 the whole risk on end-stage renal stage
17 patients, to take on that life and to try and
18 reduce costs and at the same time improve
19 quality.

20 MEMBER BURDEN: In my time -- and
21 I've been away for 13 years -- the
22 nephrologists, of course, by definition -- and
23 I knew a lot of them -- surely rendered this
24 type of care on a per diem basis, but the

**REPORT OF PROCEEDINGS - 8-14-2013
OPEN SESSION**

33

1 HealthCare Partners seemed like a bigger, more
2 organized attempt to create a situation where
3 the dialysis patient could really get more for
4 his buck, more done at that time.

5 Is that what I'm hearing you say
6 regarding HealthCare Partners?

7 MS. DAVIS: Yes.

8 MEMBER BURDEN: But they're really
9 not here in our area to that degree as they
10 are in the far western part of our country; is
11 that correct?

12 MS. DAVIS: Yeah. We're actually
13 hoping that HealthCare Partners will come into
14 the Illinois market with us over the next
15 three to five years.

16 MEMBER BURDEN: So that is right.
17 They aren't really on board. It sounds like a
18 good idea, and that's why I wanted to ask you.
19 Thank you.

20 MS. DAVIS: Yeah. We learn from
21 them. We're in meetings with them all the
22 time so that the dialysis is learning from
23 them and they're learning from us. I think
24 it's probably the best thing DaVita could have

**REPORT OF PROCEEDINGS - 8-14-2013
OPEN SESSION**

34

1 ever done.

2 CHAIRPERSON OLSON: Any other
3 questions or comments?

4 I'll entertain a motion to approve
5 Project 12-102, DaVita West Side Dialysis to
6 establish a 12-station ESRD in Chicago.

7 I would ask when you vote that you
8 explain your yes or no vote.

9 Can I have a motion, please?

10 MEMBER BRADLEY: So move.

11 MEMBER SEWELL: Second.

12 CHAIRPERSON OLSON: Roll call,
13 please?

14 MR. ROATE: Motion made by
15 Mr. Bradley, seconded by Mr. Sewell.

16 Mr. Bradley.

17 MEMBER BRADLEY: I think this is a
18 project that will indeed increase access to
19 health care, particularly for lower-scale
20 economic patients. So I vote yes.

21 MR. ROATE: Dr. Burden.

22 MEMBER BURDEN: I vote yes in large
23 part because I believe they are going to
24 provide excellent medical care to a community

**REPORT OF PROCEEDINGS - 8-14-2013
OPEN SESSION**

35

1 in dire need of such.

2 I'm also impressed, as I've requested
3 information about the HealthCare Partners
4 providing generalized medical care for these
5 patients who have, in my experience, many
6 medical problems besides chronic renal
7 disease. So I vote yes.

8 MR. ROATE: Thank you.
9 Senator Demuzio.

10 MEMBER DEMUZIO: I vote yes due to
11 the fact that you did go back after your
12 denial, and you made the changes that were
13 required of you to get a reduction of cost.
14 So I go ahead and vote yes because of that.

15 MR. ROATE: Thank you.
16 Justice Greiman.

17 MEMBER GREIMAN: Yes. I vote yes,
18 also, based on Member Bradley's observations
19 as to the people who will be served by this
20 facility.

21 MR. ROATE: Thank you.
22 Ms. Olson.

23 CHAIRPERSON OLSON: I also vote yes
24 based on the observations of Mr. Bradley about

**REPORT OF PROCEEDINGS - 8-14-2013
OPEN SESSION**

36

1 the underserved population that this facility
2 will be serving.

3 MR. ROATE: Mr. Penn.

4 MEMBER PENN: I'm voting yes,
5 again, from what Board Member Bradley
6 presented.

7 MR. ROATE: Mr. Sewell.

8 MEMBER SEWELL: I vote yes.

9 I don't see a way in our health care
10 system to overcome the payer mix and other
11 issues that limit access by the population
12 that this applicant plans to serve.

13 So in spite of the fact that we have a
14 number of facilities that aren't at the
15 occupancy level, I vote yes.

16 MR. ROATE: Thank you, sir.

17 That's seven votes in the affirmative.

18 CHAIRPERSON OLSON: The motion
19 passes. Congratulations.

20 Other business, we have none.

21 Rules development, Claire do you want to
22 tell us where we're at with that?

23 MS. BURMAN: Yes. Thank you.

24 Today we're looking at the proposed

**REPORT OF PROCEEDINGS - 8-14-2013
OPEN SESSION**

37

1 Board responses to the public comment that we
2 received during the 45-day public comment
3 period.

4 The first day of the public comment
5 period started on the day that these rules
6 were published in the Illinois Register. We
7 did conduct a public hearing. Several people
8 attended, but only one chose to give testimony
9 at that time.

10 During the written period, we received
11 comments from eight different entities,
12 including the person that provided oral
13 testimony at the public hearing.

14 So this is a summary. I know it's
15 rather a long summary, but there were a lot of
16 issues raised. The point of the responses is
17 to give JCAR the Board's response to all the
18 issues that were raised in the public comment.
19 So that is what this document represents.

20 CHAIRPERSON OLSON: Thank you,
21 Claire. Thank you for all your hard work on
22 this. This is a very extensive document.

23 Do any Board members have any questions
24 or comments for Claire with regard to this

**REPORT OF PROCEEDINGS - 8-14-2013
OPEN SESSION**

38

1 document?

2 MEMBER GREIMAN: What do you mean
3 "JCAR"?

4 MS. BURMAN: JCAR. This is part of
5 the JCAR process.

6 MEMBER GREIMAN: So we have to give
7 it to JCAR; right?

8 MS. BURMAN: Yes.

9 CHAIRPERSON OLSON: Other questions
10 or comments? We don't need action on that;
11 right?

12 MS. BURMAN: We require an
13 approval.

14 CHAIRPERSON OLSON: May I have a
15 motion to approve the public comment document
16 to be -- the responses to public comment
17 document to be sent to JCAR? May I have a
18 motion?

19 MEMBER DEMUZIO: Motion.

20 MEMBER BURDEN: Second.

21 CHAIRPERSON OLSON: Roll call,
22 please?

23 MR. ROATE: Motion made by Senator
24 Demuzio, seconded by Mr. Sewell.

**REPORT OF PROCEEDINGS - 8-14-2013
OPEN SESSION**

39

1 Mr. Bradley.

2 MEMBER BRADLEY: Yes.

3 MR. ROATE: Dr. Burden.

4 MEMBER BURDEN: Yes.

5 MR. ROATE: Senator Demuzio.

6 MEMBER DEMUZIO: Yes.

7 MR. ROATE: Justice Greiman.

8 MEMBER GREIMAN: Yes.

9 MR. ROATE: Ms. Olson.

10 CHAIRPERSON OLSON: Yes.

11 MR. ROATE: Mr. Penn.

12 MEMBER PENN: Yes.

13 MR. ROATE: Mr. Sewell.

14 MEMBER SEWELL: Yes.

15 MR. ROATE: Seven votes in the
16 affirmative.

17 CHAIRPERSON OLSON: Motion passes.

18 Old Business, there's none.

19 New Business. The Financial Report was
20 included in your packets.

21 Does anybody have any questions or
22 comments on the Financial Report?

23 Office of Auditor General Entrance

24 Conference. Courtney, can you fill us in on

**REPORT OF PROCEEDINGS - 8-14-2013
OPEN SESSION**

40

1 that?

2 MS. AVERY: Sure.

3 CHAIRPERSON OLSON: We are adding
4 to the New Business the Intergovernmental
5 Agreement, which is being passed to you now.
6 Take a quick look at it.

7 MS. AVERY: As you know, yesterday
8 Mr. Ed Wittrock was with us. He's with the
9 Office of the Auditor General.

10 You have in your packets what they were
11 going to look at and some of the progress
12 that's being made towards how the CON does his
13 work.

14 Where the fines and settlements are
15 fair, consistent, and apportioned to the
16 degree of violation, I think that will be
17 covered with our new statute change. So
18 please review that.

19 Springfield Staff put together all the
20 information that was needed and requested for
21 the entrance meeting, and he was satisfied
22 with that so far. So the process is going to
23 take about a year.

24 Kathy sat in on the conference calls for

**REPORT OF PROCEEDINGS - 8-14-2013
OPEN SESSION**

41

1 our entrance meeting and IDPH's Center for
2 Comprehensive Planning.

3 David can give an update on what
4 happened with that part, but the process is
5 probably going to take about a year. Along
6 the way they'll probably be requesting more
7 information, Board clarification.

8 They extensively reviewed our Web site
9 and found that a lot of information was
10 included that they were looking for and were
11 very pleased with it. So I think we will have
12 a successful outcome, and I'll keep you posted
13 once we get the findings from the performance
14 audit.

15 MR. CARVALHO: Sometimes before we
16 take a step back, it's sometimes hard to keep
17 track of all the different audits that go on.

18 There's the regular cycle you're
19 probably familiar with that the Auditor
20 General reviews. He does a performance audit
21 for different agencies. It's usually a
22 two-year cycle, and so the Illinois Department
23 of Public Health generally is having a
24 performance audit by the Auditor General

**REPORT OF PROCEEDINGS - 8-14-2013
OPEN SESSION**

42

1 that's underway.

2 The audits that Courtney is referring to
3 are out of the ordinary audits. When the
4 statute that Mike was describing so fondly a
5 couple of hours ago was adopted, a provision
6 was put in there.

7 Since the legislature knew that they
8 were changing the process substantially and
9 that they were creating a new entity, the
10 Center for Comprehensive Health Planning, the
11 legislature also put in a provision asking the
12 Auditor General to do an audit of the CON
13 process after it had been underway in the new
14 way for a period of time.

15 I forget. It's triggered in the
16 statute, but the time has passed. So that
17 provision is triggered, and the Auditor
18 General is doing that review of the CON
19 process itself.

20 Those of you may recall there was a
21 similar audit done, I think, around ten or
22 twelve years ago where the Auditor General was
23 looking at the process not simply to see
24 whether T's are crossed and I's are dotted but

**REPORT OF PROCEEDINGS - 8-14-2013
OPEN SESSION**

43

1 also from the perspective of what is the
2 impact of this process on the health care
3 system?

4 Is it a positive impact, a negative
5 impact, or an indeterminate impact?

6 So that one is underway. Then, as I
7 mentioned, in the same statute it also called
8 for an audit of the Center for Comprehensive
9 Health Planning.

10 That audit will, as you know, probably
11 be a lot briefer because there is no Center
12 for Comprehensive Health Planning yet. There
13 was no funding to establish it until this
14 current fiscal year began, but that audit is
15 underway as well.

16 So there's three audits. You may hear
17 from time to time about each of them, and two
18 of them relate to the Department and one
19 relates to the Board.

20 MEMBER SEWELL: So the Center for
21 Comprehensive Health Planning is authorized,
22 but there's no appropriation for it?

23 MR. CARVALHO: Yes. Until this
24 year there was no appropriation for it. So it

**REPORT OF PROCEEDINGS - 8-14-2013
OPEN SESSION**

44

1 was authorized in the legislation. It went
2 into effect 2009; and in each subsequent
3 budget year, there was no appropriation for
4 it.

5 In this fiscal year, the one that began
6 July 1, there was an appropriation to the
7 Department to establish that center. So we've
8 undertaken the steps that one would do
9 starting with developing a job description for
10 the director of the center.

11 If you recall from the statute, the
12 director of the center is appointed by the
13 Governor and subject to Senate confirmation.

14 So once we have a job description put
15 together, there will be an advertisement for
16 that position; and then the Governor will
17 select someone. He or she will commence with
18 making the center operational.

19 CHAIRPERSON OLSON: To clarify,
20 when you say there was an appropriation in
21 this year's budget, just so everybody
22 understands, the appropriation comes out of
23 our budget.

24 I believe that money has already changed

**REPORT OF PROCEEDINGS - 8-14-2013
OPEN SESSION**

45

1 hands.

2 MR. CARVALHO: No. Let me clarify
3 that a little.

4 The appropriation comes out of the
5 Health Facilities Planning Fund. That is the
6 fund populated by fees and fines that you
7 collect; but in the world of the legislature,
8 those aren't your dollars. You just happen
9 to have created the apparatus that populates
10 the fund.

11 The legislature can appropriate them to
12 any purpose that's consistent with the
13 statute. So one of the things that the
14 legislature chose to do this year was to
15 appropriate about \$900,000 of it to the
16 Department of Public Health to establish the
17 Center for Comprehensive Health Planning,
18 which is created by the Health Facilities
19 Planning Act and, therefore, in view of the
20 legislature -- and a general amendment to the
21 Governor's proposed budget as well.

22 In view of the legislature, that's an
23 appropriate expenditure of the funds in that
24 fund since it serves the purpose of the Act.

**REPORT OF PROCEEDINGS - 8-14-2013
OPEN SESSION**

46

1 It happens to be activity by the Center
2 for Comprehensive Health Planning and not
3 activity performed by the Board, but it is
4 still activity contemplated by the Act.

5 The dollars don't change hands in any
6 sense. They are in the fund in the bank
7 account of the State, and they remain in the
8 fund in the bank account of the State until
9 they are spent pursuant to that appropriation.

10 But no monies from that appropriation
11 have been spent because the first activity
12 will be to hire the director of the center,
13 and that hasn't occurred yet.

14 MEMBER SEWELL: Does the center
15 have a board or an advisory board, or is that
16 us?

17 MR. CARVALHO: No.

18 In the original Task Force Report, they
19 contemplated the center; and in the original
20 legislation, there were proposals to create a
21 new board that would be in effect supervisors
22 of the center.

23 The legislation hasn't actually passed.
24 They decided instead to put the center as a

**REPORT OF PROCEEDINGS - 8-14-2013
OPEN SESSION**

47

1 unit within the Illinois Department of Public
2 Health.

3 So the employment and expenditure and
4 all other sorts of activities, those will be
5 in the chain of command at the Illinois
6 Department of Public Health.

7 However, the center will create a
8 Comprehensive Health Plan, and that plan will
9 be submitted to the State Board of Health,
10 also a preexisting board, and the State Board
11 of Health will have the responsibility for
12 accepting or rejecting or modifying the plan
13 created by the center.

14 MEMBER SEWELL: This is my last
15 thing.

16 CHAIRPERSON OLSON: Go ahead.

17 MEMBER SEWELL: I don't know if
18 other Board members are even interested in
19 this, but I do think that we have an interest
20 in the Center for Comprehensive Health
21 Planning because one of the things that we
22 don't appear to have is a plan.

23 And our Certificate of Need decisions
24 now are made based upon rules, but they don't

**REPORT OF PROCEEDINGS - 8-14-2013
OPEN SESSION**

48

1 really take the system in any specific
2 direction to either improve access or quality
3 or contain costs or some of the other
4 objectives that really are sort of behind a
5 Certificate of Need.

6 You know, I'd like to gauge the interest
7 of Board members in trying to influence how
8 this center develops, how it's staffed, and
9 what it does within the context of the
10 legislation because I would be willing to work
11 with other Board members on that and give
12 unsolicited advice to the Director of the
13 Illinois Department of Public Health about how
14 we use this opportunity.

15 MEMBER BURDEN: In my humble
16 opinion --

17 CHAIRPERSON OLSON: Turn your
18 microphone on.

19 MEMBER BURDEN: -- I would defer to
20 anyone else who wishes to comment.

21 I couldn't help but be impressed by
22 Mr. Sewell's approach, and I concur, although
23 I'm not sure I could be of much help since, as
24 a physician, I feel pretty lonely in this

**REPORT OF PROCEEDINGS - 8-14-2013
OPEN SESSION**

49

1 group.

2 I don't know if there's a real medical
3 approach to much of what I hear. It's all
4 political.

5 However, I do appreciate his comment,
6 and I do think -- in view of the fact that our
7 people that work for us so arduously and at
8 great length and are, in my judgment, severely
9 underpaid, I'd like to see at least some input
10 on how these funds are spent.

11 I do agree and have always felt that we
12 are a blind Board. There's no going-forward
13 planning.

14 Am I understanding, David, that -- is it
15 '09 that the original center was voted upon
16 and created?

17 And now we're four years later, and all
18 we've got is a plan maybe to have a full-time
19 person who is going to try to put this
20 together. It sounds like it's moving, like a
21 lot of things in the state of Illinois,
22 extremely slowly.

23 Is there a chance that we could
24 influence the development of this Board in a

**REPORT OF PROCEEDINGS - 8-14-2013
OPEN SESSION**

50

1 way that's more appropriate, or are we
2 expecting too much from our position as
3 members of this Board?

4 MR. CARVALHO: Let me back up.

5 There are other provisions of the
6 statute that I didn't describe that maybe you
7 need to know about as you contemplate
8 Mr. Sewell's suggestion.

9 The idea behind the center was actually
10 the other way around, which was the center
11 would reduce this plan, which would then be
12 available and integrated into your process so
13 that that element that you just described as
14 being missing would be there.

15 But the thought that the legislature had
16 was to establish this in a separate and
17 independent entity since you would be
18 hearing -- in effect, it was kind of like you
19 are the adjudicators. You are the traffic
20 cops of the people coming in and saying "I
21 want a yes" or the opponent to say "I want a
22 no" and that currently you have information
23 about inventories in your rules, but you don't
24 have a context into which to put that, an

**REPORT OF PROCEEDINGS - 8-14-2013
OPEN SESSION**

51

1 overall plan.

2 For example -- the best example -- you
3 may recall a few years ago someone wanted to
4 produce a center related to cancer care, and
5 the reality is the only thing your Staff had
6 information about in terms of cancer care is
7 cancer care that occurs at a hospital, an
8 ASTC, an ESRD, or a nursing home because those
9 are the only things that you have.

10 So people were coming in to testify
11 about, "Well, this isn't necessary because
12 there's all this other cancer care going on
13 out there."

14 But to your staff that's invisible.
15 Since you don't permit it, you don't get
16 permits to do it, and you don't keep
17 inventories of it, it doesn't exist for you.

18 The same thing comes up with the various
19 proposals to shut down residential facilities
20 of the State.

21 The State says, "Well, these services
22 are going to be provided in these other ways,"
23 and your Staff can do nothing but say, "Well,
24 that's what the applicant says, but we have no

**REPORT OF PROCEEDINGS - 8-14-2013
OPEN SESSION**

52

1 inventories of that. We don't regulate it,"
2 et cetera.

3 So there's no statutory provision for
4 feedback the other way; but I think once the
5 center is up and running, there's certainly no
6 impediment, but there wasn't an intention to
7 separate the processes.

8 CHAIRPERSON OLSON: I understand
9 that. I also know that you said it's not the
10 Board's money, which I understand.

11 If we're in the middle of a performance
12 audit, if I'm sitting in the chair for the
13 performance auditor and this Board is giving
14 over initially \$900,000 a year, eventually
15 over \$1 million a year, I don't think we've
16 done our due diligence if we're not at least
17 seeing some kind of budget, some kind of
18 sustainability study.

19 The numbers that I see show that the
20 thing is going to be broke in a few years, and
21 I don't think it's unreasonable for us to ask.

22 Maybe we do that by putting together a
23 committee with Mr. Sewell to kind of monitor
24 the activity because you're right. We've seen

**REPORT OF PROCEEDINGS - 8-14-2013
OPEN SESSION**

53

1 nothing to date, and \$900,000 is going to
2 be --

3 MR. CARVALHO: With all due
4 respect -- and the two legislators on your
5 Board I think understand what I'm saying --
6 you have given -- the Board -- the government
7 center nothing. It wasn't your money to give.

8 It's in a fund of the State. The
9 legislature could have appropriated it to
10 anything, anything consistent with the Act.

11 That Act that created you also creates
12 the center. So in the view of the
13 legislature, using that fund for a center is
14 consistent with the Act. They didn't need
15 your permission. You aren't doing it.
16 They're doing it.

17 CHAIRPERSON OLSON: With all due
18 respect, I understand that, but I don't think
19 it's unreasonable for us to ask to see a
20 budget and some kind of sustainability study
21 and to at least have information about what
22 kind of activity is happening. I think that's
23 all that Richard is asking for.

24 I don't want to take too much more time,

**REPORT OF PROCEEDINGS - 8-14-2013
OPEN SESSION**

54

1 but if we could have him work on --

2 MEMBER DEMUZIO: David, is the
3 Affordable Care Act going to be a major part
4 of the center's role in trying to disperse the
5 information and be part of the Affordable Care
6 Act?

7 MR. CARVALHO: That's a very good
8 question.

9 If the center had been created four
10 years ago, one of those lamentable things
11 about it not having been funded is I do think
12 it would have been very relevant to the
13 State's planning the implementation of the
14 Affordable Care Act because, as you've heard
15 them say yesterday, the Affordable Care Act
16 does not contemplate the health care system
17 tomorrow looking exactly like today just
18 moving forward.

19 So anticipating workforce needs and
20 changes in delivery system is exactly what the
21 center was contemplated to be in the thick of;
22 but because it was not funded, it did not
23 exist.

24 Therefore, the State has cobbled

**REPORT OF PROCEEDINGS - 8-14-2013
OPEN SESSION**

55

1 together other ways of dealing with that, way
2 more committees than one could imagine. Matt
3 and I are both on some of those. So yes, it
4 will play a central role.

5 I don't want to minimize what the Chair
6 said. The use of the fund for the purpose of
7 supporting the center at the time it was
8 initiated last spring in the Governor's budget
9 was not -- Courtney knows this, but all the
10 Board members should know this, too -- was not
11 viewed as a long-term sustainable way to fund
12 it because, exactly as the Chair indicated, if
13 you look at the projected expenses of this
14 Board and the projected expenses of the center
15 and the projected revenues in the fund, the
16 fund cannot support all those activities in
17 the future.

18 So the legislature next year and the
19 Governor next year, when they put the budget
20 together, will have to look at the fund and
21 see whether the fund can sustain both
22 activities or whether some alternative -- and
23 the conversations have always been in terms of
24 an alternative revenue source for the center.

**REPORT OF PROCEEDINGS - 8-14-2013
OPEN SESSION**

56

1 The Board has always had -- the
2 legislature has always devoted the dollars in
3 the fund to this Board first, but the impetus
4 to finally get off the dime -- and, again,
5 Alexis and Courtney know -- Senator Garrett
6 for a long time has been seeking some funding
7 to get the center created, but there was never
8 a source identified.

9 So to get it going this year, it was
10 identified it is not sustainable. Everybody
11 who put it together this year knew it was not
12 sustainable.

13 The decision was made to get it going,
14 get it up and running, perhaps even help
15 improve its value, but then try to figure out
16 a way to sustain it going forward.

17 MEMBER DEMUZIO: There is no
18 revenue stream identified? This is just a
19 onetime see what happens?

20 MR. CARVALHO: Yes.

21 It always had been a deficiency in the
22 statute that no revenue source was identified.

23 Again, our two former legislators know
24 that this isn't the first time the legislature

**REPORT OF PROCEEDINGS - 8-14-2013
OPEN SESSION**

57

1 has created something without an
2 identifiable source. Half of our audit is
3 probably going to say these 12 statutes were
4 not implemented because there wasn't a revenue
5 source.

6 CHAIRPERSON OLSON: Isn't that why
7 we're in the mess we're in in the state of
8 Illinois?

9 We keep creating programs that we cannot
10 support. So I would submit the Board wants a
11 more active role in at least monitoring the
12 activities of the center.

13 Are we in agreement on that?

14 MEMBER BRADLEY: No.

15 This is the responsibility of the
16 Director of the Department of Public Health.
17 It's in his budget. The financial operations
18 of this are not our responsibility, nor should
19 they be our concern.

20 CHAIRPERSON OLSON: The way I
21 understand it, it's not in his budget.

22 MR. CARVALHO: It's in our budget.

23 MS. AVERY: There was -- and I
24 can't challenge you right now on it because I

**REPORT OF PROCEEDINGS - 8-14-2013
OPEN SESSION**

58

1 don't have all the information.

2 There was an appropriation bill that
3 allowed for the fund to administer this
4 program that's going to be within the
5 Department of Public Health. There was an
6 appropriation bill that clearly said that's a
7 line item. So I'm not understanding how it's
8 not the funds from the Board.

9 My question was: Those other boards'
10 commissions control their budgets. I'm not
11 sure. So if that's the point, why doesn't
12 this Board get to control the Health Planning
13 Fund or have some input into it?

14 When the line items came out in the
15 budget, we weren't even aware of the
16 appropriation until it was in committee. You
17 and I talked about it, and you weren't aware
18 of it either. So as an ex-officio, you
19 weren't able to advise the Board that it was
20 coming.

21 So all the financial parts I'm not
22 understanding. Does that increase the
23 appropriation from the Planning Fund to IDPH
24 to \$2.8 million now?

**REPORT OF PROCEEDINGS - 8-14-2013
OPEN SESSION**

59

1 All of that I haven't gotten a clear
2 picture and understanding of.

3 MR. CARVALHO: I'll be happy --

4 MEMBER BRADLEY: The situation in
5 the State is we do not have enough money to do
6 all the things we want to do. The
7 administration has chosen to recommend that
8 some of the funds that are not fully utilized
9 be swept from time to time.

10 The most dramatic example is probably
11 the Road Fund. The Road Fund is collected for
12 a certain purpose, but the legislature and the
13 Governor have agreed that the Road Fund is
14 going to be used in part for other purposes,
15 and they sweep those funds out of there.

16 I think the understanding is at some
17 point they have to renew them in the fund, but
18 it's perfectly legitimate -- it happens all
19 the time -- for the people who appropriate
20 money to move funds out of some fund into
21 another to fund another operation.

22 My understanding is that this has been
23 used to give the director of the Department
24 the ability to hire this person and get this

**REPORT OF PROCEEDINGS - 8-14-2013
OPEN SESSION**

60

1 process started.

2 I don't think we've asked because I
3 don't think we contemplated we were going to
4 be involved.

5 MR. CARVALHO: I do agree with you,
6 Mr. Bradley.

7 One thing I'd clarify or point out is
8 this isn't a sweep. The fund is by statute
9 dedicated to support activities of the Health
10 Facilities Planning Act, not the Board, under
11 the Act. The center is created under the Act.

12 So this isn't an instance where the Road
13 Fund is being used to pay for health care.
14 It's where a fund that says by its terms in
15 the statute it is available for purposes -- as
16 long as the legislature appropriates it,
17 available for purposes under the Act, one of
18 the things in the Act is the center.

19 So the way that it manifests in the
20 budget is -- and we can get a copy of the
21 budget line items and share them with
22 everybody.

23 As you know, over the last several
24 years, there's been a line item appropriation

**REPORT OF PROCEEDINGS - 8-14-2013
OPEN SESSION**

61

1 to the Board because some of the activities of
2 this function are directly under the Board,
3 Courtney's salary, Frank's salary, some of the
4 expenditures. I forget who pays the rent.
5 Some of the expenditures are directly under
6 the Board.

7 Under the Intergovernmental Agreement,
8 some of the expenditures in support of this
9 Board's function are at the Department. So
10 there historically has been a line item
11 appropriation to the Department. Those
12 expenditures include Mike and George, the
13 whole Staff, supplies, et cetera.

14 So for the last four years, there's been
15 an appropriation, a single line item to the
16 Board, a single line item to the Department.

17 The truth of the matter is if you look
18 at the actual expenditures, both of those
19 lines have been larger than what we've spent
20 because we put in a cushion so that if an
21 expenditure was going to be a Board
22 expenditure, there was room. If there was a
23 Department expenditure, there was room.

24 Let me give you an example that's not

**REPORT OF PROCEEDINGS - 8-14-2013
OPEN SESSION**

62

1 the real one.

2 MEMBER SEWELL: Can I interrupt
3 you? Because Mr. Bradley's comments are not
4 relevant to what I was talking about.

5 There's no objection here to the
6 legislative intent, which is to use the money
7 collected from the fines, et cetera, to get
8 this Office of Comprehensive Health Planning
9 going.

10 But the flaw in the set of relationships
11 is every time we go into executive session and
12 decide whether we're going to fully collect a
13 fine or whatever or partially, we're
14 influencing how much money is in that fund.

15 Now, if all this control stuff is to be
16 in the Department of Public Health and we
17 don't have a role in it on the money side,
18 they ought to be making those decisions
19 because we could decide we're not going to
20 fine anybody and there wouldn't be any money
21 there. That's all I'm saying.

22 What I'm more concerned about than the
23 money -- there's nothing wrong with that -- is
24 what is the Office of Comprehensive Health

**REPORT OF PROCEEDINGS - 8-14-2013
OPEN SESSION**

63

1 Planning going to do?

2 Is it going to enhance the economic
3 discipline in the system?

4 There's sections of the Affordable Care
5 Act that talk about the responsibility of
6 delivery systems for improving population
7 health.

8 With our relationship with the Illinois
9 Department of Public Health, this Office of
10 Comprehensive Health Planning is an
11 opportunity to make that actually happen in
12 Illinois.

13 So that's what I'm more concerned about
14 than how the money flows and how much they get
15 versus how much we get. I just want us to
16 give some thought to this. I'd like for it to
17 proceed quickly.

18 MEMBER BRADLEY: I do think that's
19 a laudable goal, but I don't think it's the
20 responsibility of this Board.

21 We have a very set process that we're
22 supposed to implement and oversee. Those that
23 are on this Board and care about the health
24 care system certainly should let their

**REPORT OF PROCEEDINGS - 8-14-2013
OPEN SESSION**

64

1 opinions be known to the people in charge, the
2 director or whoever, not through the action of
3 this Board but through you personally talking
4 to them or meeting with them or volunteering
5 to be on some kind of committee that is
6 advising us, but it's not a Board
7 responsibility.

8 CHAIRPERSON OLSON: I think we're
9 going to move along. We'll come back and
10 revisit that.

11 Office Relocation. Courtney?

12 MS. AVERY: Okay. Just a quick
13 update. We are looking at office space at
14 67 West Washington Street. We pretty much
15 have a floor plan, and there's going to be one
16 or two other agencies that will join. So
17 we're waiting on the status of those two
18 agencies and how the floor will be configured
19 and what other programs will go in there.

20 I sent an e-mail to CMS yesterday and
21 today for an update to get some idea of how
22 much this is going to cost so you can approve
23 it or not. They don't have that yet.

24 So we're waiting on those other two

**REPORT OF PROCEEDINGS - 8-14-2013
OPEN SESSION**

65

1 agencies to figure out so we'll know what our
2 costs are per square foot for this space at
3 67 West Washington.

4 CHAIRPERSON OLSON: Moving on to
5 Item D, Graduate Public Service Internship
6 Program, Courtney?

7 MS. AVERY: That is called in short
8 the GPSI program from the University of
9 Illinois at Springfield.

10 Working with the Department, we've come
11 to a consensus of agreement on how to flip the
12 cost of that. So Nelson, myself, Mike, Bill
13 Dart, and Mohammed, who is part of the hybrid
14 for the CON -- and Mohammed does a lot of the
15 population data -- we're trying to figure out
16 how we will pay for this position and the
17 supervision and the duties and
18 responsibilities.

19 So we had a change this morning. That's
20 why I didn't distribute the plan for it. So
21 as soon as we get it finalized, I'll e-mail it
22 to you and ask for comments and feedback on
23 it.

24 CHAIRPERSON OLSON: Thank you.

**REPORT OF PROCEEDINGS - 8-14-2013
OPEN SESSION**

66

1 Approval of Inventory of Health Care
2 Facilities and Services and Need
3 Determinations.

4 Mike Constantino, please?

5 MR. CONSTANTINO: Yes.

6 We're asking the Board to approve our
7 new inventory for hospitals, long-term care,
8 and other services such as ESRD, et cetera.
9 We would like to have a vote on that today. I
10 will make a couple comments about the
11 inventory.

12 This is, once again, for five years
13 instead of the ten years we've been looking
14 at. Courtney and Alexis were able to get that
15 change in the statute, and I don't know when
16 that was.

17 Was that a year ago or two years ago?

18 MS. KENDRICK: Last year.

19 MR. CONSTANTINO: Last year.

20 So one of the good things Courtney and
21 Alexis did was get this done. It will have a
22 dramatic effect on the numbers.

23 We had estimated for 2018, state of
24 Illinois, there will be 14 million people in

**REPORT OF PROCEEDINGS - 8-14-2013
OPEN SESSION**

67

1 the state. That's going to be reduced by
2 1.2 million in 2015. There is a dramatic
3 effect on these bed need numbers.

4 I also want to note that for ESRD, the
5 utilization numbers are increasing. What you
6 heard here today from DaVita is correct.
7 Those numbers are increasing.

8 CHAIRPERSON OLSON: Thank you,
9 Mike. Thanks to Courtney and Alexis for the
10 hard work on this.

11 Could I have a motion to approve the new
12 inventory, the new five-year inventory?

13 MEMBER DEMUZIO: Motion.

14 MEMBER PENN: So move.

15 MEMBER SEWELL: Seconded.

16 MR. ROATE: Motion made by Senator
17 Demuzio and Mr. Penn, seconded by Mr. Sewell.

18 Mr. Bradley.

19 MEMBER BRADLEY: Yes.

20 MR. ROATE: Dr. Burden.

21 MEMBER BURDEN: Yes.

22 MR. ROATE: Senator Demuzio.

23 MEMBER DEMUZIO: Yes.

24 MR. ROATE: Justice Greiman.

**REPORT OF PROCEEDINGS - 8-14-2013
OPEN SESSION**

68

1 MEMBER GREIMAN: Yes.

2 MR. ROATE: Ms. Olson.

3 CHAIRPERSON OLSON: Yes.

4 MR. ROATE: Mr. Penn.

5 MEMBER PENN: Yes.

6 MR. ROATE: Mr. Sewell.

7 MEMBER SEWELL: Yes.

8 MR. ROATE: That's seven votes in
9 the affirmative.

10 CHAIRPERSON OLSON: Motion passes,
11 and the new inventory is adopted going
12 forward.

13 Approval of Public Participation
14 Guidelines.

15 MS. AVERY: For clarification, when
16 we sent out the guidelines with the changes
17 last meeting, there were two errors. We sent
18 you the wrong version, and we did not take a
19 vote on it.

20 We have a motion for approval and a vote
21 to approve it. So you have the updated one
22 with just minor changes to it, and we need a
23 motion to approve it.

24 So it's essentially the same one. We

**REPORT OF PROCEEDINGS - 8-14-2013
OPEN SESSION**

69

1 just sent the wrong version. The version you
2 have now, it shows what those changes are that
3 are in a lighter font in gray and underlined.

4 MEMBER DEMUZIO: Motion.

5 MEMBER SEWELL: Second.

6 CHAIRPERSON OLSON: It's been moved
7 and seconded to approve the Public
8 Participation Guidelines.

9 Roll call vote.

10 MR. ROATE: Motion made by Senator
11 Demuzio, seconded by Mr. Sewell.

12 Mr. Bradley.

13 MEMBER BRADLEY: Yes.

14 MR. ROATE: Dr. Burden.

15 MEMBER BURDEN: Yes.

16 MR. ROATE: Senator Demuzio.

17 MEMBER DEMUZIO: Yes.

18 MR. ROATE: Justice Greiman.

19 MEMBER GREIMAN: Yes.

20 MR. ROATE: Ms. Olson.

21 CHAIRPERSON OLSON: Yes.

22 MEMBER PENN: Mr. Penn.

23 MEMBER PENN: Yes.

24 MR. ROATE: Mr. Sewell.

**REPORT OF PROCEEDINGS - 8-14-2013
OPEN SESSION**

70

1 MEMBER SEWELL: Yes.

2 MR. ROATE: Seven votes in the
3 affirmative.

4 CHAIRPERSON OLSON: Motion passes,
5 and the new participation guidelines are in
6 effect.

7 Intergovernmental Agreement. Courtney?

8 MS. AVERY: Again, the Interagency
9 Agreement, I sent you all a draft. I'm sorry
10 that you got it today.

11 The changes ideally would have been in
12 red, but they're underlined and formatted
13 where you can see what the changes are. It
14 was mostly moving around some things, and one
15 of the major ones was the statement "Until
16 such time that the Chicago office is relocated
17 with a separate and distinct location no later
18 than February 2014."

19 What I'm asking is that you allow me to
20 have signature and negotiation authority with
21 the Department to sign off on this so we can
22 get it moving.

23 We technically are way behind because
24 this should have been done in June, and next

**REPORT OF PROCEEDINGS - 8-14-2013
OPEN SESSION**

71

1 year we'll make sure that we get it out
2 sooner.

3 I also just made a distinction from the
4 Board to HFSRB. There's not a lot of change
5 in the content.

6 I also added a part with the
7 governmental relations now that we have a
8 person on staff that does our monitoring and
9 compliance and things with the State
10 legislature -- I'm sorry, lobby -- not lobby.
11 Scratch lobby -- negotiations with the State
12 legislature, that I just added that the
13 Department will assist the Board in doing so.

14 So what I'm asking for today is that you
15 grant me the authority to sign off on it and
16 to negotiate with the Department.

17 CHAIRPERSON OLSON: Comments or
18 discussions on Courtney's request?

19 Can we have a motion to allow Courtney
20 negotiation and signature power on the
21 Intergovernmental Agreement?

22 MEMBER DEMUZIO: Motion.

23 MEMBER SEWELL: Second.

24 MR. ROATE: Motion made by Senator

**REPORT OF PROCEEDINGS - 8-14-2013
OPEN SESSION**

72

1 Demuzio, seconded by Mr. Sewell.
2 Mr. Bradley.
3 MEMBER BRADLEY: Yes.
4 MR. ROATE: Dr. Burden.
5 MEMBER BURDEN: Yes.
6 MR. ROATE: Senator Demuzio.
7 MEMBER DEMUZIO: Yes.
8 MR. ROATE: Justice Greiman.
9 MEMBER GREIMAN: Yes.
10 MR. ROATE: Ms. Olson.
11 CHAIRPERSON OLSON: Yes.
12 MR. ROATE: Mr. Penn.
13 MEMBER PENN: Yes.
14 MR. ROATE: Mr. Sewell.
15 MEMBER SEWELL: Yes.
16 MR. ROATE: Seven votes in the
17 affirmative.
18 CHAIRPERSON OLSON: Motion passes.
19 That concludes new business for today.
20 I would entertain a motion -- our next
21 meeting will be September 24, 2013, in
22 Springfield Illinois.
23 I will entertain a motion to adjourn.
24 MR. URSO: Kathy, do we have a

**REPORT OF PROCEEDINGS - 8-14-2013
OPEN SESSION**

73

1 location for Springfield?

2 CHAIRPERSON OLSON: The location in
3 Springfield is the State House Inn.

4 Do I have a motion and a second to
5 adjourn?

6 May I have a voice vote to adjourn? All
7 in favor say aye.

8 (The ayes were thereupon
9 heard.)

10 Opposed?

11 Motion passes. We are adjourned until
12 September 24th.

13 (Which were all of the
14 proceedings had in the
15 above-entitled matter,
16 concluding at 12:30 p.m.)

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1 STATE OF ILLINOIS)
2) SS.
3 COUNTY OF DU PAGE)
4

5 I, Jean S. Busse, Certified Shorthand
6 Reporter No. 84-1860, Registered Professional
7 Reporter, do hereby certify that I reported in
8 shorthand the proceedings had in the above-entitled
9 matter and that the foregoing is a true, correct and
10 complete transcript of my shorthand notes so taken as
11 aforesaid.

12 IN TESTIMONY WHEREOF I have hereunto set
13 my hand and affixed my notarial seal this 28th day of
14 August, 2013.

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Jean S. Busse

JEAN S. BUSSE, CSR, RPR

